Exhibit P

(Redacted)

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Page 1
 1
           IN THE UNITED STATES DISTRICT COURT
                 NORTHERN DISTRICT OF IOWA
                      WESTERN DIVISION
 2
 3
     NuStar Farms, LLC,
     Anthony Nunes, Jr.,
     and Anthony Nunes, III,) Case No.
 4
                             ) 5:20-cv-04003-CJW-MAR
 5
           Plaintiffs,
                             )
                             ) VIDEOTAPED DEPOSITION
 6
     VS.
                                        OF
 7
     Ryan Lizza and Hearst ) CLETE SAMSON
     Magazine Media, Inc., )
 8
           Defendants.
       _ _ _ _ _ _ )
 9
10
11
               CONFIDENTIAL - ATTORNEYS' EYES ONLY
12
13
14
                    THE VIDEOTAPED DEPOSITION OF
     CLETE SAMSON, taken before Janice M. Doud,
15
     Registered Professional Reporter and Notary
16
     Public of the State of Iowa, commencing at 9:02
17
18
     a.m., September 8, 2021, at 801 Grand Avenue,
     33rd Floor, Des Moines, Iowa.
19
20
21
22
23
         Reported by: Janice M. Doud, R.P.R.
2.4
     Job No. CS4790654
25
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|---|---|
| Page 2 | Page 4 |
| 2 Plaintiffs by: STEVEN S BISS | 1 PROCEEDINGS |
| Attorney at Law 3 (Via Zoom) | 2 THE VIDEOGRAPHER: Good morning. |
| LAW OFFICES OF STEVEN S BISS | 3 We are going on the record at 9:02 a m. on |
| 4 300 West Main Street Suite 102 | 4 Wednesday, September 8th, 2021. |
| 5 Charlottesville, VA 22903 | 5 Please note that the microphones |
| (202) 318-4098 6 stevenbiss@earthlink net | 6 are sensitive and may pick up whispering, private |
| 7 Defendants by: NICHOLAS A KLINEFELDT | 7 conversations, and cellular interference. |
| Attorney at Law 8 FAEGRE DRINKER BIDDLE & REATH LLP | 8 Please turn off all cell phones or |
| 801 Grand Avenue 9 33rd Floor | 9 place them away from the microphones, as they can |
| Des Moines, IA 50309 | 10 interfere with the deposition audio. |
| 10 (515) 248-9000 nick klinefeldt@faegredrinker com | 11 Audio and video recording will |
| 11 | 12 continue to take place unless all parties agree |
| SCOTT W WRIGHT 12 Attorney at Law | 13 to go off the record. |
| FAEGRE DRINKER BIDDLE & REATH LLP | 14 This is Media Unit 1 of the |
| 13 90 South Seventh Street Unit 2200 | 15 video-recorded deposition of Clete Samson, taken |
| 14 Minneapolis, MN 55402 (612) 766-7000 | 16 by counsel for defendant in the matter of NuStar |
| 15 scott wright@faegredrinker com | |
| 16 NATHANIEL S BOYER Attorney at Law | 17 Farms, LLC, Anthony Nunes, Jr., and Anthony Nunes, |
| 17 (Via Zoom) | 18 III, versus Ryan Lizza and Hearst Magazine Media, |
| THE HEARST CORPORATION 18 Office of General Counsel | 19 Inc., filed in the U.S. District Court, Northern |
| 300 West 57th Street | 20 District of Iowa, Western Division, Case Number |
| 19 New York, NY 10019 (212) 841-7000 | 21 5:20-cv-04003-CJW-MAR. |
| 20 nathaniel boyer@hearst com 21 Videographer: Andrea Kreutz | 22 This deposition is being held at |
| 22 | 23 Faegre Drinker Biddle & Reath, located at 801 |
| 23 24 | 24 Grand Avenue, 33rd Floor, Des Moines, Iowa. |
| 25 | 25 My name is Andrea Kreutz from the |
| Page 3 | Page 5 |
| 1 INDEX | 1 firm Veritext Legal Solutions, and I am the |
| 2 Examination by: Page | 2 videographer. The court reporter is Janice Doud |
| 3 Mr. Klinefeldt 6 | 3 from the firm Veritext Legal Solutions. |
| 4 Mr. Biss 313 | 4 I am not related to any party in |
| 5 | 5 this action nor am I financially interested in |
| 6 | 6 the outcome. |
| 7 | 7 Counsel and all present in the |
| 8 Exhibit Marked | 8 room and everyone attending remotely will now |
| 9 (All exhibits were marked prior to the commencement | 9 state their appearances and affiliations for |
| of the deposition.) | 10 the record. |
| 10 | 11 If there are any objections to |
| 11 | 12 proceeding, please state them at the time of |
| 12 | 13 your appearance, beginning with the noticing |
| 13 | 14 attorney, please. |
| 14 | * . * |
| 15 | 15 MR. KLINEFELDT: Nick Klinefeldt |
| 16 | 16 and Scott Wright from Faegre Drinker on behalf of |
| 17 | 17 the defendants. |
| 18 | 18 MR. BISS: I'm Steve Biss. I |
| 19 | 19 represent the plaintiffs. |
| | 20 MR. BOYER: Nate Boyer for the |
| 20 | |
| | 21 defendants, joining remotely. |
| 20 | 21 defendants, joining remotely. 22 THE VIDEOGRAPHER: Thank you. |
| 20 21 | |
| 20 21 22 | 22 THE VIDEOGRAPHER: Thank you. |

2 (Pages 2 - 5)

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Page 6 Page 8 **CLETE SAMSON** A. Well, I was retained through plaintiffs' 2 called as a witness, having been first duly 2 counsel, I should say. 3 sworn, testified as follows: Q. Okay. And so you've been hired by 4 **DIRECT EXAMINATION** 4 NuStar; is that right? 5 BY MR. KLINEFELDT: A. That's correct. Q. Mr. Samson, could you please --Q. Okay. And is NuStar the one who is 7 MR. BISS: Hey, Nick? 7 paying your fees? 8 MR. KLINEFELDT: Yes. A. I -- My invoices would go to 9 MR. BISS: Nick, just before you plaintiffs' counsel. I'm not sure exactly how 10 begin, I'm getting a -- I'm getting garbley. 10 the fees are being covered. 11 I'm getting garble. Can you guys hear me okay? Q. Okay. You don't know who is paying you? 12 MR. KLINEFELDT: Yeah, we can A. No. 12 13 hear you loud and clear. 13 Q. How much time do you think you've spent 14 MR. BISS: Okay. Because when I 14 on this report that you've produced? 15 hear you, it's a little bit garbled, and I just --15 A. I probably spent somewhere between --16 if it's a problem that we can fix right now, I'd 16 somewhere between 20 and 25 hours, perhaps. 17 like to try to do that. 17 Q. Okay. And you produced a report in 18 I don't want to interrupt the 18 this case; is that correct? 19 deposition, but I just -- I want to be able to 19 A. That's correct. 20 hear every -- every word that -- you know, 20 Q. Okay. I'm going to show you what I've 21 that's said, and I just don't want to have any 21 marked as Exhibit 86, and just if you can -- if 22 issues with -- with not being able to hear, so --22 you can, take your time to look at that; and, if 23 MR. KLINEFELDT: Can you hear me 23 you can, confirm that that's the report that you 24 okay now or is it still garbley? 24 produced in this case. MR. BISS: It's a little bit --25 A. Yes, it is. Page 7 1 that's a little better. I don't know what you Q. Okay. And then keep that with you the 2 did. You probably moved something, but --2 whole time. I want to make sure that you have 3 access to it whenever you need it. Okay? MR. KLINEFELDT: Okay. Well, try 4 it out; and if you can't hear okay, just stop. A. Thank you. 5 Just let us know and we'll fix it. Q. And so have you ever been engaged as an MR. BISS: Yeah, I'll do that. I 6 expert witness before? 7 just wanted to see if there was something that A. I have not. 8 we could do beforehand, but we'll get through Q. And so I know as a lawyer you're very 9 familiar with depositions, but I'll go ahead and 9 it. Thank you. 10 10 go over the ground rules just to be safe. MR. KLINEFELDT: All right. Yep. Q. Mr. Samson, could you please state and 11 You've taken depositions before; 11 12 spell your name for the record? 12 correct? 13 A. Clete Samson, C-l-e-t-e S-a-m-s-o-n. 13 A. Yes, hundreds. 14 Q. Okay. Mr. Samson, what's your role in 14 Q. Have you ever been deposed? 15 15 this case? A. I have not. A. I was retained to serve as a rebuttal 16 Q. And so as I'm sure you tell all the 17 expert in relation to two reports that were 17 deponents that you have, you know, just ask that 18 you please let me finish asking my question and 18 filed. 19 Q. Okay. And who hired you to do that? 19 that we try not to interrupt each other for the 20 A. I was retained by plaintiffs' counsel. 20 benefit of the court reporter. Is that fair? Q. Okay. You weren't -- Do you have a 21 21 A. Yes. 22 client in this matter? Q. And then, likewise, if you don't hear 23 or understand my question, please let me know 23 A. I do not. 24 Q. Okay. And so you were retained by 24 and I can repeat it or rephrase it. Okay?

3 (Pages 6 - 9)

A. Will do.

25 plaintiffs' counsel and not plaintiff?

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- Q. And then -- And so if you answer my 2 question, I'll assume that you heard it and
- 3 understood it. Is that fair?
- A. Yes.
- Q. And then at any time you need to take a
- 6 break, just let us know and we'll take a break.
- 7 Okay?
- A. Yes.
- Q. So can you kind of tell us about your
- 10 educational background, maybe starting when you
- 11 graduated from high school?
- A. Graduated from high school in 1999,
- 13 attended Drake University and then transferred
- 14 to a smaller liberal arts college called Doane
- 15 College located in Nebraska, graduated from
- 16 Doane College in 2003 and went to law school at
- 17 Arizona State University's College of Law and
- 18 graduated from Arizona State University in 2006.
- Q. Okay. Why did you transfer out of
- 20 Drake? Just curious.
- A. I played football at Drake, and I
- 22 transferred to Doane to play football and
- 23 basketball. I wanted to play both sports, and
- 24 it's harder to do that at a Division I school,
- 25 obviously, so --

- Page 11 Q. Oh, that's awesome.
- 2 And so you graduate law school in
- 3 2006; right?
- A. Correct.
- 5 Q. Any education past law school?
- 6 A. No.
- Q. Any formal education?
- A. No.
- Q. Okay. And so what is your -- did you
- 10 have any legal jobs during law school?
- A. I did. I worked for various law firms
- 12 in law school, primarily Greenberg Traurig
- 13 during my second year and my third year; and
- 14 then after I graduated, that was my first
- 15 employer as a practicing attorney from 2006 to 16 2009.
- 17 Q. Okay. And were you an associate there?
- 18 A. I was an associate, practicing in
- 19 complex commercial litigation, essentially, and,
- 20 you know, some employment law and things of
- 21 those natures.
- 22 Q. Any immigration?
- 23 A. You know, I think I handled a few
- 24 immigration-related cases but really didn't get
- 25 involved in immigration until around the early

- Page 10 1 part of 2009 when I -- when I took employment at
 - 2 the United State Department of Homeland Security.
 - Q. Okay. So tell us about that. How did
 - 4 that come to pass?
 - A. Well, they had a trial attorney -- you
 - 6 know, they call it -- ICE or Homeland Security
 - 7 calls it various different, but I'll just refer
 - 8 to it as a federal trial attorney position
 - 9 located in Omaha, Nebraska, which was my
 - 10 hometown, decided to pursue that based on my
 - education credentials and my experience as a
 - 12 litigator at Greenberg Traurig.
 - I was hired by Homeland Security,
 - 14 and I think I was hired in '08, but by the time
 - 15 background and stuff cleared, I started in the
 - 16 early part of -- May of '09.
 - Q. Okay. And so that brought you back home
 - 18 to Omaha?
 - 19 A. Correct.
 - 20 Q. Okay. And then so what was your kind
 - 21 of title and role when you first started with
 - 22 Homeland Security?
 - 23 A. It would be assistant chief counsel.
 - 24 Essentially, my role was to handle a docket of
 - 25 removal hearings for -- for OPLA, which is the

- 1 legal -- legal agency that works for ICE and 2 services ICE.
- The -- The other part of my job
- 4 was -- was to handle work site enforcement cases
- 5 for Nebraska and Iowa, primarily tailored to I-9
- 6 investigations and audits and, you know, document
- 7 audits, things of those nature.
- And then after about my first
- 9 year at Homeland Security, I was given the
- 10 responsibility to oversee the field and serve as
- 11 a liaison for all the field attorneys and work
- 12 site enforcement, so I had a lot more connection
- 13 to Washington, D.C., and the ICE OPLA offices in
- 14 Washington, D.C., beginning -- I believe that
- 15 was about 2010.
 - Q. Okay. And did your title change?
- A. Title did not change and, you know,
- 18 just something I took on as kind of a collateral
- 19 duty. We started having -- one of the services
- 20 that I provided for the agency was to regularly --
- 21 regularly distribute summaries of OCAHO decisions,
- 22 which is the Office of Chief Administrative Hearing
- 23 Officer, and then to have basically quarterly calls
- 24 with the 90 or so attorneys throughout the country
- 25 that -- that handled work site enforcement cases in

4 (Pages 10 - 13)

CONFIDENTIAL - ATTORNEYS' EYES ONLY Page 14 1 their AOR, their region. 1 receive? Q. And how long did you do that?

A. All the way through for seven years. You 4 know, we had those -- we had quarterly calls. I

5 also presented on work site enforcement to the

6 agency and to our -- the affiliated enforcement 7 side, HSI.

Probably three to four times a 9 year for seven -- for seven years, I regularly

10 traveled to D.C. to present at the ICE OPLA

11 conferences and things of that nature and, you 12 know, essentially became the agency's expert on

13 work site enforcement, which consists of Form

14 I-9 audits and, you know, knowing hires, knowing

15 continued employment, those things, you know,

16 violations of those natures.

Q. And so did you -- you kind of have

18 that title and duties until you left Homeland

19 Security?

20 A. That's correct. I left -- I also

21 continued to handle somewhere between -- probably

22 during that time frame somewhere between 100 and

23 150 active document cases in my AOR, which was

24 Nebraska and Iowa, and held those -- held those

25 roles all the way through 2016. I left Homeland

A. Well, so, you know, there's general --3 there's general training on removability,

4 inadmissibility, the INA. There's training on

5 the INA that they do for new attorneys.

I was brought in -- one of the

7 reasons I was brought in was because the work 8 site enforcement program had been dormant for

9 the entirety of President George W. Bush's

10 administration, and ICE was effectively

11 relaunching that in that November '08, May '09

12 time frame.

13 And so I recall that early on 14 when I started, I spent a lot of time in D.C. on

15 the work site enforcement part of it because

16 they were relaunching it.

17 ICE was working with their --

18 their internal manual on how they were going to

19 approach work site enforcement, and so it was --

20 it was kind of a nice time to start with the

21 agency in that -- in that area because most of

22 the attorneys that had ever done work site

23 enforcement were Reagan -- Reagan attorneys.

And that's obviously when this

25 whole thing started, was in 1986 under President

Page 15

1 Security in November of 2016 to go into private 2 practice.

Q. Okay. And why did you make that change?

A. Primarily, just wanted to -- wanted --

5 always really enjoyed working with Kutak Rock,

6 even -- even as a -- as a government attorney

7 and just wanted to join. I didn't look anywhere

8 but Kutak Rock, which is, you know, the biggest

9 law firm in Nebraska, and I just wanted to work 10 for them.

Q. Okay. Did the election have anything 12 to do with it?

A. No, not -- not -- you know, I had --

14 when I had started for Homeland Security, there

15 had just been a change in administration from

16 President Bush, George W. Bush's administration,

17 and President Obama had just taken office, and

18 then there was -- there was another change,

19 obviously, in the administration in November of

20 '16, but it was totally unrelated. I had already

21 kind of begun the process of transitioning over

22 to Kutak Rock in the like September, October time

23 frame.

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24 Q. Okay. And so when you started at

25 Homeland Security, what kind of training did you

Page 17

Page 16

1 Reagan, so there was kind of a new wave of work

2 site enforcement attorneys coming into the

3 agency.

Q. And so did they have like formal

5 classes or trainings that you went to to start

6 off to kind of get you up to speed on

7 immigration?

A. They did. I also recall, you know,

9 taking probably between 15 to 20 hours of CLE

10 when I was still at Greenberg Traurig on

11 immigration in preparation for transitioning

12 over to the government, you know, on the basics

13 of removability and admissibility.

14 But, you know, the amount of

15 cases that you handle on the removal side is so

16 large that it is a very quick learning curve in

17 the immigration sense because you'll be handling

18 anywhere from forty -- 45 to 60 cases on a

19 docket on a given day, and so you're having to 20 very quickly identify the immigration issues.

21 So, you know, it's a quick curve. It really is. 22 Q. Okay. A lot of kind of learning on the

23 job? 24 A. Yeah, early on. Early on, yep.

Q. Did they have -- Because I remember the

5 (Pages 14 - 17)

- 1 Department of Justice had the NAC in Columbia,
- 2 South Carolina. You go there and do some
- 3 trainings.
- 4 Did you guys have like that? Did
- 5 you have a place where you went for training?
- A. Yes. It was in Dallas, and they had --
- 7 I think it was a -- it was either a one-week or
- 8 a two-week new attorney training in Dallas, and
- 9 I -- so I would have attended that in -- sometime
- 10 in the summer of 2009, probably.
- Q. Okay. And then you were always based
- 12 in Omaha; right?
- A. I was based in Omaha the entirety of my
- 14 time at Homeland Security, correct.
- 15 O. Okay.
- 16 A. And Omaha was in a -- was a field
- 17 office, which is part -- but it was part of a
- 18 five-state AOR, which would have included the
- 19 two Dakotas, Minneapolis, and then Nebraska and
- 20 Iowa.
- 21 Q. Okay.
- 22 A. So at that time there was like 12 or 13
- 23 AORs, so we handled -- we handled the Nebraska
- 24 and Iowa part of the AOR.
- Q. Okay. And then I think you said that

- Page 19
- 1 they were kind of relaunching work site
- 2 enforcement when you started; is that right?
- A. That's correct.
- Q. What did that mean? What were they
- 5 going to start doing?
- A. Well, they updated their -- they updated
- 7 their manual on how they were going to approach
- 8 I-9 audits and things.
- To my recollection, there was --
- 10 you know, there was -- IRCA, the Immigration
- 11 and Control Reform Act was in '86, and then from
- 12 that period of time they -- the INA obviously ran
- 13 the sanctions program. They called it employer
- 14 sanctions.

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- 15 And so they -- After 9/11 the
- 16 program essentially went dormant, and there was
- 17 no activity in that program from about 2001 until
- 18 2008; and then when President Obama took office,
- 19 I believe one of the enforcement priorities of
- 20 his office was to make sure employers were hiring
- 21 properly and complying with -- with both the
- 22 Immigration Reform and Control Act as well as
- 23 IIRIRA, which was -- IIRIRA was passed during
- 24 President Clinton -- Clinton's administration.
- And essentially what IIRIRA did

- 1 was expanded the amount of documents that could
- 2 be presented by employees at the time of hire to
- 3 establish work authorization.
- So there was just -- you know, it
- 5 had been dormant, and then they were -- basically
- 6 they revamped their manual, and then there was
- 7 no -- there was no push to go out and be real
- 8 enforcement-oriented; but it was more of let's
- get this program going again, you know, to
- 10 achieve some level of deterrence, I believe.
- Q. Okay. And so then kind of generally I
- 12 think you had mentioned that you did work site
- 13 enforcement, removal proceedings; is that right?
- A. Removal proceedings. You know, we --
- 15 That was the majority of what we did, yeah.
- Q. What about, like, audits? Did you go
- 17 out and do employer audits, or is that part of
- 18 work site enforcement?
- A. That -- That's part of work site
- 20 enforcement. When I say "work site enforcement,"
- 21 I'm talking about primarily I-9 audits. And
- 22 President Obama -- So during President Obama's
- 23 administration, there really were not the,
- 24 quote, unquote, raids that had occurred during
- 25 prior administrations that, you know, you saw

Page 21

- 1 big enforcement actions take place on work
 - 2 sites.
 - So that had went away, and they 4 really focused on I-9 auditing, which was you go
 - 5 in, you serve an employer with a Notice of
 - 6 Inspection, the employer provides their I-9
 - 7 forms.
 - And then ICE employed auditors,
 - 9 which were basically, you know, forensic
 - auditors, and they would go through each I-9,
 - 11 and then they would levy fines based on any

 - 12 verification violations that they -- that they
 - 13 located during their audit.
 - 14 Our job was -- Once that auditing
 - 15 process was over, my job was to essentially
 - 16 litigate that issue. Because when an employer
 - 17 would retain counsel, then you would essentially
 - 18 litigate that issue with the Office of Chief
 - 19 Administrative Hearing Officer, which is the
 - 20 agency tasked with overseeing work site
 - 21 enforcement.
 - 22 Q. Okay.
 - 23 A. And, you know, it's an ALJ, essentially,
 - 24 a chief administrative hearing judge, that
 - 25 oversees that litigation aspect.

6 (Pages 18 - 21)

- Q. And how did -- how did Homeland Security
- 2 decide, you know, who to audit, who to initiate
- 3 a work site enforcement action against?
- A. I mean, you know, to my recollection,
- 5 it was typically random; and a lot of times it --
- 6 you know, it was the result of a lot of different 7 sources.
- 8 That was beyond -- typically, the
- 9 decision as to who -- as to which companies to
- 10 audit was made on the law enforcement side before
- 11 it got to the -- to the lawyers, and that was --
- 12 you know, a lot of it was probably pushed down
- 13 from D.C. to really try to achieve a deterrent
- 14 perspective.
- 15 The -- The -- It was sometimes
- 16 industry-specific. You know, there were trends
- 17 in industry-specific, you know, construction,
- 18 hospitality, restaurants, you know, agriculture,
- 19 things of those natures.
- 20 So a lot of times it was
- 21 industry-specific; but, you know, there were
- 22 also the -- there were also ways in which companies
- 23 could become on the radar of the -- of the HSI side,
- 24 which Homeland Security investigations would have
- 25 been the ones that prompted the investigation.
 - Page 23
- 1 That's who the auditors worked for, was HSI.
- Q. Okay. And so they weren't -- the
- 3 auditors weren't under your supervision;
- 4 correct?
- A. They were -- They -- No, they weren't
- 6 under our direct supervision. They were under
- 7 HSI's direct supervision; but, you know, we
- 8 essentially reviewed and signed off on audit
- 9 results and things like that.
- Q. Were you -- Were you ever a part of the
- 11 decision of what employer to audit?
- 12 A. Never.
- Q. Okay. And during your time at Homeland
- 14 Security, you had responsibility for Nebraska
- 15 and Iowa; is that right?
- A. As well as I was the liaison for all of
- 17 the 90 field attorneys. They would filter their
- 18 questions through me, and then I would directly
- 19 work with the ICE attorneys in Washington, D.C.,
- 20 to respond to those inquiries and things.
- 2.1 So I had a -- I had a national
- 22 role. In fact, I think it was in 2014 I
- 23 received an award from ICE OPLA National for my
- 24 training that I had done for all the field
- 25 offices in this area.

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- Q. Okay. And what was that training on?
 - 2 A. This.
 - O. Work site enforcement?
 - A. Work site enforcement, Form I-9 audits,
 - 5 you know, this specific area that we're
 - 6 discussing today.
 - Q. So other attorneys that were in a
 - 8 different OR would call you with questions?
 - A. Right. They were -- They were
 - 10 essentially instructed to filter all questions
 - 11 through me; and if I could not handle them,
 - 12 you know, based on, you know, my review of the
 - 13 question, then we would -- I'd filter them up

 - 14 to Washington, D.C., if it was more kind of
 - 15 policy-oriented. If it was more legally-oriented,
 - 16 I would just answer those questions.
 - 17 And I probably would receive
 - 18 between 10 and 20 inquiries a week from field
 - 19 attorneys with questions about, you know, what --
 - 20 you know, an example would be, would this be
 - 21 considered a technical violation or a substantive

 - 22 violation on an I-9, would this be a finable
 - 23 violation, would this -- do you think this -- this
 - 24 rises to the level of constructive knowledge or
 - 25 actual knowledge of a -- of a hiring violation,

Page 25

Page 24

- 1 things of that nature.
- I would handle those locally; and
- 3 then, you know, more policy stuff about how to
- 4 handle certain cases would go to Washington.
- Q. Okay. So you had -- in addition to
- 6 having firsthand responsibility for Iowa and
- 7 Nebraska, you had visibility on what was going
- 8 on elsewhere around the country?
- A. Absolutely.
- Q. Okay. And you had mentioned that
- 11 sometimes the decision on what employers to
- 12 audit would be industry-based; is that right?
- A. It seemed like that. Again, I think
- 14 what I said was that I didn't really have any
- 15 input into that; but you saw waves of
- 16 industry-specific audits that occurred, which,
- 17 you know, was probably the result of some policy
- 18 decision that was made in Washington that
- 19 filtered out to the field offices; but, you
- 20 know, again, that was an -- that was an HSI
- 21 decision.
- Q. Okay. During the seven years that you
- 23 were there, do you ever recall any enforcement
- 24 actions against dairies?
 - A. Yes. Well, I mean, I recall generally

7 (Pages 22 - 25)

- 1 agriculture enforcement actions. You know,
- 2 specifically dairies, I don't -- I mean, there
- 3 was -- I handled hundreds and hundreds of cases,
- 4 so -- but, in general, I recall quite a few ag,
- 5 ag-related.
- Q. Do you -- Could you sit here and say
- 7 whether you were involved in a dairy work site
- 8 enforcement action during that seven years?
- A. I don't -- I don't recall. I really
- 10 just don't recall.
- Q. Do you recall ever -- someone ever
- 12 asking you a question from, you know, outside of
- 13 your OR about enforcement actions against
- 14 dairies?
- 15 A. I mean, again, specific to dairies, no.
- 16 Farms and ag, you know, I recall pork, you know,
- 17 some pork -- pork farms, chicken farms, things
- 18 of that nature. I don't -- I don't know specific
- 19 to dairy.
- 20 Q. And so can you kind of walk me through
- 21 typically what would happen in a work site
- 22 enforcement action, you know, how it would
- 23 start, how you would get involved and what would
- 24 happen from there?
- A. Yeah. The general -- The general

- 1 procedure was HSI's auditor would serve a
- 2 document called a Notice of Inspection on an
- 3 entity. That entity would then have three
- 4 business days to produce their I-9s to the
- 5 auditor.
- 6 The auditor would then take --
- 7 You know, they had large caseloads. They would
- 8 then take two to three months to review the
- 9 I-9s. They would then write up -- I mean, if
- 10 there was perfect compliance, we never saw it on
- 11 my end; but if there was going to be a fine
- 12 levied or proposed, they would issue what's
- 13 called a Notice of Intent to Fine, and it was at
- 14 that point in time when we would review that
- 15 because then that needed to be legally
- 16 substantiated.

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- 17 So there was what was called a
- 18 Notice of Intent to Fine. The reason it's
- 19 called a Notice of Intent to Fine is because
- 20 ultimately ICE can't just levy the fine.
- 21 They're not the judge and the jury. Ultimately
- 22 it must be sustained by the Office of the Chief
- 23 Administrative Hearing Officer.
- 24 So they would issue the NIF.
- 25 We'll call it a NIF, a Notice of Intent to Fine,

- Page 28 Page 26 1 and then the company would have 30 days to
 - 2 request a hearing on those alleged violations.
 - 3 And then once the company requested a hearing,
 - 4 it would, you know, typically then turn into
 - 5 regular litigation, where you would have
 - 6 discovery, a prehearing conference, you know,
 - 7 all those things. There was, you know,
 - settlement authority, settlement negotiations.
 - If they didn't request a hearing,
 - 10 which means they waive their right to a hearing
 - 11 or to challenge the alleged violations, then ICE
 - 12 would issue what's called a final order, and it
 - 13 would be essentially a collectible fine or a
 - 14 collectible judgment against that entity. So
 - 15 that was the -- that was the typical procedure.
 - Q. And then so did you -- did you ever
 - 17 have occasion to actually be at the employer's
 - 18 office when the auditors were there looking at
 - 19 documents?
 - 20 A. No. Typically they wouldn't look --
 - 21 look at the documents on site. They would get -
 - They would get the original I-9s, and they would
 - take it back to the HSI headquarters and review
 - 24 them there.
 - 25 Q. Okay. So they would -- they would --

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- 1 they'd issue them a notice, and then they'd show
- 2 up three days later?
- A. To pick them up.
- 4 Q. To pick them up?
- A. Correct.
- Q. And I'm assuming they'd get copies?
- A. No.
- Q. Or they take the originals?
- A. No, they take the originals because
- 10 that's -- you know, when you're looking at
- 11 backdating and there was an analysis about the
- 12 veracity of the forms, they wanted originals.
- 13 I -- You know, in my current
- 14 practice, which we haven't got to, I always
- 15 advise companies, in the event of an audit, to
- 16 make sure they make a corresponding copy so
- 17 that in the event ICE loses their originals they
- 18 have that backup; but, no, ICE would take the
- 19 originals.
- Q. Okay. And then -- And they wouldn't
- 21 review them on site. They would just come, pick
- 22 them up, and they'd review them off site?
- 23 A. For months on end.
- 24 Q. Okay.
- A. Yeah, I mean, depending on how large

8 (Pages 26 - 29)

- 1 the scope of the audit was.
- Q. And then you would get involved if they
- 3 were going to fine somebody?
- A. Right, or if the auditor had a question
- 5 during the auditing, like is this a violation,
- 6 is this a technical, is this a substantive, you
- 7 know, I would be involved just by phone, but I
- 8 didn't get involved from an advocacy standpoint
- 9 for the agency until that NIF was served.
- Q. Okay. Prior to that you're just --
- 11 you're kind of advising the auditor?
- 12 A. Exactly.
- 13 Q. Answering questions, that kind of
- 14 thing?
- 15 A. Exactly.
- 16 Q. And would the auditor have the
- 17 authority to decide whether to fine them --
- A. There would be a --
- 19 Q. -- without talking to you?
- 20 A. There would be -- From my recollection,
- 21 there was a legal sufficiency review, so they
- 22 would -- any NIFs had to be approved through
- 23 counsel, you know, similar to an indictment or -
- 24 Q. Okay.
- 25 A. -- you know, that you would do in DOJ.

Page 32 1 notice -- file a Notice of Intent to Fine; right?

- A. Yeah. And I think I spoke to that.
- 3 There's a legal sufficiency review before the
- 4 NIF was served on the -- on the entity. So,
- 5 yeah, it passed through the law office, yeah.
- Q. Okay. And that -- And you dealt with 7 those?
- A. That's -- Yes.
- Q. And how would it get -- would there be
- 10 like a memo, or how would that get presented to
- 11 you?
- 12 A. Yeah, there was -- there was a file.
- 13 O. Okav.
- 14 A. There was a file with the write-up, and
- 15 the I-9s were actually in the file, and then I'd
- 16 go -- you know, when I'm doing that sufficiency,
- 17 I would typically go through -- go through the
- 18 I-9s and then try -- you know, basically perform
- 19 a legal sufficiency review that, yeah, I think
- 20 that's sustainable if we get -- if they contest
- 21 that, we can likely sustain that with the ALJ.
- 22 Q. Because you've got to be the one that --
- 23 A. Yeah. Right.
- 24 Q. -- defends it; right? 25
 - A. Right. I mean, it's -- it's really no

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- 1 I mean, they had authority to write it up and
- 2 things, but there was a legal sufficiency
- 3 review.
- Q. Okay. Were there ever administrative
- 5 subpoenas issued with I-9 Notices of Inspection?
- A. Yes. Administrative subpoenas were
- 7 typically attached to the Notice of Inspection,
- 8 and those would ask for corroborating or
- 9 collateral documents. You know, if the company
- 10 participated in E-Verify, it would ask for
- 11 E-Verify printouts, just collateral. It asked
- 12 for payroll records.
- 13 Now, statutorily, ICE only had
- 14 the authority to request the I-9s. The subpoena
- 15 was just attached, you know, in hope that the
- 16 company would comply. They had the authority to
- 17 issue the subpoena; but, statutorily, under the
- 18 regs they only had the right to the I-9s.
- 19 So, you know, there were
- 20 employees -- or, I'm sorry, employers that would
- 21 not comply or would not produce those documents;
- 22 but, yeah, that was part of the standard procedures,
- 23 that an administrative subpoena would be attached.
- Q. Okay. And then the auditor would have
- 25 to get permission from the lawyers to actually

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- 1 different than -- than, you know, an indictment 2 and things like that.
- Q. And then in addition to the I-9 forms,
- 4 what else would you get, you know, in terms of
- 5 documents from the employer?
- A. From what I recall, articles of
- 7 incorporation, payroll records, you know, just
- 8 because, you know, it's ICE's burden of proof
- on any -- any -- any of these violations.
- So ICE would have the burden to
- 11 show not only that the entity associated -- or
- 12 the individual associated with the I-9 was an
- 13 employee and had received remuneration so there
- 14 was an employee -- so you had to -- you had to
- 15 establish that first; and then you had to
- 16 establish, you know, whether the I-9 contained a
- 17 violation that was finable.
- And then you also -- you know,
- 19 depending on the alleged -- on the alleged
- 20 violations, particularly if you were going to --
- 21 if ICE was trying to establish a knowing hire or
- 22 a knowing continued employment violation, you would also have to establish that the individual
- 24 themselves, the underlying employee, was indeed
- 25 an unauthorized individual.

9 (Pages 30 - 33)

CONTIDENTIAL MITORICETS ETES ONET

1 So you would have to -- you would

- 2 need that evidence in the form of what's called
- 3 an I-213, which is -- or a sworn statement where
- 4 the employee admits to their alienage and their
- 5 manner of entry. So that essentially is what
- 6 you're doing on a legal sufficiency review.
- 7 Q. Okay. And how would you get that I-213?
- 8 A. That would be produced by an immigration
- 9 officer, an HSI agent, an agent or an officer.
- 10 Q. And how would they go about producing 11 that?
- 12 A. Well, they would typically meet with
- 13 the -- meet with the individual, the foreign-born
- 14 individual, and then conduct an interview; and
- 15 then they would write up the I-213 based on the
- 16 statements made during that interview.
- 17 And, see, that was the big --
- 18 that's the -- from what I recall when I was on
- 19 that -- when I was kind of on that side of things,
- 20 that was the biggest hurdle to any knowing hire
- 21 or knowing continued employment violations is
- 22 you have to establish that the person is indeed
- 23 unauthorized. That's an element of the burden
- 24 of proof, and that was always a very difficult
- 25 burden to show.

Page 34 1 at that point in time.

Q. How did you know they were deportable?

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- A. Through the I-213, through the
- 4 statements that they provided to the immigration 5 officer.
- 6 Q. And maybe I got wrapped around the axle 7 here, but I thought you said that they did the
- 8 interview for the I-213 while they were in 9 custody.
- 10 A. Typically that's the case.
- 11 Q. And how would they be in custody before 12 they did the I-213?
- 13 A. That has been challenged all over the
- 14 country for many, many years. Okay? That's
- 15 probably an area you don't want to go into, but
- 16 that -- the pre -- ICE's authority to detain
- 17 individuals is a constant source of challenge in
- 18 federal court.
- 19 Q. But they had to have some basis; right?
- 20 A. Absolutely.
- 21 Q. And --
- 22 A. Some probable cause or -- Yeah. Right.
- 23 Right.
- Q. They had to have -- And I'm certainly
- 25 not asking you to defend any legal position on

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- And the I-213 or a sworn statement
- 2 would be the manner in which you would do that
- 3 because otherwise everything is purely speculative.
- 4 Right? Until you have a sworn statement that
- 5 you've taken from the individual themselves about
- 6 their manner of entry to the United States or their
- 7 alienage, you don't really know whether or not
- 8 they are lawful.
- 9 Q. What if they didn't talk to you? What
- 10 if they didn't talk to the agent when the agent
- 11 tried to interview them for that?
- 12 A. That would be -- You know, I mean, the
- 13 agents typically -- There were not a lot of
- 14 situations where the individuals would not
- 15 provide that information because a lot of times
- 16 they're in custody, okay, and they're being
- 17 asked -- they're being asked on where -- you
- 18 know, where they're from. They're going to
- 19 provide some of that basic information.
- 20 So, you know, it's always --
- 21 it was always a challenge for our -- for our
- 22 immigration officers to establish alienage
- 23 and manner of entry.

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- Q. And so why were they in custody?
- 25 A. Because they were deportable at that --

Page 37 1 that, but they had to have some basis to put

- 2 them in custody; right?
- 3 A. Typically, yes. Yeah.
- 4 Q. And probable cause, something like
- 5 that?
- 6 A. Right. And we're talking about --
- 7 we're kind of wading into removability issues;
- 8 but to bring us back to where we were, that
- 9 aspect was only relevant to knowing continued
- 10 employment violations as part of an I-9 audit.
- 1 If they were going to -- If ICE
- 12 wanted to establish a knowing continued
- 13 employment charge, they would need to establish
- 13 employment charge, they would need to establish
- 14 the person was actually deportable or removable,
- 15 unauthorized.
- 16 Q. Okay. And when you're going through
- 17 the administrative aspect of this or when you're
- 18 reviewing a work site enforcement audit, how
- 19 do you make the decision of whether to remove 20 somebody?
- 21 A. That is -- I mean, that was a decision
- 22 that was typically made by law enforcement.
- 23 And, you know, again, my role was always legal
- 24 sufficiency, were there grounds to remove,
- 25 and that comes out of INA Section 237 and INA

10 (Pages 34 - 37)

CONFIDENTIAL - ATTORNEYS' EYES ONLY Page 40 Page 38 1 Section 212. 1 certain violations that were substantive. If 2 So, you know, I don't know how 2 they were substantive, that meant that they were 3 much you want to get into the weeds, but 3 finable. 4 essentially there's two sources of removability. Q. Okay. And can you give us examples of 5 There's a -- There's inadmissibility, which 5 what would be technical versus what would be 6 means the individual was inadmissible at the 6 substantive? 7 time of their entry. Okay? Then there's what's A. For example, in Section 1, if the 8 called removability or deportability, which is 8 employee fails to put their date of birth, 9 under INA Section 237, which relates to the 9 that's probably a technical violation. If the 10 person made a lawful entry to the United States 10 employee fails to attest to a status, you know, 11 but something happened to their status while 11 there's four boxes they can choose from, that 12 they were here that made them removable. That 12 would be considered a substantive. 13 would be a visa overstay, you know, a lawful I always -- When I train on this. 14 permanent resident that has certain criminal 14 I usually say substantive equates to seriousness 15 grounds of removability. 15 and goes to the heart of the I-9 itself. 16 So, you know, that was a -- that 16 And so Section 1 requires 17 employees to attest as to what their status is. 17 was all part of the enforcement side, and they 18 would -- so they would present that, and then 18 Okay? The employer has no control over what 19 those individuals have the right to a hearing in 19 they attest to, but they have to ensure it's 20 front of an immigration judge, and that's the 20 done. And then, you know, failure to sign and 21 removal side of the aspect. 21 date is typically a substantive violation, which 22 22 means it's finable. Work site enforcement is 23 23 different because it's tailored -- it's -- the Section 2, failure -- you know, 24 deterrent is -- the deterrent is tailored toward 24 failure of the employer to sign and date, 25 Section 2 would be a substantive violation. If 25 the employer, not the employee, typically. Page 39 Page 41 Q. And so when you're doing the reviewing 1 they only get a List B document instead of a 2 for legal sufficiency and then handling the case 2 List B and C, that would be a missing -- a 3 thereafter, you're primarily determining what 3 missing document. That would be a substantive 4 sort of administrative fine should be issued 4 violation. 5 against the employer? Technical violations would be, A. The fine -- The fine is to fall within 6 you know, failure to -- failure to, you know, 7 a range that are published, and ICE has its --7 write the correct abbreviation for the issuing 8 authority, things -- you know, there's just lots 8 had its own calculation for how to determine the 9 amount of the fine based on a violation percentage, 9 of different ways you can mess up the I-9. So 10 and those -- that fine range varied; but, you 10 technical are -- basically, they don't go to the 11 know, there was a separate range for paperwork 11 heart of the reason we have the I-9. 12 violations and a separate range for knowing hire 12 O. And so what's the heart of the reason 13 violations. 13 you have an I-9? 14 Q. Okay. And then were the paperwork A. To establish identity and work

17 to that?
18 A. A substantive violation would be
19 something that would prohibit ICE from
20 determining whether that person is authorized
21 for employment.
22 Q. And so if an employer was committing a

Q. And so a substantive violation would go

23 substantive violation, would that also mean that

24 the employer is not adequately determining whether 25 they are authorized to work?

25 they are authorized to work.

15 authorization.

16

11 (Pages 38 - 41)

17

18

15 violations further broken down into different

Q. And how was that broken down?

A. So, and ICE is public -- this is --

20 this is, you know, in the public domain. ICE,

21 essentially, within its own -- you know, ICE is

22 the agency tasked with enforcing the CFR, the

24 essentially determined that there were certain

23 regulations and the I-9 regulation, so they

25 violations that were technical in nature and

16 types of paperwork violations?

A. They were.

15

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A. No, not necessarily. It just means 2 that they have not completed the Form I-9

3 correctly. There's a distinction there, and

4 it's important to talk about in this -- in this 5 realm.

Substantive violations can relate 6 7 to any type of employee, U.S. citizens, lawful

8 permanent residents. It's you didn't do the

9 form right. That's what a substantive violation

10 is.

11 It doesn't go to the underlying

12 analysis of whether that person is indeed

13 authorized. It's just you didn't -- you didn't

14 do the form right. It's really no different

15 than any other federal form in the sense that --

16 does that --

O. But there's still a distinction between 17

18 a technical violation and a substantive violation; 19 right?

20 A. Which is why it's finable, right, which

21 is why the sub -- the substantive violation

22 relates directly to the -- to the CFR, and it

23 would essentially say that you haven't complied

24 with the CFR for completing the Form I-9, the

25 employment verification.

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1 to be very widespread. You know, typically there

2 would be like a willful aspect to it.

You know, I've handled -- I've

4 represented companies in private practice that

5 have been criminally indicted for, you know,

6 verification issues or authorization issues. So

7 there is a criminal aspect, but it's very rare.

Q. The -- Let's go back to the I-213 for a

9 second. You know, aren't there other ways that an

10 employer can learn if someone is not authorized to

11 work in the United States?

A. There are essentially two aspects to

13 whether an employer would obtain awareness or

14 knowledge of whether someone is not.

There's an actual knowledge

16 component, which the best example of that is

17 the employee just flat out tells you I'm not

authorized. And, you know, when I do trainings

19 and things, if the employee tells you they're

20 not authorized or, you know, you learn through

some firsthand knowledge that an employee -- that

22 an employee is not authorized for employment,

that would be actual knowledge.

Constructive knowledge is a much

25 different animal. It's very restricted, but it's

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Q. Right. But it sounds like what you 2 were saying before is that the purpose of work

3 site enforcement is to make sure that employers

4 are not hiring unauthorized workers; right?

A. That would be the general policy, yeah,

6 the general reason that you have that. Q. And the most serious type of

8 administrative fine would be a substantive

9 violation?

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10 A. Of an administrative fine, it would

11 be -- in my mind the most serious would be a

12 knowing hire or knowing continued employment 12 13 because that's fined at an even higher level,

14 and it requires a greater burden of proof on

15 ICE's part, which we talked about a little bit.

O. And you can -- And so that could be 17 either a criminal violation or the -- or an

18 administrative violation; is that right?

A. Yeah. Your question was what was --

20 what's the highest level of an administrative

21 violation. There is a -- There are criminal

22 violations that can attach to this for pattern 23 and practice and, you know, various -- there's

24 various criminal sanctions that can attach. It's 25 pretty rare that ICE would go criminal. It has

1 basically -- it's restricted by federal case law, 2 and it's -- you know, it's indicia of situations

3 that occur that may put a reasonable employer

4 on notice that the -- that the person is not

5 authorized for employment.

It's that aspect of knowing 7 employment is constantly balanced against

8 discriminatory hiring acts because employers --

and we can talk about that as we get into this,

10 but employers have to constantly find that

11 balancing between what knowledge is being imputed to them and then what is speculation and

13 what is discriminatory speculation and unlawful

14 hiring acts and things of that nature.

15 So it's -- And I -- You know,

16 there's a -- there's a decision out there. I 17 think it's -- I think I put it in my report,

18 actually, the Aramark decision, that really

19 talks about the limits of that construction

20 knowledge aspect because, you know, employers

21 are not required to be federal agents. They're 22 not required to figure out who -- they're just

23 required to make a reasonable inquiry at the

24 time of hire.

Q. And we'll talk about actual knowledge

12 (Pages 42 - 45)

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- 1 and the forms and everything a little bit more.
- 2 I was kind of focused on your government
- 3 experience.
- 4 A. Sure.
- 5 Q. But in terms of actual knowledge, I did
- 6 want to ask you one question.
- 7 So actual knowledge would
- 8 obviously include if they told you, you know,
- 9 Mr. Samson, I'm not authorized to work in the
- 10 United States; right?
- 11 A. That's correct.
- 12 Q. Could it also include if you asked
- 13 them, hey, are you authorized to work in the
- 14 United States and they said I'm not answering
- 15 your question?
- 16 A. That would be -- You know, that's more
- 17 of a gray area, if they said I'm not answering
- 18 the question. If -- It is a permissible inquiry
- 19 to ask whether someone is authorized. That's
- 20 what you're doing at the time of hire. If --
- 21 And it is on the employee to establish that work
- 22 authorization.
- So, yeah, that would be -- that
- 24 would likely fall under actual knowledge more
- 25 than constructive knowledge, but you're kind

Page

- 1 A. If they were already employed, they would
- 2 have already established work authorization,
- 3 typically. Right?
- 4 Q. You know --
- A. So now you're wading into constructive
- 6 knowledge. You're not -- You're out of actual
- 7 knowledge, and now you're wading into constructive
- 8 knowledge.
- 9 So that would be something that
- 10 might put the employer on constructive notice that
- 11 there's an issue with the work authorization if a
- 12 comment like that is made within their -- within
- 13 their -- within their awareness.
- 14 Q. Right. What law enforcement might
- 15 describe as a clue; right?
- 16 A. Right. Yeah.
- 17 Q. Okay. So getting back to the process
- 18 and the work site enforcement, so even if you
- 19 establish maybe a knowing hire of an
- 20 unauthorized worker, that could still be either
- 21 administrative or criminal; right?
- 22 A. Correct.
- 23 Q. And I think you said if it's criminal,
- 24 you apply a little bit different standard or a
- 25 higher burden?

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- 1 of -- there's kind of an overlap there in the
- 2 hypothetical that you raised.
- 3 Q. What if they asserted their Fifth
- 4 Amendment privilege to any questions about, you
- 5 know, whether they're here legally or authorized
- 6 to work in the United States?
- 7 A. At the time of hire?
- 8 O. Yeah.
- 9 A. To an employer?
- 10 Q. Even afterwards.
- 11 A. I mean, I'm not aware -- I suppose if
- 12 an employee said I'm not going to answer that,
- 13 then they wouldn't be able to establish work
- 14 authorization. They would not be able to begin
- 15 employment then.
- 16 O. Okay.
- 17 A. Right. I mean, in your hypothetical.
- 18 Q. What if they were already employed?
- 19 A. If they were already employed?
- 20 O. Yeah.
- 21 A. In the context of a conversation with
- 22 an employer they asserted --
- 23 Q. Yes.
- 24 A. -- their Fifth Amendment right?
- 25 O. Yes.

A. No. Well, yeah. I mean, if it's

- 2 criminal, there's a -- there's the obvious
- 3 criminal burdens of proof. If it's an
- 5 criminal bardens of proof. If it's an
- 4 administrative violation, it's a little bit --
- 5 it's a little bit lower. You know, ICE always --
- 6 I believe that ICE typically needed to establish
- 7 by clear and convincing evidence for an 8 administrative knowing violation.
- 9 Q. Okay. You're proving the same thing
- 10 but under a lower burden?
- 11 A. Right. It's an administrative
- 12 violation.
- 13 Q. Okay.
- 14 A. So it's a lower burden of proof.
- 5 Q. And then you mentioned that an I-213 is
- 16 one way to establish that the employee is not
- 17 authorized to work in the United States; right?
- 18 A. Correct.
- 19 Q. Aren't there other ways, though, to
- 20 establish that same thing?
- A. Again, is your question tailored to how
- 22 you would establish it with the court, with a
- 23 judicial tribunal or an ALJ?
- Q. How an employer would determine if
- 25 somebody is here -- is not authorized to work in

13 (Pages 46 - 49)

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- 1 the United States, right, because an employer is
- 2 never going to get an I-213; correct?
- A. Yeah, and I think -- I think we're
- 4 talking about two different things. When I
- 5 say -- I'm talking about, yeah, there's --
- 6 there's an aspect of establishing knowledge for
- 7 purposes of the violation; but as far as ICE's
- 8 burden of proof to actually establish that an
- 9 individual is unauthorized, that would be
- 10 through an I-213 or a sworn statement or some
- 11 admission of the employee as to their manner of
- 12 entry and their alienage. Okay?
- Q. Right. I get what you're saying. And
- 14 so kind of setting aside for a second whether
- 15 the person actually is unauthorized to work in
- 16 the United States, how would you go about
- 17 showing that an employer is knowingly hiring
- 18 somebody who is unauthorized to work in the
- 19 United States?
- A. So you're talking about at the time of
- 21 hire or during the course of employment? Because
- 22 there's two different knowing violations.
- 23 Q. Well, right. Go back to as you're
- 24 making the legal sufficiency determination, do
- 25 you typically have an I-213 in the file?

- Page 50 1 without presenting an I-213.
 - A. There is some -- There is some
 - 3 authority for that. I believe there's some
 - 4 authority for that in federal courts, you know,
 - 5 where the -- I don't want to use the word
 - 6 "negligence," but the circumstances were so
 - 7 obvious to the employer that the court found
 - 8 that the individual -- you know, that the burden
 - 9 of proof had been met that they knowingly hired
 - 10 an unauthorized person.
 - A perfect example -- And there's
 - 12 case law out there. A perfect example is where
 - 13 there's employers who provide identity documents
 - 14 to employees. You know, there's some real bad,
 - 15 bad employers out there that have done that and
 - 16 have been caught doing that.
 - 17 There's evidence out there where
 - 18 employers have utilized E-Verify and received a
 - 19 rejection notice, or what's called a
 - 20 nonconfirmation, and then the employer has sent
 - 21 that person to a staffing agency and hired them
 - through the staffing agency so there was no
 - 23 direct employment relationship.
 - There's case law that -- where
 - 25 they -- where courts have found that the employer

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- A. For knowings? 1
- 2 O. Yeah.
- A. To my recollection, that became a part
- 4 of the requirement because ICE had lost a lot of
- 5 cases on that issue and with -- you know, in
- 6 front of the tribunal, which was OCAHO, because
- 7 they were -- you know, they were making
- 8 arguments that the employer knew or should have
- 9 known that the individual was unauthorized; but
- 10 that final piece of the puzzle, the actual
- 11 knowledge or the actual establishment that the
- 12 person was unauthorized was missing, and OCAHO
- 13 issued some decisions on that.
- 14 So I believe that toward the end,
- 15 whenever they wanted to do a knowing violation,
- 16 there was typically either a sworn statement or
- 17 an I-213 or some direct evidence of unauthorized
- 19 Q. Okay. And but ICE had also won cases
- 20 without the I-213; is that correct?
- 21 A. Without establishing that in front of
- 22. a ---
- Q. In other words, they had won cases in
- 24 front of the ALJ establishing that an employer
- 25 had knowingly hired an unauthorized worker even

- 1 had knowledge of unauthorized status by virtue
- 2 of the E-Verify nonconfirmation. So, yes, there
- 3 are cases where that's been established, but it
- 4 is -- the best piece of evidence you can have is
- 5 a Form I-213.
- Q. If you can get it, get it, if you're a
- government attorney; right?
- A. Right.
- Q. But the employer would never receive
- 10 that; correct?
- 11 A. No, but the employer would be the one
- 12 defending against that allegation.
- Q. And the I-213 is something that would
- 14 be generated after you had done a work site
- 15 enforcement, already started a work site
- 16 enforcement action; correct?
- 17 A. If you just -- Typically, if you decide --
- 18 If ICE decides to not only do an enforcement action
- 19 against the employer but also the employee, you
- 20 know, if they want to move to deport the employee,
- 21 then -- then they would do an I-213.
- Q. Where does removal proceedings relate?
- 23 How does that happen?
- 24 A. Lots of different ways. I mean, removal

25 proceedings are initiated through a notice to

14 (Pages 50 - 53)

- 1 appear, where an ICE agent has made either an
- 2 arrest or a determination, you know, that the
- 3 person is removable, and then they put them into
- 4 removal proceeding.
- 5 They have an opportunity to
- 6 challenge their removability in front of an
- 7 immigration judge and also to file for certain
- 8 applications that allow them to avoid
- 9 removability.
- 10 Q. And so a removal proceeding could take
- 11 place independent of a work site enforcement
- 12 action?
- 13 A. Oh, absolutely. There's -- There's far
- 14 more removal proceedings, removal cases than
- 15 there are work site enforcement cases.
- 16 Q. But could a removal proceeding also
- 17 occur or arise out of a work site enforcement
- 18 action?
- 19 A. Yes.
- 20 Q. Okay. How would that happen?
- 21 A. Well, that's -- I mean, you saw that
- 22 happen a lot under President Trump's
- 23 administration, where they would go on -- on
- 24 site, they would arrest the employees and put
- 25 them in removal proceedings, and then they would

- Page 54 1 Q. But there's more to the I-213 than just
 - 2 where they were born; right?
 - 3 A. Oh, yeah. No, they run criminal
 - 4 history, they run -- it's all in that record of
 - 5 admiss -- record of inadmissible alien I think
 - 6 is what it's called.
 - 7 Q. But what else do they ask the employee
 - 8 besides where were you born?
 - 9 A. Well, sometimes they ask where did you --
 - 10 where do you work, how long have you worked
 - 11 there. So there's employment info in there.
 - 12 There's criminal history in there. There's --
 - Q. Do they ask them if they're here legally?
 - 14 A. Right. I mean, that's what I'm -- I
 - 15 mean, that's what I'm -- When I say "here
 - 16 legally," you're talking about manner of entry.
 - 17 You're talking about alienage, manner of entry,
 - 18 and status.
 - 19 So manner of entry is what
 - 20 establishes your lawful ability to be here. If
 - 21 I'm here -- If I'm here legally, you know, which
 - 22 is a term that is thrown around a lot; but if
 - 23 I'm here legally, that means I entered in a
 - 24 lawful status. I entered with a visa or I
 - 25 entered as a, you know, immediate family

- 1 also initiate an audit or levy criminal sanctions
- 2 against the employer for knowing hire, knowing
- 3 continue to employ and I-9 audit.
- 4 So it can happen in two ways,
- 5 depending on how aggressive the enforcement
- 6 agency is being, which you saw a lot more of
- 7 that during -- from 2016 to 2020 than you ever
- 8 did prior.
- 9 Q. On either a removal proceeding or a
- 10 work site enforcement action, what would happen
- 11 if the agent goes out to complete an I-213,
- 12 tries to talk to the individual, the employee,
- 13 and they refuse to talk to them, refuse to
- 14 answer their questions?
- 15 A. They would typically -- From my
- 16 recollection, they would typically put in the
- 17 I-213 that manner and place of entry is unknown.
- 18 You know, typically the individual would tell
- 19 them their alienage, which is where they're
- 20 from, where they're born.
- So, you know, in the event that
- 22 they didn't, they would typically just send the
- 23 213, say, you know, refuse to answer, and they
- 24 would just put it in the 213; but, again, that's
- 25 pretty rare.

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- 1 relative. So that's when I say -- when I say
- 2 "manner of entry," that's what I'm reflecting.
- 3 Q. And did you ever do cases where in the
- 4 I-213 the employer -- or, I'm sorry, the
- 5 employee wouldn't answer all of the agent's
- 6 questions?
- 7 A. There were -- There were -- I do recall
- 8 some situations where -- not in the context of
- 9 work site enforcement, but in the context of
- 10 removability, which you also need an I-213 for
- 11 removability, there were situations where they,
- 12 you know, refused to answer, and then we --
- 13 we just tried to establish it through other
- 14 evidence --
- 15 Q. Like what?
- 16 A. -- to the judge.
- 17 Cross-examination a lot of times.
- 18 But, again, you're talking about a very -- you're
- 19 talking about less than probably 1 percent.
- 20 Most respondents or foreign-born individuals
- 21 that are placed in the removal proceedings will
- 22 openly admit where they're from and how they
- 23 entered.
- 24 Q. Okay.
- 25 A. So, yeah, we would -- we would have to

15 (Pages 54 - 57)

CONFIDENTIAL - ATTORNEYS' EYES ONLY Page 58 Page 60 1 establish it through testimony. You know, 1 of a matter for criminal prosecution? 2 sometimes if there were criminal hits, it will --A. Yes. I was involved in -- When I was 3 it would have been established through other 3 with ICE? 4 documents that you could produce, you know, so --Q. Yeah. 5 there's cameras on the border, and there were --A. Yes. I was involved in, I recall, I 6 there were databases that reflected entries, 6 think, two or three different cases where there 7 and there's fingerprints that would match the 7 was widespread knowing, and it was -- it was 8 individual to that entry point, which -- so we 8 those cases that I kind of described where the 9 would use that as evidence sometimes. 9 employer was either recruiting at the border, 10 And I'm -- And, again, I'm 10 going down and bringing up, you know, vanloads 11 talking about the manner of entry would be 11 of individuals from -- from Mexico to work, so 12 what's called without inspection or parole. It 12 there was just direct actual knowledge, or they 13 means they entered illegally through the --13 were supplying identity documents, so there was 14 through the desert, you know, across the border. 14 like wide-scale identity theft or, you know, 15 So there's other ways that the Homeland Security 15 there were conspiracy elements where they would 16 could establish. 16 use staffing agencies. I recall a few of those Q. And so would you still have -- When you 17 where I was involved in the decision to go 18 said, hey, look, you know, typically we would 18 criminal. 19 have an I-213, if the employee refused to answer 19 Q. And what would be your involvement in 20 the agent's questions, would the agent still 20 those? 21 issue the I-213 based on other information? 21 A. Just basically to be an expert resource 22 A. Yes. 22 on things for the U.S. attorney. You know, 23 Q. Okay. So you could still have an I-213 -they would call and they'd say -- we would talk A. If they had --24 through the evidence. 24 2.5 2.5 Q. -- even if the employee didn't talk to You know, a lot of times those Page 59 Page 61 1 document fraud cases and things would, you know, 1 you? A. Yeah. If they had -- If they had 2 settle out right away or plea out right away, 3 but we would just always -- I mean, I probably 3 probable cause to make a determination that the 4 person -- that the individual was removable or 4 talked to the U.S. attorney or the AUSAs on a 5 inadmissible, yes. 5 weekly basis about -- because they did a lot of 6 1546, false claim to U.S. citizenship, and they Q. Is the -- On the knowing hire violations, 7 is that established by the same statute under 7 would use I-9s to establish that because of that 8 criminal law, the 8 U.S.C. 1324a? 8 Section 1 attestation. A. Yes. Q. It's a felony to falsely claim you're a 10 Q. Okay. Same elements? 10 United States citizen on an I-9; right? A. It is, and it also bars the individual 11 A. Right. Q. How would you decide whether to take 12 from any relief to stay in the United States. So 13 the case criminally versus administratively? 13 it's -- it's a felony. There's a lot of those 14 prosecutions. AUSAs get those, like, regularly. A. That wasn't a decision that we made or Q. Were you ever involved personally in 15 that I made on ICE's behalf. That was -- You 16 know, that was between HSI and the DOJ. Because 16 the criminal prosecutions? 17 if you're taking it criminally, it has to be 17 A. You know, always on -- always in the 18 brought by DOJ. Removal proceedings are 18 background. 19 Q. Okay. 19 instituted by Homeland Security. 20 So, yeah, that was -- if it was A. You know, in the sense that I would be 21 there with the AUSA at some hearings. I 21 going to go criminal, we didn't really have a

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24 not --

Q. Okay.

22 remember we had some in-chambers hearings and

23 things, but -- so, yeah, I was involved, but

22 lot of say in that, other than just, you know,

23 we would work with our U.S. attorneys and

Q. Were you ever involved in the referral

24 things; but, in general, that wasn't our --

Page 64 Page 62 A. But not -- I was never the listed 1 completed on the first date of employment by 2 attorney in that regard. 2 the employee, that they need to ensure it's Q. Okay. You never had an appearance on 3 completed properly by the employee, including 4 file in a criminal case? 4 signed and dated, that Section 2 needs to be A. Not when I was with ICE, no. 5 done within three business days, and that includes Q. Okay. This may be -- Well, I'm going 6 a review of identity and authorization documents, 7 to -- Let me ask you about your private 7 and I tell them that if they don't do it, you 8 practice, and then we can take a break because I 8 know, within compliance, that they're subjecting 9 think we've got about 24 minutes on the video. 9 themselves to fines in the event of an ICE audit, 10 So can you kind of describe for 10 you know, and I tell them to regularly conduct 11 us your private practice since leaving the 11 internal audits of their I-9s to make sure they're 12 government? 12 catching paperwork errors or -- I mean, it's A. Yeah. When I left the government in 13 just -- you know, it's -- an I-9 is -- in 14 November of '16, I joined Kutak Rock in Omaha, 14 reality, an I-9 is typically part of a -- of an 15 in their Omaha office. Kutak Rock is a national 15 onboarding packet, and it's one of 15 forms 16 law firm that has 16 offices. Omaha is its 16 that's getting filled out by an employee when 17 biggest office. 17 they start their employment. 18 And so there's just lots of ways 18 The -- I was -- immediately 19 joined the employment group as of counsel and to mess it up, and so I usually tell employers 20 that the best way to catch those errors is to 20 did a variety of employment law litigation and, 21 you know, did some commercial litigation; but 21 review -- you know, assign somebody to review 22 always at least 50 percent or more of my practice them internally and make the corrections. That's 23 has been representing employers in this area of what CI -- USCIS advises that, and so that's 24 Form I-9 compliance. generally my advice. 25 25 A lot of it was proactive. I Q. What do you tell them to do with respect Page 63 Page 65 1 would go out and do internal audits of their 1 to internal audits? 2 I-9s, of their existing I-9s, would do a lot of A. So USCIS has a guidance out there, best 3 practices for internal audits. I always advise 3 training of HR professionals. You know, if 4 there was a Notice of Inspection served on an 4 them that it cannot be done discriminatorily. 5 employer, I would -- I would file a G-28 and 5 So they can't just pick and choose who they want 6 to audit. If they're going to do an audit, 6 liaison with the -- with the agency to work 7 through those issues and, you know, settle 7 it needs to be of their entire workforce or a 8 fines, do any -- you know, just basically 8 logical segment of their workforce that's 9 represent employers. nondiscriminatory. 10 10 So that's what I've done since That's a real concern, is that 11 you've got employers that are only looking at 11 2016. I've had some larger -- well, one in 12 particular I was -- which was a criminal 12 foreign-born individuals' I-9s or somebody who 13 indictment in Nebraska of a -- of a tomato farm 13 looks a certain way or talks a certain way and 14 making discriminatory judgments based on that. 14 that I represented the entity that was actually 15 criminally indicted on some employment violations. So there's just as much litigation 16 So I continue to do that. I do 16 where employers are fined for discriminatory acts 17 employ -- you know, employment litigation and as there is where they're fined for not doing, 18 you know, Form I-9s correctly. 18 immigration litigation, essentially. 19 Q. Can you kind of walk us through what So I always warn and advise on 20 you tell employers with respect to filling out 20 that aspect of it. My philosophy is that you 21 I-9s? 21 should -- an employer should treat every A. Well, there's a lot of things I tell 22 employee in a robotic fashion, where they do the

17 (Pages 62 - 65)

23 same process for every employee and that they

24 engage and use the same level of scrutiny and

25 diligence for every employee.

23 employers; but, one, that they should do it, you

24 know, that they should do it for every direct

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25 hire that they make, that Section 1 needs to be

Page 68 Page 66 Because you don't want an 1 an audit standpoint. 2 So, you know, it doesn't take me 2 employer pulling out a black light to look at a 3 document for somebody based on the way they look 3 long, but if -- a lot of times HR departments 4 don't have the budget to have outside counsel do 4 and then, you know, a Caucasian male comes in 5 it, so I'll -- you know, their HR people will do 5 from Omaha, Nebraska, and they just take the 6 it, and I'll just serve as a resource as they do 6 card and make a copy and put it in a drawer. 7 it, and that takes longer; but, you know, for 7 That's discriminatory. That's a discriminatory 8 me, I can probably go through 500 I-9s in a day. 8 act. 9 Q. And then you'd typically produce a So those are issues that I advise 10 on; but with regard to internal audits, I always 10 spreadsheet or some sort of memo that tells the 11 provide them with CIS's best practices and just 11 employer what mistakes they have? A. I do an audit report, which is obviously 12 coach them on that. 13 attorney-client privilege and attorney work 13 Q. And I think you said that sometimes product, but it tells them how to fix those I-9s 14 what you'll do for an employer is go through and 15 in compliance with CIS's best practices. 15 actually audit yourself their I-9s; is that right? A. I will -- I will go through and review 16 CIS openly -- USCIS, I should 17 say, is another sub agency. It's like a sister 17 them and prepare an audit report. I do not 18 touch the I-9s myself. I always instruct them 18 agency of ICE that actually creates the form, 19 how to fix them. I don't -- I don't audit the 19 creates that M-274, the instructions. 20 form myself, but I'll prepare an audit for them. 20 So CIS puts all the -- you know, 21 all the instructions out there for employers, 21 Typically there's a spreadsheet 22 and so that's -- you know, they openly advocate 22 that says you've got an improper List B document, 23 you know, you need to do XYZ to correct that, you that employers do regular internal audits. 24 know, that lists out the errors and then instructs Q. Okay. And then I think you said you 25 them on how to correct that, but I don't -- I 25 also will defend employers in work site Page 67 Page 69 1 don't like touching an original Form I-9, even 1 enforcement actions once they actually are 2 though I -- you can legally as long as you attach 2 contested proceedings; right? 3 a memo. I just -- I don't do that. A. Correct. Q. But do they -- How do you actually review 4 Q. Anything else that we haven't talked 5 the I-9s? Do they send you copies or how does that 5 about that you do in your private practice? A. I mean, I do commercial litigation, and 6 work? 7 I do a lot of -- I do a lot of commercial A. Yeah, or I go on site and sit in a dark 8 cave for three days and look through 10,000 I-9s 8 litigation. It's probably half of my practice. 9 or what -- you know, it's scrupulous work, but Q. So about half of your practice is 10 I -- you know, I enjoy it, so --10 immigration, half of it is commercial litigation? A. That's correct. There seems to always Q. And so when you're doing it on site, 12 you're not looking at the original. You ask 12 be some tie to immigration or at least employment, 13 them to make a copy or how does that work? 13 you know, employment regs and things, but I do a A. Well, I always -- the corrections need 14 lot of -- one other thing I should probably tell 15 to be made on an original for it to be a valid 15 you is I do a lot of affirmative visa filings 16 correction. So I confirm that they have the 16 for companies, meaning if they want to bring in 17 original in their possession; but if I do it off 17 an H-1B visa worker, you know, I do those filings. 18 site, typically they'll send me a copy. I do entertainment visas. I do 19 O visas for athletes. I do -- You know, I 19 Q. And how long does it take you to go 20 through I-9s? 20 represent companies that are being investigated 21 by the Department of Labor for -- for various A. I mean, I'm pretty fast. And I've done 22 this, you know, for 15 years, or however long, 22 H-1B or H-2B visa violations. 23 23 and so I can get through them and I can spot So, you know, I'm very familiar

18 (Pages 66 - 69)

24 with that aspect of it, too, what I call the

25 benefit side or the -- you know, so both sides,

24 them. They jump off the page at me. But, you

25 know, I do probably 5- to 7,000 I-9s a year on

1 compliance and benefit side.

- Q. I noticed on your firm website that you
- 3 have an agricultural practice at the firm. What
- 4 is your involvement with that?
- A. Just -- You know, I -- I usually speak --
- 6 We have an ag seminar every year, so I usually
- 7 speak, and that brings in a lot of our ag clients.
- I mean, Kutak primarily does a lot
- 9 of, like, banking and finance for ag clients;
- 10 but, you know, compliance and things is always
- 11 of interest to agriculture clients, so I usually
- 12 try to make myself a part of their annual seminar,
- 13 even if I only get ten minutes, to just talk about
- 14 the importance of I-9 compliance and things, so I
- 15 do that every year.
- Q. Do you have or have you had immigration
- 17 clients in the agricultural industry?
- A. Yes. Oh, yeah, on both the benefit side
- 19 and the compliance side.
- 20 Q. On the compliance side how much a part
- 21 of that is your immigration practice?
- A. Specifically ag? I mean, I consider ag
- 23 pretty broad-ranging, so basically the production
- 24 of food I would consider to be somewhat ag. I'd
- 25 say it's 20 to 30 percent of my immigration clients

Page 70 1 that's probably accurate, that there's -- as in

- 2 any -- as in any industry that relies on manual
- 3 labor, and the same way -- I would say the same

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- 4 thing for construction, the construction industry.
- 5 I think that there's a higher ratio of fake and
- 6 fraudulent documents used in those industries.
- 7 I would -- I would agree with that.
 - O. Okay.
- 9 MR. KLINEFELDT: Okay to take a
- 10 break now?

18

- 11 THE WITNESS: Yep.
- MR. KLINEFELDT: I think we're --
- 13 we've got about ten minutes left on the video.
- 14 So can we go off record?
- 15 THE VIDEOGRAPHER: We are going
- 16 off the record. This is the end of Media Unit
- 17 Number 1. The time is 10:21.
 - (A recess was taken.)
- THE VIDEOGRAPHER: We are back on
- 20 the record. This is the beginning of Media Unit
- 21 Number 2. The time is 10:40.
- Q. Mr. Samson, before we talk about the
- 23 specifics of this case, I want to ask you a
- 24 little bit more about an employer's duties with
- 25 respect to immigration law.

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- 1 are somewhat connected to agriculture.
- Q. Is that somewhat of a specialty that
- 3 people seek out or may advise you -- or ask you
- 4 on because you have experience in the agriculture
- 5 industry?
- A. No. It's more of a -- Agriculture is a
- 7 critical infrastructure sector within Homeland
- 8 Security's enforcement priorities. Okay? And
- 9 so, you know, as you know, we have to network,
- 10 and we have to market our services, so you -- I
- 11 always try to focus on critical infrastructure
- 12 sectors.
- 13 So that would include -- the tech
- 14 industry is big for me because tech relies on a
- 15 lot of H-1B visas. The ag industry is big for
- 16 me because there's lots of ag visas that are
- 17 available, H -- H-2As and J-1 trainings. I do a
- 18 lot of that stuff that, you know, basically -- so
- 19 I kind of market to those critical infrastructure

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- 21 Q. Fair to say that the agriculture
- 22 industry may have more immigration challenges
- 23 than other industries?
- 24 A. You know, I think -- I've seen various
- 25 studies that would show that, and I think that

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- Generally, how would you describe 2 an employer's duties with respect to immigration?
- A. When you say "immigration," I assume --
- 4 I assume that you mean with respect to employee
- 5 verification. That would be the -- an employer's
- 6 responsibility is to comply with the federal
- 7 requirement that they complete a Form I-9 for
- 8 each employee that they hire at the time of hire
- 9 and also to exercise reasonable diligence to
- 10 confirm the identity and the work authorization
- 11 of the employee.
- Q. And an employer generally has the duty
- 13 to avoid hiring unauthorized workers. Is that
- 14 fair to say?
- A. I would -- I would say the opposite. I
- 16 think an employer generally has the duty to
- 17 confirm that their employees are authorized for
- 18 work. We're probably saying the same thing, but
- 19 I would say it more affirmatively.
- Q. So you're familiar that the U.S.
- 21 Citizenship and Immigration Services has a
- 22 handbook for employers; right?
- A. Yes. It's called an M-274. It's
- 24 published -- The versions of it change from time 25 to time. It's updated and amended. They also

19 (Pages 70 - 73)

- 1 regularly keep guidance online for employers.
- 2 They have -- They have a good website called I-9
- 3 Central that USCIS kind of manages, so they are
- 4 the resource for employers.
- 5 Q. And so the -- they have a handbook
- 6 available online for employers; is that right?
- 7 A. Yes. It's called an M-274.
- 8 Q. And that's there to help employers
- 9 comply with their legal requirements. Is that
- 10 fair?
- 11 A. That's -- That's correct. It contains
- 12 a lot of information for employers, including,
- 13 you know, we talked about the discrimination
- 14 aspect, including ways to avoid discriminatory
- 15 hiring.
- There's a section on unfair
- 17 discrimination practices in that. There's a
- 18 list of the documents that are acceptable to
- 19 accept. So there's -- I believe it's like 13
- 20 chapters on it. It's a thick document, and it's
- 21 a good resource. I review it regularly.
- Q. Okay. And I think this comports with
- 23 what you're saying. I'll just show you what I
- 24 marked as Exhibit 91, which I will tell you is
- 25 Section 1 of the handbook for employers.
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- 1 A. Yeah. This is -- This is like the
- 2 first chapter out of the M-274. They now have
- 3 it completely available and broken down by -- by
- 4 section and chapter online.
- 5 Q. Yeah. So you can go on the website and
- 6 just get a particular section.
- 7 A. Exactly.
- 8 Q. Yeah. And that's exactly what I did
- 9 there.
- 10 And I just want to kind of affirm
- 11 a couple of things there. It looks like in the
- 12 second paragraph it says, you know, "Employment
- 13 is often the magnet that attracts people to
- 14 reside in the United States illegally. The
- 15 purpose of the employer sanctions law is to
- 16 remove this magnet by requiring employers to
- 17 hire only individuals who may legally work
- 18 here."
- 19 Is that a fair description of
- 20 employer duties?

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- 21 A. That is a fair description of the
- 22 underlying basis for the Form I-9 requirement.
- 23 That was passed through a bipartisan effort in
- 24 1986. So that language actually comes out of
- 25 from 1986, which was the language that supported

- 1 that requirement.
 - Q. And so the purpose of the law is to get
 - 3 employers to only hire individuals who may legally
 - 4 work here; right?
 - A. Right, to create a disincentive for the
 - 6 admission into the country without inspection or 7 parole.
 - Q. And then it says, look, there's -- to
 - 9 comply with the law, employers must do, you
 - 10 know, at least three things. One is verify the
 - 11 identity and employment authorization of each
 - 12 person they hire; right? That's one. Is that
 - 13 fair to say?
 - 14 A. Correct. And that's through the Form
 - 15 I-9 process.
 - 16 Q. And then --
 - 17 A. That's how they do that.
 - 18 Q. And then the second one is to complete
 - 19 and retain a Form I-9, Employment Eligibility
 - 20 Verification, for each employee, and that's the
 - 21 second requirement of the employer; right?
 - 22 A. That is the -- It is listed as the
 - 23 second bullet point, but that is actually the
 - 24 way in which you comply with the first bullet
 - 25 point, if that makes sense.

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- 1 The Form I-9 is the -- is the
- 2 animal that was created to help employers verify
- 3 the identity and employment authorization. They
- 4 have no duties beyond creating the -- the Form
- 5 I-9s unless they're put on notice of a change
- 6 during the course of employment, if that makes
- 7 sense.
- 8 Q. But what I'm driving at here is that
- 9 an employer doesn't just have a duty to fill
- 10 out a form. An employer has a duty not to hire
- 11 somebody who is unauthorized to work in the
- 12 United States. Isn't that fair to say?
- 13 A. An employer has the duty to complete a
- 14 Form I-9 using reasonable diligence to confirm
- 15 that the documents that are presented appear
- 16 genuine on their face, okay, and relate to the
- To genuine on their race, okay, and relate to the
- 17 individual in front of them. That's their duty,
- 18 and that's what they attest to in Section 2 of
- 19 the form. That's their -- That's their legal
- 20 obligation. Okay? There's no legal obligation
- 21 beyond that.
- Now, employers -- if something
- 23 happens during the course of an employee's
- 24 employment that puts an employer on notice that

25 that person is no longer authorized for work or

20 (Pages 74 - 77)

- 1 never was, then an employer has certain duties
- 2 at that point as well, but at the time of hire
- 3 the Form I-9 is the main legal obligation of the
- 4 employee -- of the employer.
- Q. You could fill out the form and still
- 6 violate the law, though, couldn't you?
- A. If you had actual knowledge that you
- 8 were falsifying the form. If you were falsifying
- 9 the form, yeah. I mean, obviously --
- Q. Right.
- A. -- you could fill the form out and
- 12 falsify it and violate some other obligation,
- Q. Right. Well, you could violate Section
- 15 1324a and still fill out the form, couldn't you?
- A. If you had -- Yes, if you had actual
- 17 knowledge at that time that you completed the
- 18 form that the person was not authorized for
- 19 employment, yes.
- 20 Q. And so the obligation not to hire
- 21 unauthorized workers is bigger than just filling
- 22 out the I-9 form. Isn't that fair?
- 23 A. The obligation is -- is to act as a
- 24 reasonable employer would act. That's a bigger
- 25 obligation than just the Form I-9. I agree with

 - Page 79
- 1 you there, but I'm pushing back on you a little
- 2 bit on your question because the -- the I-9
- 3 itself is the shield. It's what you -- It's what
- 4 employers use to comply with the requirement; but
- 5 they can't do so unreasonably in order to avoid,
- 6 you know, violating 1324 for knowing hire.
- Q. Right. They can't just go through the 8 motions of filling out the form even though they
- 9 may know that they're hiring somebody who is
- 10 unauthorized?
- A. The key part of your question there is
- 12 the knowledge aspect. They can't -- They -- If
- 13 they have knowledge, yeah, you're correct,
- 14 there's -- the obligation is larger. If they
- 15 don't have knowledge, then their job is to fill
- 16 out the form in a robotic fashion to avoid
- 17 discriminating against certain applicants.
- So that's why when I -- I mean,
- 19 you have to understand that employers are in a
- 20 position where, if you look at the third bullet
- 21 point, "refrain from discriminating against
- 22 individuals on the basis of national origin or
- 23 citizenship," they're constantly balancing that
- 24 third bullet point against the first bullet
- 25 point, right, and that's what the Form I-9 is

- Page 80 1 designed to do, is designed to be that level of
- 2 protection.
- Now, some employers go above and
- 4 beyond and sign up for E-Verify to help them
- 5 with that process. Okay? That's not required
- 6 in Iowa. It's not required in many states.
- 7 But, in general, the Form I-9 is the obligation.
- 8 Obviously you have to complete it reasonably,
- 9 though.
- 10 Q. And so is it your testimony, then, when
- 11 the USCIS says in the handbook that the purpose
- 12 of the employer sanctions law is to remove the
- 13 magnet by requiring employers to hire only
- 14 individuals who may legally work here, that that
- 15 requirement is limited to just filling out the
- 16 I-9 form?
- 17 A. The I-9 form is the vehicle by which you
- 18 confirm the person is authorized for employment.
- 19 It's the vehicle you use.
 - Q. And so when the USCIS lists out as a
- 21 separate bullet point the obligation of an
- 22 employer to verify the identity and employment
- 23 authorization of each person they hire separate
- 24 from completing and retaining an I-9 form,
- 25 what's your understanding of that?

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- A. The Form I-9 is the vehicle by which
- 2 they're verifying. Okay? So -- And that second
- 3 bullet point goes to another obligation, which
- 4 is, you can't complete the Form I-9 and then
- 5 throw it away. You have to complete it and
- 6 retain it during the scope -- during the -- so
- 7 that's the retention aspect. Okay? That's
- 8 why that second bullet point is laid out there.
- 9 Okay?
- 10 Q. Well, doesn't it --
- 11 A. Because you see where it says "complete
- 12 and retain." I mean, there's -- that's a --
- 13 that's -- that's a recordkeeping obligation. You
- 14 can't just complete it, throw it away, and then
- 15 tell the federal government you did it. You have
- 16 to retain and be able to produce it on three
- 17 business days' notice.
- Q. Right. It says complete and retain the
- 19 I-9; correct?
- 20 A. For each employee.
- 21 Q. For each employee.
- 22 A. Within a certain retention period, yes.
- 23 Q. And that's the second bullet point;
- 24 right?
- A. Right.

21 (Pages 78 - 81)

Page 82 Q. And so are you saying, then, that the 2 first bullet point is a nullity; that so long as 3 you're doing the second bullet point, that first 4 one doesn't matter? A. No. I'm saying the first bullet point 6 is read in conjunction with the second bullet 7 point because the Form I-9 is the vehicle by 8 which the employer verifies the identity and 9 employment authorization. That's what they're 10 doing in Section 2 of the Form I-9. Under

11 penalty of perjury, they're attesting that they 12 verified identity and employment authorization.

13 Q. Okay.

A. There's no -- There's no separate 15 obligation, but I agree with you that the 16 employer cannot falsify the form or unreasonably

17 fill out the form and just, you know, meet their

18 obligation. They have to do it reasonably. And 19 that's what they're attesting to.

20 Q. Right.

21 A. Yeah.

Q. An employer can't knowingly hire somebody

23 who is unauthorized to work in the United States; 24 right?

25 A. Right. And a good example --

> Page 83 Q. And that's not just limited to filling

2 out an I-9 form; correct?

A. Well, a good example of that is the 4 employ -- the employer who provides the documents

5 to the employee and then turns around and fills

6 out the Form I-9 with the -- with the fraudulent 7 documents.

That's a perfect example of, well, 8 9 they filled out the Form I-9, but they also

10 knowingly hired an unauthorized person. That's

11 a -- That's -- That's your perfect example of

12 what you're saying.

Q. Right. And so I'll just ask you one 14 last time. Would you agree with me, then, that

15 an employer's duty is to verify the identity and

16 employment authorization of each person they

17 hire and that while filling out the I-9 form is

18 part of that, it's not limited to filling out an

19 I-9 form?

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A. I agree. I agree that the overarching

21 obligation and reason for the Form I-9 requirement

22 is the employer's obligation to verify identity

23 and employment authorization.

Q. Okay. And so before we talk about I-9s,

25 you mentioned E-Verify, and I want to ask you

1 about that. What is E-Verify?

A. E-Verify is essentially a service that

3 an employer can utilize that is associated and I

4 believe provided by USCIS. The -- It's -- It's

5 a voluntary service. Some states require it.

6 The federal government requires it if you're

7 doing -- the use of it if you're doing federal

8 contracting work, but it's not -- states can

9 make their own decision as to whether they

10 require it.

11 And then essentially what happens

12 is, at the time of hire, the employee -- the

employer, excuse me, receives the documents from

14 the employees, and then they create a case

15 within E-Verify. They input the information on

16 the documents, and then E-Verify spits out --

17 E-Verify runs a check against Homeland Security's

18 databases and spits out a result that tells you

whether employment is authorized or whether it

20 can't be confirmed that it's authorized.

21 If it's not confirmed that it's

22 authorized, if it's -- it's called a TNC. The

23 employee then has to take an affirmative action

24 to confirm and work with Homeland Security to

25 verify that. And so they're given like eight

Page 85

Page 84

1 working business days to do that, and that's --

2 so it's just a -- it's another resource that

3 employers can use to meet that first bullet

4 point obligation that we talked about.

Here's the issue with E-Verify.

6 Okay? E-Verify will not catch fraudulent cards.

7 Okay? So E-Verify is not a perfect system in

8 the sense that -- the best way I can explain

9 this is that there's a difference between a fake 10 document and a fraudulent document.

A fake document is one that has

12 been manipulated. Okay? E-Verify will catch

13 that; and that is if the Social Security number 14 doesn't match the name or, you know, things of

15 that nature. It's not going to catch if you're

16 using your brother's ID and the identity is all

17 legitimate and matches up to the date of birth 18 and the Social Security number.

19 So E-Verify is not a perfect system,

20 by any way. It will only catch fake cards, it 21 won't catch fraudulent cards, if that -- Does that

22 make sense?

23 Q. Is there any way that it matches pictures, 24 or is there any sort of identification it does of 25 your image?

22 (Pages 82 - 85)

CONFIDENTIAL - ATTORNEYS' EYES ONLY Page 88 Page 86 A. Not that I'm aware of. It's -- It's a So that's -- and then you go in 2 cross section. They may have added a digital --2 and -- basically the employer would go in and 3 a digital photo part of it more recently, but 3 resolve that case in the system, and then it 4 that's -- that would be a new addition. 4 prints out a result. You typically would attach You do -- You do need to retain 5 that to your Form I-9. 6 an identity document which bears a digital So it's just a -- it's a system 7 that -- it's not a perfect system, but it's a --7 image, and so there is a component to that, but 8 a lot of times if you look at an E-Verify 8 just an extra layer. It's like the -- Right now 9 printout, that image locator is going to be 9 it would be what I would call the gold standard 10 blank because there wasn't -- they didn't do 10 of if an employ -- if an employer is an E-Verify 11 that part of it. 11 employer, if ICE were to come in and do an 12 Q. And so let's start out, so do you know 12 audit, ICE would consider that a positive factor 13 what states do require E-Verify or how many? 13 or a good -- a good-faith indicator. 14 A. You know, I haven't -- I haven't looked, Q. Would it be a best practice? 15 but I think 33 do not, so I would say 17 do. 15 A. I don't think USCIS has went as far --16 You know, I'm familiar with this AOR, which 16 as far as to say it's a best practice. I think, 17 Nebraska and Iowa do not; but, yeah, so I think 17 again, where there's real value to it is in the 18 it's 17 require it, 33 don't. I might have that 18 event of an audit, ICE considers it a good-faith 19 flip-flopped, though. 19 factor. 20 Q. And do you know why they require it? 20 So, you know, I -- I mean, if --21 A. Just as an extra layer of protection 21 It's also burdensome to do it, and so a lot of 22 against hiring unauthorized workers. 22 employers don't. I mean, you know, I would say 23 Q. And can you kind of walk us through 23 in Nebraska and Iowa you're probably less than 24 how an employer would go about utilizing it? 24 half of the employers that use E-Verify just A. Yeah. I mean, I think I just did that; 25 because it's burdensome. It's an extra part of Page 87 Page 89 1 but, essentially, at the time of hire they get 1 the onboarding process, and a lot of employers 2 the documents, right, that are -- that are also 2 don't want to do it. 3 listed in the Form I-9. They then go into a --Q. If you get a tentative nonconfirmation 4 It's a software-based system. 4 and the employee doesn't do anything to resolve They go in, they input the 5 it, as an employer are you required to terminate 6 documents, and then the E-Verify system spits 6 them? 7 out a result; and it either says a positive A. I mean, that's what I advise. It's --8 result, employment authorized, or it says 8 I don't know that it's a legal requirement under 9 tentative nonconfirmation, which says for 9 the law, but you're required to resolve that 10 whatever reason we can't confirm authorization. 10 case within E-verify; and if you don't resolve The employer then within the 11 it, E-Verify will terminate your account, and 12 system prints out what's called a Further Action 12 then you can't use E-Verify; but it's not 13 Notice, and they provide that to the employee, 13 associated with an enforcement mechanism. 14 and they say you can keep working here for the 14 For example, like, E-Verify is a 15 next eight days, but you have to go to Homeland 15 completely separate system. If an employer 16 Security and fix this or else, you know, we're --16 doesn't handle that correctly, it doesn't mean 17 we can terminate you because we had -- and so it 17 ICE is going to come the next day and arrest --18 gives the employee a period of time because 18 and charge you with knowing -- you know, knowing

23 (Pages 86 - 89)

19 hire or knowing continued employment; but, you

20 know, you're going to lose your ability to use

21 E-Verify, and that's -- and then when we talk

22 about that administrative subpoena, when ICE

24 to get, so if it's out there that you lost your

25 E-Verify account, ICE will use that as a -- as

23 comes in, that's going to be something ICE tries

19 there can be -- there can be TNCs that are

20 issued not as a result of the -- of a fraudulent

21 or, I'm sorry, of a -- of a fake document. They

22 can be because, you know, the Social Security

24 because of the use of a middle initial. There's

23 number doesn't match perfectly to the name

25 just a lot of reasons a TNC can generate.

Page 92 Page 90 1 a -- as indicia of noncompliance. 1 system, getting information from to kind of Q. If you are accurately using E-Verify, 2 verify your employees' documents? 3 is there any protections under the law for that A. Yeah. I -- They are, to my knowledge --4 action? In other words -- That's a bad question. 4 And, again, obviously I didn't create the system, If ICE comes in and does a work 5 but to my knowledge it's running a cross-check with 6 site enforcement action and that employer is 6 a couple different federal agencies, including 7 using E-Verify correctly, does that give the 7 Social Security and Homeland Security's databases. 8 employer any protection under the law? So it's running -- it's running A. Yes, in the sense that it's typically 9 like a data check against a couple different 10 used as a good-faith factor for purposes of fine 10 other databases, but I don't know exactly which 11 mitigation. It can also be used -- There's --11 federal agencies supply that information. And, 12 I'm sure you've heard about the good-faith 12 you know, data -- data in, data out. Data is 13 defense to 1324. It would also be a factor that 13 only as good as the data in, so that's why it's 14 would help an employer establish that good-faith 14 not a perfect system as well. 15 defense. It's not the factor, but it would be a 15 Q. Is that why some employers don't use 16 positive factor that would go a long way in 16 E-Verify? I mean, in your experience, why do 17 establishing that. 17 some employers not use E-Verify? 18 A. I spoke about that a little bit. I But, again, it's not a perfect 19 system, and there's a ton of case law out there mean, I have clients that are very sophisticated, 20 that talks about that not being a perfect system 20 hospitals, tech companies, that don't use E-Verify 21 and that you can't -- you know, the nonuse of 21 because it's just a burdensome thing to do at the 22 E-Verify does not equate to a lack of good faith. time of onboarding. I mean, there's -- there's 23 And that's well-established. I mean, the nonuse -very sophisticated clients out there that don't 24 I want to make that clear. The nonuse of E-Verify 24 E-Verify, enormous, enormous companies. 25 does not equate to lack of good faith. So it's -- it would be entirely Page 91 Page 93 Q. But if you've accurately used it, 1 too speculative to say that an employer is not 2 you're getting a benefit as an employer; right? 2 using E-Verify because they're trying to --3 they're trying to circumvent the employment A. It's twofold. Not only are you 4 operating at that gold standard of compliance in 4 verification laws. 5 hitting Bullet Point 1, but you're also -- it's There's just -- To say that for 6 a shield to liability for knowing -- for knowing 6 one employer, you would have to say that for 7 hires. So it's a -- yeah, it's a positive -- it's 7 thousands and thousands of 8 a positive factor. 8 employers that do it for completely different Q. But if you use it and don't do so 9 reasons, and so that's why it's entirely too 10 accurately, for example, continue to employ 10 speculative to appoint one singular reason to 11 somebody who hasn't resolved a tentative 11 it. 12 nonconfirmation or not resolved the tentative 12 Q. Do you think it's fair to say that some 13 nonconfirmation, then it sounds like you've kind 13 employers don't use it because they want to avoid 14 of bought yourself a problem. 14 getting negative results? 15 A. That's -- To me, that's -- that's a bad MR. BISS: Objection to form. A. Yeah, I mean, I'll answer it to the 16 situation to be in, and there's a very -- there's 16 17 a memorandum of understanding when you -- when 17 extent I can without speculating. 18 you agree to use it, like you're -- there's --I think that it's probably 19 you're agreeing to use it correctly and things. 19 plausible that there are lots of employers in 20 So not only is it a problem 20 the United States that choose not to do it 21 because you're going to lose your access to that 21 because it could create problems in their 22 account, but in the event of an ICE audit, that 22 ability to hire and recruit employees. You

24 (Pages 90 - 93)

23 know, it could be an impediment to their ability

I don't -- I haven't experienced

24 to recruit and hire.

23 would be something they would seek as part of

Q. And then what -- where is E-Verify, the

24 the administrative subpoena.

- 1 a lot of employers that purposely don't use it
- 2 for that reason; but, you know, it's probably
- 3 part of the analysis for, you know, many, many
- 4 employers.
- 5 Q. Right. Well, even as their lawyer,
- 6 they couldn't tell you that they purposefully
- 7 don't use it so they can hire unauthorized
- 8 workers; right?
- 9 A. Right. I mean, I would hope not, yeah.
- 10 Q. And so -- And you mentioned some clients
- 11 don't use it that are very sophisticated; right?
- 12 A. Yeah. I'm generally aware of a lot
- 13 of entities, sophisticated entities that have
- 14 sophisticated HR departments, that just don't
- 15 want to do it because of the burden of doing it
- 16 and having to close out cases and all that.
- 17 Q. Do they typically have a more
- 18 sophisticated system for making sure that the
- 19 I-9 forms are completed correctly and that the
- 20 people reviewing IDs know what they're looking
- 21 at?
- 22 A. As opposed to who? You're asking me to
- 23 make a comparison, and I don't know --
- 24 Q. Well, you mentioned that they were
- 25 sophisticated clients, and I'm wondering what

- Page 94 1 Q. You mentioned the burden of it. How
 - 2 long does it take to use?
 - 3 A. It's -- You know, it's a couple minutes.
 - 4 I think there's some scanning involved now. So,
 - 5 you know, it probably -- where it gets burdensome

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- 6 is if you don't close cases out if they get
- 7 nonconfirmation because, like I said, you can
- 8 get a tentative nonconfirmation for a lot of
- 9 reasons, not just because the person is
- 10 unauthorized, so -- and then you start -- you
- 11 know, it's burdensome because then you start
- 12 getting -- if you don't close cases out -- and
- 13 there -- you know, there's entities that hire
- 14 hundreds of employees on a single day.
- So if you're adding 10, 15
- 16 minutes to your onboarding process for each
- 17 employee, that bogs companies down. And you
- 18 have to do it within a certain time frame too.
- 19 So there's a lot of companies that don't do it
- 20 because of that. You're bogging -- You're
- 21 bogging their hiring process down.
- 22 Q. And so if you only hired like 20 employees
- 23 a year, it wouldn't be that burdensome?
- 24 A. It would be less burdensome for sure, I
- 25 mean, than -- than a -- obviously than a company

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- 1 about their sophistication might cause them to
- 2 not use it.
- 3 A. I would say larger HR departments.
- 4 More sophisticated HR aren't onboarding, you
- 5 know, more help, essentially, you know, a
- 6 corporate structure. You know, it just --
- 7 that's what -- you know, that's -- when I attach
- 8 the label of sophisticated, I just mean a better
- 9 corporate structure.
- 10 Q. And, typically, without naming clients,
- 11 what do they do to, for example, examine IDs and
- 12 verify identity?
- 13 A. Exactly what every employer should do,
- 14 review the documents, determine whether they
- 15 reasonably appear genuine on their face and
- 16 relate to the individual in front of them. I
- 17 would strongly advise any company to do any more
- 18 than that. I mean, you're just walking yourself
- 19 into a discrimination lawsuit if you're doing
- 20 more diligence. So they're just doing I-9. The
- 21 I-9 requirement is very simple and should be
- 22 methodically employed.
- Q. And so but E-Verify is helpful; correct?
- A. E-Verify is helpful to determine or to --
- 25 or to confirm work authorization.

- 1 that hires 100 in a month or -2 O. So it sounds like it takes a few
- 3 minutes to do the initial check; right?
- 4 A. I mean, yeah, I'd say five minutes,
- 5 five to ten minutes.
- 6 Q. And then how long does it take to
- 7 handle the tentative nonconfirmation if you get
- / handle the tentative nonconfirmation if you go 8 it?
 - A. Well, then you would have to print
- 10 out -- I think it's called a Further Action
- 11 Notice, and you would have to then meet with the
- 12 employee. You'd have to read through it with
- 13 them. You know, you'd want to have it
- 14 interpreted if the employee doesn't speak
- 15 English. And then you would give them eight
- 16 working days.
- 17 So then on the eighth or ninth
- 18 day, you have to go back into the system and
- 19 close the case out or put some other notes in
- 20 there if there's some reason more time is
- 21 needed. So it's just a system that you have to
- 22 manipulate.
- 23 Q. And if it comes back as a positive
- 24 result, is there any more you have to do as an
- 25 employer?

25 (Pages 94 - 97)

- A. No, other than print out the result and 2 attach it to your I-9. I mean, I always advise 3 clients to attach it to their I-9s.
- O. Is it free to use?
- A. Yes.
- 6 Q. Do you have clients that use it?
- 7 A. Yes, I do.
- 8 O. Have you had a lot of clients that used 9 it?
- A. I would say, I mean, if you're talking 10
- 11 about -- I mean, that's really hard to say, but
- 12 I would say probably about 50 percent use it and
- 13 50 percent don't.
- 14 Q. In your --
- A. In all different industries. I don't --15
- 16 It's not really tied -- I mean, I have -- I have
- 17 clients, and immigration is filtering through
- 18 about every industry right now.
- 19 Q. And in your experience how accurate is 20 it?
- 21 A. Like I said, there's errors but it's
- 22 generally pretty accurate. It's not going to --
- 23 If your -- If your goal in using it is to help
- 24 deter the use of fraudulent documents or fake
- 25 documents, then I think it's pretty -- pretty

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- 1 helpful in that regard. I think it's pretty
- 2 effective, not necessarily because of the
- 3 system, but because when you use E-Verify, they
- 4 send you, like, stickers and things to put on
- 5 your window. Right?
- So if you're -- in some of these
- 7 industries that are dealing with fraudulent
- 8 and fake documents, you're deterring a lot of
- 9 people from even applying. Okay? Because, you
- 10 know, usually if you walk into an industry
- 11 warehouse, it will say right on the door, we're
- 12 an E-Verify employer.
- So there -- You know, I think
- 14 it's somewhat effective as a deterrent to that.
- 15 I think it's effective in the -- The system is
- 16 effective, but it's far from perfect. And, you
- 17 know, again, there's lots of employers that
- 18 don't use it.
- Q. In your experience, how often do
- 20 employers get tentative nonconfirmations that
- 21 are then resolved successfully; in other words,
- 22 that it would be kind of a negative -- a false
- 23 negative?

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- A. I mean, I would say less than -- less
- 25 than 10 percent of the time are those resolved

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- 1 to the point where the employee can continue
- 2 their employment. 90 percent of the time the
- 3 employee will self-terminate, will voluntarily
- 4 leave their employ and not come back the next 5 day.
- 6 When the employer has that
- 7 conversation with the employee and says you've
- 8 got eight working days to resolve this, in my
- 9 experience, in representing a lot of companies,
- 10 you know, those employees just don't come back,
- 11 you know, because it's a deterrent. They don't
- 12 have an explanation for it other than the fact
- 13 they presented a fake document. So, yeah, I
- 14 would say I'd place it at 10 percent that are
- 15 successfully resolved.
- Q. So how are those 10 percent successfully 16
- 17 resolved, in your experience?
 - A. Usually Social Security or Homeland
- 19 Security will confirm that the person is
- 20 authorized. Social Security will not do that,
- 21 but Homeland Security -- So the Further Action
- 22 Notice that you give the employee has contact
- 23 information on it, so they reach out to Homeland
- 24 Security. Homeland Security will -- If it's a
- 25 glitch on their end, they'll send some sort of

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- 1 communication, provide some sort of communication
- 2 to the employee that says no, and then you can
- 3 go in -- and then the employee presents that to
- 4 the employer, and then it's resolved. I think
- 5 the functionality has gotten better, too, more
- 6 recently. I think Homeland Security can even
- 7 resolve them themselves sometimes.
- Q. How often is it a problem with Homeland
- 9 Security versus Social Security?
- A. Well, Social Security -- Social Security
- 11 doesn't have near -- near the amount of data that
- 12 Homeland Security would have. That would be, for
- 13 example, immigration statuses.
- 14 You know, they're -- So Social
- 15 Security can do one thing. They can match a
- 16 name to a Social Security number. Homeland
- 17 Security has broader tools that would allow it
- 18 to confirm that -- that Clete Samson is a lawful
- 19 permanent resident, you know, that was issued a
- green card, legitimately issued a green card.
- 21 So they have broader tools than Social Security 22. has.
- 23 Q. How often, in your experience, do
- 24 people get tentative nonconfirmations based on 25 information from Social Security saying that the

26 (Pages 98 - 101)

CONFIDENTIAL - ATTORNEYS' EYES ONLY Page 102 Page 104 1 name doesn't match the Social Security number? 1 no-match letters. Okay? A. It's typically more so -- Social 2 So then there was a bunch of 3 Security Administration's data is typically --3 litigation over -- over this issue with -- with 4 well, kind of has a reputation for being 4 Social Security, and then they came up what was 5 nonaccurate or overly -- overly -- you see this 5 called a safe harbor provision. 6 with no-match letters. You see it a lot with So they said if an employer 7 employer correction notices, which you may be 7 does XYZ when they get a no-match letter, then 8 familiar with. 8 they're -- then they -- they cannot be deemed But their -- their data is so 9 to have knowingly continued to employ an 10 confined that, like, if a middle initial is off 10 unauthorized worker. Well, then that, that safe 11 or missing, it won't match it. It will show it 11 harbor, got challenged; and eventually they wiped 12 as a no match. So they have -- Social Security 12 the whole thing off. 13 has more of a reputation for incorrectly Then in 2019 a much more 14 generating a no match, more so than Homeland 14 aggressive administration on the enforcement 15 Security does. 15 side was in office, and President Trump's Q. And if a Social Security card is valid 16 administration relaunched employer correction 17 and the employer puts on E-Verify the name 17 notices in 2019, after like a ten-year hiatus 18 exactly as it is on the Social Security card 18 from doing it. 19 and the number exactly as it is on the Social And immediately it was challenged 20 Security card, then Social Security would not 20 by a ton of employers because they got 200, 21 come back with a no match; correct? 21 you know, employer correction notices that had A. I mean, I can't -- I can't answer that 22 generated -- that were generated as a result of 23 errors. 23 because I've seen -- it kind of depends on where 24 the -- it depends on the Social Security's 24 Now, I don't know what percentage 25 system and if -- if a middle initial was used 25 of those were accurate no matches versus -- but Page 103 Page 105 1 instead of a full name, middle name. 1 it's higher than you would -- it's higher than 2 I mean, you see it in the W-2 C's: 2 you would think, and that's why there's this 3 but, you know, in general, we're talking about a 3 whole body of case law in that no-match area. 4 10 -- I would say a 10 percent margin of error. And, in fact, Social Security has 5 It may be a little bit higher than that. 5 even had to on its website openly say a mismatch --Q. But have you ever seen a tentative 6 a no-match letter or a -- does not equate to 7 nonconfirmation or a no-match notice go to an 7 constructive knowledge. They've had to openly 8 employer where the employer accurately put in 8 say that as a result of the litigation because 9 both the Social Security number and the person's 9 there's just no accuracy, so it's --

10 name as it appears on the Social Security card? A. Yes, I've seen that. 11 12 O. How often? A. I mean, it's hard to tell because --14 but it happens, and it's -- a lot of the reason 15 is the middle initial component is problematic.

16 Okay? And that's why there is -- there is 18 a whole host of articles, data on how inaccurate 19 Social Security's no-match letters are, to the 20 point where there was about a ten-year period of 21 time where they stopped issuing no-match letters.

23 It was subject to a ton of 24 litigation in the '90s because employers were 25 being fined for not properly responding to

10 Q. There's no accuracy? A. Well, I shouldn't say there's no accuracy, 12 but what I will say is that there's -- there is 13 accuracy dilemmas that have caused them to be very 14 careful because employers -- and it even says 15 employers may not take adverse action based solely 16 on an employer correction notice. 17 Q. And I'm going to -- I'm going to ask

20 just want to make sure that I don't screw up 21 terminology here. 22. And I know oftentimes we use the 23 term "unauthorized worker" or "undocumented 24 worker," and what I'm trying to convey is 25 somebody who is not authorized to work in the

18 you about the Social Security no-match letters

19 here later on; but before we go any further, I

27 (Pages 102 - 105)

17

22 Okay?

- 1 United States legally. Is that fair? I mean,
- 2 is that --
- 3 A. So --
- 4 Q. Am I getting the terminology right
- 5 there?
- 6 A. I mean, you have to be somewhat careful
- 7 because there are people who are legally in the
- 8 country that do not have authorization to work,
- 9 so if you're referring to somebody -- if you're
- 10 correlating an unauthorized worker with an
- 11 illegal or a legal person, that's not a direct
- 12 correlation because there's -- a perfect example
- 13 is an H visa.
- 14 A dependent can come over and
- 15 live with their H worker, their H visa worker,
- 16 but that person cannot get work authorization.
- 17 Okay? So they're here legally, and they're H-4
- 18 status, but they can't -- they can't work in
- 19 that status, so that's why it's not a direct
- 20 correlation, but I mean --
- Q. In other words, somebody could be here
- 22 legally in the United States, but they may not
- 23 be legally authorized to work --
- 24 A. To work --
- 25 Q. -- in the United States; correct?

- 1 A. It is.
- 2 Q. Right.
- 3 A. And there's -- there's about 53 different
- 4 statuses you can get work authorization through,
- 5 noncitizen statuses, so you cannot -- and this
- 6 is what I tell employers because my big concern
- 7 for employers is discrimination. You cannot
- 8 look at an individual and tell whether they're
- 9 authorized for work.
- 10 Q. Right.
- 11 A. Okay. You just can't, not based on
- 12 language, not based on education, not based on 13 anything.
- 4 Q. And so when I'm talking -- when I use the
- 15 term "unauthorized to work in the United States"
- 16 or "undocumented worker," I'm just trying to convey
- 17 that they're not legally authorized to work in the
- 18 United States. Is that fair?
- 19 A. For purposes of today, yes.
- 20 Q. For purposes of today. And so --
- 21 A. And that's how I'll take it to be
- 22 understood.
- 23 O. Yeah. And if it becomes -- if there's
- 24 an important distinction, please let me know.
- 25 Okay?

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- 1 A. Exactly.
- Q. But if you're illegally in the United
- 3 States, then there's no way you could be legally
- 4 authorized to work in the United States; right?
- 5 A. And that's -- that's -- no, that's
- 6 not -- not accurate. So in the way that term is
- 7 used, that's not completely accurate because
- 8 there are statuses where you are illegally in
- 9 the United States, but you can get a work card 10 while you're -- while certain applications are
- 11 pending.
- For example, there's something
- 13 called a U visa. A U visa is somebody who is
- 14 available -- somebody who has entered illegally,
- 15 so they're illegally in the United States, but
- 16 they've been the victim of a crime at the hands
- 17 of a United States citizen or at the actions
- 18 of a United States citizen. They file a U visa.
- 19 They can now -- They can now get work authorization.
- 20 So that's why, you know, to
- 21 immigration lawyers it's like nails on a
- 22 chalkboard when you hear people say things like
- 23 undocumented, unauthorized, and illegal all in
- 24 the same breath, so it's --

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Q. It's more complicated than that.

- 1 A. I will.
- Q. So let's talk about I-9 requirements.
- 3 An employer must complete an I-9 form for every
- 4 employee; right?
- 5 A. Correct.
- 6 Q. Okay. And so a Form I-9 is available
- 7 online; right?
- 8 A. Online is the best way to get it because
- 9 that's the most accurate version. The version
- 10 changes about every 18 months.
- Q. And then there's also instructions for
- 12 Form I-9 employment eligibility verification
- 13 that's available online too; is that right?
- 14 A. That's correct.
- 15 Q. Okay. Let me show you what I've marked
- 16 as Exhibits 89 and 90, which we just downloaded
- 17 off the Internet. Take your time to see if that
- 18 looks right and let me know when you're able.
- 19 A. These are -- These are accurate. This
- 20 is the current version.
- Q. Of both the form and the instructions?
- 22 A. Yes. And I know that based on the
- 23 "Expires" date up at the top right corner.
- 24 Q. Okay. And so, you know, you can -- I 25 know you're probably extremely familiar with

28 (Pages 106 - 109)

- 1 them, but you can just have them in front of you
- 2 throughout the deposition. Okay?
- 3 So I guess the first thing that --
- 4 I want to kind of walk through what employers'
- 5 obligations are with respect to completing these
- 6 forms. Okay?
- 7 A. Okay.
- 8 Q. And I guess the first obligation would
- 9 probably be that you have the current form. Is
- 10 that fair?
- 11 A. Yeah. And that would be, from a
- 12 compliance perspective, you want to make sure
- 13 you've got the right form at the time of hire.
- 14 Q. Okay.
- 15 A. But that's a technical violation, by
- 16 the way. Using the wrong version of the form is
- 17 a technical violation.
- 18 O. And so let's start with Section 1, and
- 19 can you walk me through what an -- what's supposed
- 20 to happen in Section 1?
- 21 A. So Section 1 is the part of the document
- 22 that the employee fills out or uses a preparer to
- 23 fill out. It needs to be done on or before the
- 24 first date of employment, and -- Would you like
- 25 me to keep going?

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- Q. Yeah. So let's -- So it's got to be
- 2 done the first date of employment; correct?
- 3 A. Or before they start. It needs to be
- 4 done on or before their first day.
- 5 Q. And the employee is the one filling out
- 6 Section 1; is that correct?
- 7 A. That's correct, or they can have a
- 8 preparer fill out Section 1. If they have a
- 9 preparer do it, then they need to fill -- the
- 10 preparer needs to complete the box at the
- 11 bottom.
- 12 Q. And so the very first part, the
- 13 employer -- employee, excuse me, is filling out
- 14 kind of biographical information, name, address,
- 15 things like that; right?
- 6 A. That's correct.
- 17 Q. And then -- And are they required to
- 18 put a Social Security number?
- 19 A. No, but that's a -- that's an optional.
- 20 They can -- If the employer E-Verifies, that's
- 21 typically required, but it's not -- it's not
- 22 required.

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- Q. And right under that first box it says,
- 24 "I am aware that federal law prohibits" -- I'm
- 25 sorry. It says, "I am aware that federal law

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- 1 provides for imprisonment and/or fines for false
- 2 statements or use of false documents in
- 3 connection with the completion of this form"; is
- 4 that right?
- A. That's correct. That's what it says.
- Q. And that's because it's actually a felony
- 7 under federal law to make false statements or use
- 8 false documents in connection with this form; is
- 9 that correct?
- 10 A. That's correct. And this is the -- this
- 11 is the employee who is attesting to this.
- 12 Q. And why -- why -- you know, I'm asking
- 13 you to kind of put your government hat on again.
- 14 Why is that important to have on there?
- 5 A. It establishes knowledge on the part of
- 16 the employee. It establishes an awareness that
- 17 the employee knows what they're doing when they
- 18 make this attestation because, you know, a lot of
- 19 times the Department of Justice will prosecute
- 20 individuals for making false claims to U.S.
- 21 citizenship by virtue of this form, and one of
- 22 the defenses to that is that they didn't know
- 23 what they were signing, so that's why they put
- 24 that in bold.
 - 5 Q. And so the employee has to swear under

Page 113

- 1 the penalty of a felony offense that the2 information they're providing and the documents
- 3 they're providing is accurate; right?
- A. That's correct.
- Q. And then below that it says, "I attest,
- 6 under penalty of perjury, that I am checking one
- 7 of the following boxes," or "that I am," and
- 8 then in parentheses it says "checking one of the
- 9 following boxes"; is that right?
- 10 A. That's accurate. They have four choices.
- 11 Q. And what is the purpose of that statement?
- 12 A. To establish work authorization, they
- 13 would have to fall within one of those four boxes.
 - Q. And, again, that would be also a felony.
- 15 It would be perjury to knowingly check the
- 16 incorrect box; right?
- 17 A. On the part of the employee, yes.
- 18 Q. Correct. Right.
- 19 A. Yes.
- 20 Q. We're just talking about the employee.

And so an employee would be

- 22 committing a felony if that employee knowingly
- 23 checked the wrong box. Is that accurate?
- 24 A. Yeah. The most common -- That's
- 25 accurate. The most common example you see are

29 (Pages 110 - 113)

21

- 1 employees that falsely attest to being citizens 2 of the United States.
- O. Right. And that's even a separate law, 4 right, that it's --
- A. Right.
- Q. It's against federal law. In fact,
- 7 it's a felony to falsely claim United States
- 8 citizenship on a form such as this; right?
- A. For an employee to do so, yes.
- Q. For an employee to do so, is that 10
- 11 right, and so -- but it would also be a felony
- 12 to knowingly falsely claim to be a noncitizen
- 13 national of the United States; is that right?
- A. No, I don't think that's accurate,
- 15 because I think that the law itself requires you
- 16 to falsely attest to be a U.S. citizen.
- 17 If -- For example, if under what
- 18 I believe is 42.408, is the part of the criminal
- 19 code on this, I think the only prosecutions I've
- 20 seen are the false attestation to citizenship
- 21 because, for example, if you -- if you check 4,
- 22 "alien authorized to work," and you're actually

MR. KLINEFELDT: Yes.

3 blank for about four or five seconds. I wasn't

4 able to hear the witness for about four or five

8 important or I didn't, if I missed a question

9 that you asked, but everything froze up there

10 for about four or five seconds, so I just want

16 kind of the second statement under that first

17 box where it says, "I attest, under penalty of

18 perjury, that I am," and then in parentheses it

19 says "check one of the following boxes"; right?

Q. And we've established that falsely

A. Correct. It can be a misdemeanor as

22 claiming that you're a United States citizen is

25 well, but it depends on what it's charged as,

11 to let you know. You may want to reask your

Q. And so what we were talking about is

5 seconds. I just want to let you guys know that,

MR. BISS: So my video just went

I don't know if I missed anything

MR. KLINEFELDT: Okay. Yeah,

23 a lawful permanent resident --

6 put that on the record.

14 absolutely. Happy to do that.

A. Correct.

23 a felony; right?

12 last question.

1

2

7

13

20

21

24

- 24 MR. BISS: Hold on one sec. Hold
- 25 on one sec. Nick, can you hear me?

Page 116 1 but it can be a -- it can be a felony, and it

- 2 would go -- it would be the same thing for a
- 3 perjury charge, depending on if it was brought
- 4 as a misdemeanor or a felony. It could
- 5 potentially --
- Q. Right, but --
- A. -- be a felony.
- Q. You're talking about a matter of
- 9 discretion for a prosecutor. What I'm saying
- 10 is, is that under law, whether it's prosecuted
- 11 or not, it is a felony to falsely claim that you
- 12 are a United States citizen on a form such as a
- 13 Form I-9; is that right?
- 14 A. That's correct.
- 15 Q. And separate and apart from claiming
- 16 that you are a United States citizen, it is
- 17 also a violation of federal law, in fact, it's
- 18 a felony, to claim that you are a noncitizen
- 19 national of the United States; is that correct?
- 20 A. I'm just going to say potentially
- 21 that's correct. It's -- If you're saying that
- 22 that's going to be a felony under a perjury
- 23 basis, potentially, yes, it could be. It could
- 24 be a felony for --
- 25 Q. Well, it --

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A. -- knowingly checking one of the other

- 2 three boxes incorrectly. That could be subject
- 3 to penalty of perjury.
- Q. Right. And so that's what the
- 5 statement says; right? Hey, look, you're
- 6 subject to the penalty of perjury for checking --
- 7 falsely -- knowingly falsely checking any one of
- 8 these four boxes; right?
- A. That's what the statement says, yes.
- 10 Q. And that would be a violation of 18
- 11 U.S.C. 1001. Fair?
- 12 A. Correct.
- 13 Q. And so, likewise, it would be a violation
- 14 to falsely claim that you're a lawful permanent
- 15 resident; right?
- 16 A. Correct.
- 17 Q. That would be perjury; is that right?
- 18 A. That is -- That's correct.
- Q. And then -- And what -- Based on your
- 20 government experience, what -- why is that
- 21 important to have that attestation on there?
- A. Well, it's important for two reasons.
- 23 One, it's important to the form because it's
- 24 another element of establishing work authorization
- 25 because you're only going to be authorized to

30 (Pages 114 - 117)

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1 work in the United States if you can accurately2 attest to one of those four boxes.

The second part is, it's important that -- the government often uses this form for prosecutions, so they use that attestation as

6 evidence in criminal cases.

- 7 Q. It's important to the government that 8 you are accurately identifying your status. Is 9 that fair to say?
- 10 A. Yes.
- 11 Q. And so you have to check one of those
- 12 four boxes if you're the employee; right?
- 13 A. That's correct. If you fail to do so,
- 14 it would be considered a substantive paperwork
- 15 violation.
- 16 Q. Okay. And if you were, for example,
- 17 not authorized to work in the United States,
- 18 then you wouldn't be able to accurately check
- 19 one of those boxes; right?
- 20 A. Right. You would not have an option.
- 21 Q. And so a citizen of the United States,
- 22 fair to say people generally know if they're a
- 23 citizen or not?
- MR. BISS: Object to the form.
- 25 A. Yeah, I'm going to say I can't speculate.

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- 1 A. Yeah, and it -- Yeah, it is the American
- 2 Samoa and then the Trust Territory of the Pacific
- 3 Islands. So, yeah, it's a -- there's very few --
- 4 very few noncitizen nationals in the United
- 5 States.
- Q. And so that's -- And so if you were an
- 7 employer and somebody checked that and it said
- 8 "See instructions," you could go to page 3 of
- 9 the instructions and find the definition of a
- 10 noncitizen national of the United States; is
- 11 that correct?
- 12 A. That's correct, but the employee is the
- 13 one making the attestation; but, yeah, the employer
- 14 could look as well.
- 5 Q. And the instructions identify noncitizen
- 16 national of the United States in a single sentence;
- 17 is that right?
- 18 A. Yes.
- 19 Q. And it says, "An individual born in
- 20 American Samoa, certain former citizens of the
- 21 former Trust Territory of the Pacific Islands,
- 22 and certain children of noncitizen nationals
- 23 born abroad"; is that right?
- A. That's correct. That's how that's
- 25 defined.

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- 1 Actually, in my experience, a lot of people don't
- 2 know what their status is. They don't. They don't
- 3 understand the difference between the various
- 4 statuses.
- 5 I think U.S.-born individuals will
- 6 know if they're a citizen, but those that have
- 7 immigrated to that status through naturalization
- 8 often don't understand the difference between
- 9 being a green card holder and a citizen, so --
- 10 but, in general, I'll agree with you to the extent
- 11 you're talking about U.S.-born individuals.
- 12 Q. Now, let me ask you about the second
- 13 box. What is a noncitizen national of the
- 14 United States?

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- 15 A. It's a very unique status that relates
- 16 to certain treaties and islands, where they have
- 17 basically all of the rights of a citizen, you
- 18 know, minus a few, such as the right to vote.
- 19 It's a very -- You know, I'd have
- 20 to look. I'd have to go back and look, but the
- 21 Samoan Islands would probably qualify under that.
- 22 There's a -- It's in the instruction, too, but --
- 23 Q. Yeah. So that's what I was going to
- 24 direct you to. So, actually, that's the only
- 25 box where it says "See instructions"; right?

- 1 Q. And so you'd either have to be born an
- 2 American Samoan or a Pacific Islander or a children
- 3 of somebody who was -- child of somebody who was
- 4 to qualify, generally?
- A. To accurately check that box, yes. I
- 6 will just tell you, in my experience of looking
- 7 at thousands and thousands of these I-9s, that
- 8 box is often checked by noncitizens that are
- 9 authorized to work because they see the
- 10 "noncitizen" and they check it and they're
- 11 not -- you know, they're not -- so that box is
- 12 flagged very often by employees. It's a very
- 13 typical mistake that's made by employees.
- Q. It's a -- And if you were advising an
- 15 employer and they said, hey, Mr. Samson, I've
- 16 got a person here who just checked the box
- 17 noncitizen national of the United States, and so
- 18 I go to my instructions, page 3, and it spells
- 19 out who is a noncitizen national of the United
- 20 States, and can I ask this person if they are
- 21 from American Samoa or the Pacific Islands?
- 22 A. I do not typically advise employers to
- 23 try to control what the employee checks in
- 24 Section 1 because to do so -- if you look at the
- 25 top of the Form I-9, this Antidiscrimination

31 (Pages 118 - 121)

- 1 Notice, if you start having these conversations --
- 2 Section 1 is the employee's information. It's
- 3 their attestation.
- 4 And here's why. Okay? If the
- 5 employer starts trying to control the box that
- 6 the employee checks, it no longer becomes the
- 7 employee's attestation, okay, and it becomes the
- 8 employer's attestation, and it's problematic,
- 9 and it -- and it is -- and so I don't typically
- 10 advise clients to assist because then -- you
- 11 know, then you get into a situation where now
- 12 are you going to have them fill out the preparer
- 13 box?
- 14 Q. No. And maybe I asked a bad question,
- 15 but what I'm asking is not assisting them in
- 16 filling out the form. I'm saying they've already
- 17 filled out the form; and now I'm calling you, as
- 18 my lawyer, saying they've already filled out the
- 19 form, but I understand I have a legal duty not
- 20 to hire unauthorized workers, and I don't think
- 21 this person is a noncitizen national of the
- 22 United States because, boy, it seems like that
- 23 would be very few people, that would be a
- 24 rarity, can I ask them if they're -- they have
- 25 any connection to America Samoa or the Pacific

- 1 discriminatory act.
 - 2 So what I'm saying is each case,
 - 3 if you have other indicia that you know the
 - 4 person is from Mexico because of something that
 - 5 substantiates that, you know, then -- then,
 - 6 yeah, that scale starts to tip toward we need to
 - 7 do some more diligence.
 - Q. And in the years that you've done
 - 9 immigration law, have you ever seen an I-9 where
 - 10 somebody accurately checked the noncitizen
 - 11 national of the United States box?
 - A. Yes, I have. I have. We used to see
 - 13 them quite a bit in certain regions.
 - 14 Q. What regions were those?
 - 15 A. Like, California. California had --
 - 16 California employers actually have quite a few
 - 17 noncitizen nationals, because I think probably
 - 18 just geographically located. So, yeah, I mean,
 - 19 I -- I always get a little excited when I see
 - 20 it, you know, because it's -- it is a little bit
 - 21 rare.
 - 22 O. I also noticed about the noncitizen
 - 23 national box is that it seems to be the only
 - 24 status you can check, other than claiming you're
 - 25 a United States citizen, where you don't have to

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- 1 Islands?
- A. An employer, I think, could do that and
- 3 be okay. They could exercise that level of
- 4 diligence. I don't know that that would be
- 5 required. In fact, I don't think that that
- 6 level of diligence is required. But if I had a
- 7 client call me and say -- and there's other
- 8 indicia, you know, that wouldn't match up with
- 9 that attestation, sure, I would tell that
- 10 employer you have the right to do that. The law
- 11 does not require that, though.
- 12 Q. What if you know they're from Mexico?
- 13 A. If the employer knew they were from
- 14 Mexico and they --
- 15 Q. Yeah.

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- A. -- checked that box, then, I mean,
- 17 you're talking about indicia. Right? You're
- 18 talking about fact-based, so you're talking
- 19 about a variety of facts that start to tip the
- 20 scale toward knowledge, but it's -- it's a
- 21 fact-based inquiry on each time because you
- 22 can't just generally say, hold up, they checked
- 23 noncitizen, I'm going to do an extra level of
- 24 scrutiny here because to do that is now you're
- 25 discriminating. Right? You're committing a

- 1 enter another number. Is that right?
- A. In the sense of -- Yeah. I mean, yeah,
- 3 right. That would be accurate. There's not a
- 4 requirement for you to enter like an alien
- 5 registration number or a -- or a lawful permanent
- 6 resident number or, you know, anything like that,
- 7 that's correct.
- Q. And so isn't it possible that if
- 9 somebody who was not authorized to work in the
- 10 United States is looking at this box, they could
- 11 easily make the determination that, look, I know
- 12 I'm not a citizen, but Box 2 is the only one I
- 13 can check where I don't have to provide an A
- 14 number or some other number, and so I'm going to
- 15 check that one? Have you seen that occur? MR. BISS: Object to the form. 16
- 17 A. Yeah, it's hard to speak for -- for
- 18 what would be in the employee's mind, so I
- 19 wouldn't be able to connect that, but I can tell
- 20 you that what you're talking about is why there's
- 21 a Section 2, okay, and why the top of the form
- 22 says, "Employers cannot specify which documents
- 23 an employee may present to establish employment
- 24 authorization and identity."
 - So someone can check noncitizen

32 (Pages 122 - 125)

CONFIDENTIAL - ATTORNEYS' EYES ONLY Page 126 1 national of the United States and then present 1 reasonable employer would be put on notice and 2 an ID card and a Social Security card that 2 make that connection, then maybe. 3 appears reasonably genuine on its face and But, again, I can't -- I'm pretty 4 they've met -- they've complied with the I-9 4 familiar with all the regulatory decisions; and 5 requirement. 5 I just cannot, sitting here today, think of a 6 case where an ALJ said the fact that someone So, I mean, I understand your 7 point, that you think anybody who checks Box 7 checked that box and there was some other 8 Number 2, that it's some sort of a red flag, but 8 indicia, that that established some sort of 9 knowledge on the part of the employer. I just --9 employers cannot discriminate on the basis of 10 I have not seen that. 10 what box is checked. Q. But they have an obligation to make sure Q. Right. And let's put aside for now 12 it's accurate; right? 12 whether any one single factor by itself A. Reasonably. Their obligation appears in 13 establishes a knowingly hire violation. Okay? 14 Section 2 under their attestation, their penalty 14 All I'm asking is, is it a clue? Could it be a 15 of perjury. 15 factor? 16 A. I'll use the word "indicia." Q. I mean, doesn't an employer have some 17 duty to make sure that that box is not inaccurately 17 O. Okav. 18 checked? 18 A. Perhaps it could be, in combination 19 A. No. 19 with other indicia. 20 Q. And it would be, in fact, a substantive

20 Q. Even if presented with information that

21 indicates that it may not be accurate?

A. Perhaps then, but it's a fact-based

23 inquiry. Perhaps then, but on its face at the

24 time of hire, if the employee checks it, the

25 employer's obligation is to confirm that it's --

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1 that it's completed. Okay? It's not -- It's --

2 You know, I have not seen any case law or

3 regulatory law that says an employer has the

4 duty to control what the employee attests to.

I have not -- I've just not seen

6 or I haven't even seen law or regulatory law

7 that says -- or regulatory decisions that say

8 the checking of the noncitizen national in and

9 of itself is somehow a red flag.

10 Now, if there's other indicia

11 that is, you know, corroborating evidence, like

12 the employer, you know, has some knowledge that

13 the person is actually from Mexico or Guatemala

14 or wherever, then you're in a different realm.

Q. And so -- but are you telling me that

16 when you were with the government, that the fact

17 that somebody is checking noncitizen national of

18 the United States might not be a clue?

A. No. I mean, it may be a clue, but it's

20 not a piece of evidence that could be used to

21 support a knowing -- a knowing hire violation.

2.2. Q. Under any circumstances?

23 A. No. It's not in and of itself, the

24 checking of the box, of that box is not in and

25 of itself, but if there's other indicia that a

1 lawful permanent resident card, okay, that tells

25 what you're saying is if the employee presents a

21 violation if the employee presents a document for

A. Probably that would be a technical. So

22 Section 2 that contradicts the status checked in

2 you the employee is a lawful permanent resident

3 but they check noncitizen. That might get flagged

4 on an ICE audit, but it's not a violation. It's

5 not a -- So it might be considered a technical

6 violation, and then -- but I don't believe that

7 would be a substantive, finable violation.

O. It would be indicia?

23 Section 1; correct?

A. It would likely be shown as a technical,

10 and then what would happen is it would be -- ICE

11 would return the I-9 to the employer and would

12 say this is a technical violation that needs to

13 be corrected within ten days.

Q. But it could be a factor in determining

15 whether an employer hired somebody who they knew

16 to be unauthorized; right?

17 A. Now, that -- Okay. Now, that's a

18 different question because you asked whether it

19 was a substantive violation. Now you're talking

20 about knowledge-based violations, so that's a

21 separate question. It could be a factor used by

22 ICE to try to support a knowing violation

23 allegation.

24 Q. What about a lawful permanent resident?

25 What does that mean?

33 (Pages 126 - 129)

- A. A lawful permanent resident is, by
- 2 slang, referred to as a green card holder
- 3 because in the old days those cards were green.
- 4 And it's basically someone who has established
- 5 the right to be here permanently, and they carry
- 6 with them all the rights that a citizen does,
- 7 minus certain things like the right to vote and
- 8 hold certain offices and things.
- It also -- A lawful permanent
- 10 resident has the ability after a certain period
- 11 of time to naturalize, to become a citizen,
- 12 so it's -- it's a high -- it's high up on the
- 13 hierarchy of statuses.
- 14 Q. Is it hard to get?
- A. It depends. It's hard to get through --15
- 16 The U.S. immigration system allows two paths.
- 17 One is an employer-based path, and one is a
- 18 family-based path. It's not hard to get them on
- 19 a family-based path. And there's also a path
- 20 for asylees and refugees, but the -- it takes
- 21 time to get that status.
- Q. Is it -- Do they typically have to hire
- 23 a lawyer to do it?
- A. No. No. In fact, if you're married to
- 25 a United States citizen, it's one or two forms

Page 132 1 green card, a visa. They just know they're here

- 2 lawfully, right, so -- and then you start -- you
- 3 start asking them, well, how, and then they
- 4 present a lawful permanent resident card.
- And so I don't think most people 6 from Central America would demarcate a green
- 7 card process versus some other process. I think
- 8 from other parts of the world, yes, you would
- 9 remember you went through that process because
- 10 there's typically an interview and there's other --
- 11 other obligations.
- Q. What about, what is a -- And I know
- 13 we're -- we're just about out of video here, so
- 14 we'll take a break after this, but what is an
- 15 alien authorized to work, that Box 4?
- A. So when I -- when I spoke about there
- 17 being like 50 other codes of statuses that you
- 18 can have, that would be there.
- So that would be somebody who is
- 20 here on a -- on a visa, somebody who has what's
- 21 called an employment authorization document as a
- 22 result of a visa program or, you know, if they're
- 23 an asylee, a refugee.
- There's just -- There's lots of --
- 25 There's like 50 different codes that would require

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- 1 you fill out, an I-130 and an I-45. I mean, I
- 2 do them for people, but a lot of -- I would say
- 3 more than half of lawful permanent resident
- 4 holders have got that status by filing documents
- 5 themselves.
- Q. But if you are not married to a United
- 7 States citizen or have other family members who
- 8 are a citizen, is it hard to get?
- A. It takes more time. Like, if it's an
- 10 employee -- an employment-sponsored petition,
- 11 yeah, it takes more time.
- Q. In your experience, is it -- is it a
- 13 significant enough process that somebody would
- 14 remember going through it?
- 15 A. Which type people?
- Q. Somebody who became a lawful permanent 16
- 17 resident.

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- A. From what country and what dialect and
- 19 what educational background?
- O. Let's say Mexico.
- 21 A. Then, no, because a lot of times a work
- 22 card to them -- a lot of times a work card to
- 23 people from Central America that have immigrated
- 24 to the United States, a work card -- they don't
- 25 understand the difference between a work card, a

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- 1 you to check that box, and those typically have 2 expiration dates.
- Q. Okay. And if somebody is a lawful
- 4 permanent resident, would they always have an
- 5 alien registration number?
- A. Yes, that would be typical. Now, there
- 7 is some regulatory case law that says if they
- 8 check that box and the permanent resident card
- 9 is used as a List A document in Section 2, they
- 10 do not need to fill in that blank.
- Q. And then it has a space where the
- 12 employee signs it and dates it; right?
- 13 A. Right.
- 14 Q. And then below that there's a box
- 15 called Preparer and/or Translator Certification;
- 16 is that right?
- A. Yes, and that -- that needs to be 17
- 18 filled out in the event the form is translated
- 19 for the employee or somebody assists the
- 20 employee with actually filling out Section 1.
- 21 O. And why is that?
- A. Because of that attestation issue
- 23 because in -- one defense to a false claim for
- 24 U.S. citizenship is that, oh, I didn't fill the
- 25 form out, I had somebody help me, okay, and now

34 (Pages 130 - 133)

Page 136 Page 134 1 you can establish that. 1 your -- What's your game plan there? 2. So they added this box in more 2 MR. KLINEFELDT: Yeah. Can we go 3 recent versions; and I think it was probably 3 off the record and then we'll talk? 4 HSI's, you know, idea to add it because it helps MR. BISS: Sure. Yeah. Absolutely. 5 you. And then you say, well, okay, well, who THE VIDEOGRAPHER: We are going off 6 filled it out for you? 6 the record. This is the end of Media Unit Number Okay. Now you've got that 7 2. The time is 11:57. 8 information, and then you would go to that --(A recess was taken.) THE VIDEOGRAPHER: We are back on 9 you know, if you're -- if you're an enforcement 9 10 agency, you'd go to that person and you'd say 10 the record. This is the beginning of Media Unit 11 did you fill this box out for this employee and, 11 Number 3. The time is 12:35. 12 you know, on what basis did you check number 1, Q. Okay. Mr. Samson, when we left off, we 13 and that's how -- that's why that's there. 13 had just stopped talking about Section 1 of the Q. And the employee actually has to check 14 I-9, and we're going to move to Section 2. Okay? 15 whether or not they used a translator? 15 A. Yes. A. That's -- That's a recent addition to Q. And you've still got the I-9 and the 16 17 the form. That wasn't on former versions. I 17 instructions in front of you? 18 think that that part came in in, like, 2018. 18 A. I do. 19 But, yeah, and that's a technical violation if 19 O. So who fills out Section 2? 20 20 you don't, but you're supposed to check whether A. Section 2 is filled out -- filled out 21 you used one or whether you didn't. You are 21 by the employer or an authorized representative 22 supposed to check that box; but, again --22 on behalf of the employer. 23 Q. And even prior to 2018, if you did use a 23 Q. Okay. And they have to fill it out 24 preparer or translator, then you had to identify 24 within three business days of the employee's 25 first day of employment; is that right? 25 that you did so; correct? Page 135 Page 137 A. That's correct. A. That's correct. So if the employee Q. And the preparer or translator has to 2 starts on a Monday, this -- they need to review 3 also attest under the penalty of perjury that 3 the documents no later than -- than a Thursday, 4 they have assisted in the completion of Section 1 4 Thursday that week. 5 of the form and that to the best of their Q. And then right at the top, at the page 6 knowledge the information is true and correct; 6 2 there, it says, "You must physically examine 7 is that right? 7 one document from List A or combination of one 8 A. That is correct. 8 document from List B and one document from 9 Q. And why is that important? 9 List C as listed on the 'Lists of Acceptable 10 A. It's important for the reason I just 10 Documents." Is that what it says? 11 articulated. When you're talking about using A. That's accurate. 12 this form as evidence to support a prosecution 12 O. And what does that mean? 13 for false claim, the government would like to 13 A. So List -- List A documents are those 14 be able to say that there was full knowledge of 14 documents that -- that satisfy both the identity 15 what was being done, of what attestation was 15 and the employment authorization component of 16 being made by the employee. 16 the confirmation. Q. And because they want the employee to 17 That would be like a U.S. passport, 18 actually be accurate; right? 18 a lawful permanent resident card, employment 19 A. Correct. 19 authorization document. It's documents that have 20 MR. KLINEFELDT: Okay. We've got 20 both identity elements as well as authorization 21 about 12 minutes left on tape. When we come 21 elements.

35 (Pages 134 - 137)

If the employee does not present

23 a List A, then they must present a List B and a

24 List C. List B documents are those documents

25 that establish identity. This is your typical

2.2.

22 back, I'll ask you about Section 2, but okay

25 Nick, on taking a short lunch break? What's

MR. BISS: Yeah. What's your plan,

23 time to take a break, Steve?

24

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- 1 identification card, driver's license, you know,
- 2 school ID, things of that nature.
- 3 And then the List C document is
- 4 the document that establishes employment
- 5 authorization, which is -- you know, List C is
- 6 quite typically a Social Security card, but it
- 7 can be -- there are other List C documents.
- 8 And then the -- the other aspect
- 9 of Section 2 is the physical examination of the
- 10 documents, and there's a certification that
- 11 requires the employer to attest that they've
- 12 examined the documents presented and that the
- 13 documents appear to be genuine and to relate to
- 14 the employee named and that to the best of their
- 15 knowledge the employee is authorized to work in
- 16 the United States. So there's an attestation
- 17 component to Section 2 as well.
- 18 Q. And I notice at the top of Section 2 it
- 19 asks the employer to verify the last name, first
- 20 name, and middle initial of the employee; is
- 21 that right?
- A. This section is new to the form in the
- 23 last two or three years. It's basically just a
- 24 carryover from Section 1 and just asks the
- 25 employer to write the last name, the first name,

- 1 of Section 2 is quite often left blank by
 - 2 employers. It's one of the most -- It's a
 - 3 technical violation, and it's one of the most
 - 4 common lately that I've seen, but they would
 - 5 have -- employers would have, you know, notice

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- 6 of what the -- of what box was checked anyway
- 7 because they have access to Section 1.
- Q. And so -- And then it looks like, you
- 9 know, at least half of Section 2 is room for
- 10 the employer to actually describe the identity
- 11 and employment authorization documents; is that
- 12 correct?
- 13 A. That's correct. They are required to
- 14 list the document title, the issuing authority,
- 15 the document number and the expiration date
- 16 and --
- 17 Q. Why is that important?
- 18 A. Well, it's important because there's no
- 19 obligation that the employer retain copies of
- 20 the documents themselves. That's always been an
- 21 optional obligation. So a lot of employers will
- 22 just fill in the data, give the documents back
- 23 to the employee.
- I personally advise my clients to
- 25 always keep copies of the documents, and the

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- 1 and then also the number of the box that the
- 2 employee checked.
- Q. Right. So it asks the employer to
- 4 identify the citizenship or immigration status
- 5 of the employee; is that correct?
- 6 A. It asks the employer to carry over the
- 7 data from Section 1. That's why it says
- 8 "Employee Info from Section 1."
- 9 The employer itself isn't --
- 10 isn't verifying that, but they're just basically
- 11 carrying the data over from Section 1, if that
- 12 makes sense.
- 13 Q. I'm sorry, where does it say that?
- 14 A. In the left -- left side in bold it
- 15 says "Employee" --
- 16 Q. Okay.
- 17 A. -- "Info from Section 1." All the --
- 18 All the employer is required to do is just to
- 19 transfer that data over so that -- I think it's
- 20 for ease of reference for review purposes.
- 21 Q. And, then, but the employer would know,
- 22 hey, look, this is what box the employee checked 22
- 23 and here's what their name is; right?
- A. If they complete that portion, yes.
- 25 The -- In reality, this information at the top

- Page 141
- 1 reason why is because it's -- it's a shield2 from liability in the sense that it shows ICE
- 3 exactly what you reviewed when you filled in
- 4 the information.
- 5 The other thing is that there is
- 6 some regulatory law, some OCAHO decisions that say
- 7 if you attach a copy of the document, you don't
- 8 have to fill in this information perfectly, so it's
- 9 like an extra layer of liability -- a shield of
- 10 liability for the employer.
- Q. But you actually do still have to fill
- 12 out this section and describe the documents even
- 13 if you take photocopies. Isn't that true?
- 14 A. I disagree on that point. The -- The --
- 15 There's OCAHO case law that says that if you
- 16 retain the document, you don't necessarily have
- 17 to fill in these columns.
- 8 Now, that was three or four years
- 19 ago, and I've seen it go both ways, so I would --
- 20 I would characterize that as a little bit of a
- Q. And, then, but the employer would know, 21 gray area as to --
 - Q. What do you advise your clients to do?
 - A. Both, because it's a -- it's a -- just an
 - 24 extra layer of protection. I mean, if you've --
 - 25 And it works both ways. If for some reason you

36 (Pages 138 - 141)

- 1 put in the wrong document number, then -- or you
- 2 leave the issuing authority blank, ICE has a
- 3 copy of the document attached, and ICE will not
- 4 typically fine for that or treat it as a -- as a
- 5 violation. That's why I always advise to do
- 6 both, because it's like you have -- you know,
- 7 you have two bites at the apple to get it right.
 - Q. Right. And so is it your testimony
- 9 that it's not a substantive violation to not
- 10 fill out this section on identity and employment
- 11 authorization even if you've retained photocopies
- 12 of the IDs?

2 reviewed.

10 your backup.

12 that out. Fair?

17

18

- 13 A. It's a gray area. It may be from ICE's
- 14 perspective a substantive violation, but there
- 15 is OCAHO case law where they have found it not
- 16 to be a violation when the document -- when copies
- 17 of the documents are attached.
- Q. And part of the reason why that's
- 19 important is because, even if you take photocopies
- 20 of the IDs, there's no way to attach the I-9 form
- 21 to the IDs; isn't that true?
- A. Well, I mean, typically employers will
- 23 attach the photocopy to the I-9.
- Q. But you're not making any attestation.

1 say, well, wait a minute, that's not the IDs I

25 You know, you would have wiggle room there to

A. Right, which is why I think it's a best

4 practice to do both. I really do. But what I'm

6 practice is because if you have the document

9 you don't have it right, then the document is

Q. Right. It's still important to fill

Q. And then below that there's a

Q. And what does that say?

16 certification for the employer; is that correct?

A. And this is -- this is a required

20 component of Section 2. This is the -- essentially

23 documents presented, that they appear genuine and

24 relate to the employee named and that to the best

25 of their knowledge the employee is authorized to

21 the standard of review for employers. They're

22 certifying that they physically examined the

14 it's -- it's a substantive violation.

A. That's correct.

7 attached and you either leave one of the blanks

8 blank or you, you know, transpose a number and

A. Right. I just -- I would disagree that

5 saying is -- And the reason why it's a best

1 work best -- based on that review.

- Q. Well, it doesn't say based on that
- 3 review, does it?
- A. It says, "I attest, under penalty of
- 5 perjury, that I have examined the documents
- 6 presented by the above-named employee, the
- 7 above-listed documents appear to be genuine and

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- 8 to relate to the employee named, and (3) to the
- 9 best of my knowledge the employee is authorized
- 10 to work."
- 11 So, arguably, that could be
- 12 considered separate, that part of the attestation,
- 13 but it's in relation to the review of the
- 14 documents.
- 15 Q. And they're actually -- they're
- 16 separated out by numbers, right? They list
- 17 three separate requirements; is that correct?
 - A. Three -- There are -- That's correct,
- 19 that there's three separate components of the
- 20 attestation.
- 21 Q. And kind of, you know, apropos of our
- 22 conversation at the top of the deposition, one
- 23 of those requirements is stating, under the
- 24 penalty of perjury, that to the best of my
- 25 knowledge the employee is authorized to work in

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- - 1 the United States; right?
 - A. Right. The only -- The only way an
 - 3 employer could make that attestation would be
 - 4 based on its review of the documents, which is
 - 5 why that appears under Section 2.
 - Q. Well, that's not true, is it, because
 - 7 you could -- you could, conversely, not be able
 - 8 to make it even if somebody showed you documents
 - 9 that look great, they were great fake documents,
 - 10 but you know that person is not here legally
 - 11 because they told you?
 - 12 A. Right. That would be -- that would be
 - 13 the rare hypothetical where -- which we talked
 - 14 about when we were going through the bullet
 - 15 points earlier and when we were looking at the
 - 16 instructions.
 - That would be a situation where, 17
 - 18 if you have knowledge separate and apart from
 - your review of the documents, then, yes, that --

 - 20 that -- you would, you know, not want to attest 21 to this.
 - Q. But it's not your testimony that it's
 - 23 rare for people in the agriculture industry to
 - present fake documents and work here illegally,
 - 25 is it?

37 (Pages 142 - 145)

- 1 A. No.
- 2 MR. BISS: Object to the form.
- 3 A. I don't think it's rare. I don't think
- 4 it's rare that individuals would present fake
- 5 documents. I think it's rare that employers
- 6 would have actual knowledge that they're fake or
- 7 fraudulent.
- Q. And the second requirement is actually
- 9 you're saying -- you know, the first requirement
- 10 is saying, hey, I've reviewed -- examined the
- 11 documents and then the above-listed documents,
- 12 so part of the attestation is the description of
- 13 the documents.
- 14 A. Right.
- 15 Q. Right. It doesn't say, you know,
- 16 attached photocopy documents or the documents I
- 17 reviewed. It actually says the above documents,
- 18 I'm attesting that the above documents appear to
- 19 be genuine and relate to the employee named;
- 20 right?
- A. Right. That's that reasonableness
- 22 standard. The case law is developed around that
- 23 part of the attestation, that a reasonable
- 24 employer, so they appear to be genuine and
- 25 relate to the employee named under a reasonable

- Page 146 A. Correct.
 - 2 Q. But -- But -- And then, separately,
 - 3 that to the best of my knowledge the employee is
 - 4 authorized to work in the United States; right?
 - A. Correct.
 - 6 Q. And then -- And so let's -- And then I
 - 7 want to ask you about this, this standard, so --
 - 8 but before I do, the certification requires the
 - 9 employee -- or, I'm sorry, the employer who
 - 10 reviewed it to then sign it; right?
 - A. Yeah, the individual who reviewed the 12 documents, correct.
 - 13 Q. And they're attesting to that under the
 - 14 penalty of perjury, which is a felony; right?
 - 15 A. Right.
 - 16 Q. And so what is -- in your experience
 - 17 and opinion, what does an employer have to do
 - 18 to satisfy this attestation with respect to a
 - 19 review of the documents?
 - A. Well, it's not necessarily my opinion.
 - 21 It's the opinion of -- it's the opinion of the
 - 22 judicial tribunal or the ALJ that -- you know,
 - 23 Office of the Chief Administrative Hearing
 - 24 Officer and the federal law that's kind of
 - 25 developed around it, but basically the employer

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- 1 employer review.
- Q. And so that's another reason why it's 3 important to list out those documents, because
- 4 it's part of your attestation; right?
- A. It's -- Yeah. I mean, I always advise
- 6 that they do that, but I'm just telling you that
- 7 there's -- there's regulatory decisions out
- 8 there that say if you've attached copies of the
- 9 documents, it's -- you are not required to fill
- 10 in the information.
- But, again, I would characterize
- 12 that as a gray area; but, I mean, the form
- 13 itself supports the idea that you are to fill in
- 14 the information in those blanks. I agree with
- 15 you.
- 16 Q. And then -- And you're really attesting
- 17 to two things. You're attesting to that you've
- 18 examined the documents and they appear to be
- 19 genuine and relate to the employee; correct?
- A. Correct, because they can appear to be
- 21 genuine and not relate to the employee.
- 22 Q. Right. If I used your ID, for
- 23 example --

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- 24 A. Right. It's a genuine document.
- Q. -- it looks genuine, but it ain't me.

- 1 is held to a reasonableness standard, and so
- 2 they're to conduct a reasonable inspection of
- 3 the documents.
- Q. And so what do they have to look for?
- 5 Like, what does that include? When you're
- 6 looking at a document, what are you looking for?
- A. Well, it's fact-based. It's a
- 8 fact-based inquiry, and that's what the case
- law has kind of developed.
- 10 Aramark, that Aramark decision
- 11 out of the Ninth Circuit, is kind of the seminal
- 12 decision on that. It gives a bunch of different
- 13 examples of where, you know, the court found
- 14 a reasonable employer isn't expected to have
- 15 identified that versus they would have identified
- 16 that.
- 17 So it's really fact-intensive,
- 18 the law is, and that -- you know, that's what
- 19 I'm giving an opinion on. The law is, in
- 20 general, a reasonable employer, so would a
- 21 reasonable employer have determined that the 22 document was genuine and related to the employee
- 23 named.
- 24 I give the example of the employee
- 25 who presents -- you know, when I give seminars,

38 (Pages 146 - 149)

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- 1 I give the example of the employee who presents
- 2 a driver's license, the male employee who
- 3 presents a driver's license of a -- of a female
- 4 employee.
- Now, a reasonable employer would
- 6 feel comfortable not being discriminatory in
- 7 identifying that that didn't relate to the
- 8 employee named. Of course, that's changed now a
- 9 little bit, too, but the issue is, is it's a
- 10 reasonableness standard.
- Q. And so checking dates, would that be
- 12 part of it?
- 13 A. Checking what types of dates?
- Q. Expiration dates.
- 15 A. Well, that's part of the physical
- 16 review. I mean, that's part of the filling in.
- Q. Right, birth dates, issue dates? 17
- 18 A. Reviewing, cross-checking is probably
- 19 not required of an employer as far as, like,
- 20 cross-checking documents across --
- 21 Q. I'm just saying --
- 22 A. -- throughout the form.
- 23 Q. -- if I gave you an ID --
- 24 A. Yeah.
- 2.5 Q. -- that said I was 18 years old, that

1 constructive knowledge, and my questions are

- 2 more about is it a factor that can contribute to
- 3 constructive knowledge; right? Does that make 4 sense?
 - A. Yeah, I would agree with you that those
- 6 are -- that those are factors and that it's a
- fact-based inquiry, you know.
- Q. And so -- And, likewise, typos. That could be a factor; right?
- A. Blatant typos, I think. I don't 10
- 11 think -- Well, I know because the case law
- 12 supports that an employer is not necessarily
- 13 required to read the fine print on the back of a
- 14 Social Security card to make sure every word is
- 15 spelled correctly.
- 16 An employer is not required to --
- 17 but, you know, blatant typos that are legible
- 18 from the document, that would be a -- that would
- 19 be indicia, I would say.
- 20 Q. What other sort of indicia or indications
- 21 of possible fake documents have you seen?
- 22 A. Would a -- Have I seen be found --
- 23 Q. Either in your personal experience or
- 24 in the case law or anywhere else.
- 25 A. Well, you know, I always analyze things

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- 1 would be a clue, right, that this document is
- 2 probably not legitimate?
- A. It could be; but, I mean, again, that
- 4 is a very slippery slope for an employer, to try
- 5 to make an age-based analysis or to try to --
- 6 you know, to do a name-based analysis.
- You know, I have -- When I advise
- 8 on this exact issue -- These are the questions I
- 9 get the most, and it is very dangerous to
- 10 overscrutinize documents.
- Q. What about names and spellings of names?
- A. Aramark -- The Aramark case actually
- 13 discusses that; and, you know, if -- I believe
- 14 the court in that case found that, you know,
- 15 like a missing consonant or things of that
- 16 nature, that a reasonable employer may not have
- 17 caught that, and so they did not find that that
- 18 somehow put them on constructive knowledge, but -
- 19 Q. Right. And that --
- A. I mean, that's the inquiry. The
- 21 inquiry is what would a reasonable employer have
- 22 identified.

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- Q. Right. And so I could probably save us
- 24 a lot of time, since I understand that a lot of
- 25 what I'm asking about by itself doesn't establish

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- 1 under the backdrop of a reasonable employer 2 exercising the appropriate level of review
- 3 because you don't want them exercising one level
- 4 of review for a certain applicant versus another.
- So I've seen, you know, driver's
- 6 license cards where the state is misspelled, you
- 7 know, or where it's real blatant, like a blatant
- 8 error like that. I've seen some very blatantly
- 9 bad where the -- you know, but, again, my review
- 10 is not -- my level of review is not the level
- 11 that an employer is required to undertake. I
- 12 was trained on this. I was -- I went to various
- 13 seminars as, you know --
- 14 Q. And I get that, and so --
- A. And so, I mean, I can spot a fake a
- 16 lot -- a lot faster than an employer would be
- able or would even be required to spot, so it's --
- 18 but as far as what the case law says, yeah, I
- 19 think the words that I've seen are blatant.
- Q. Well, any -- any typos could be a
- 21 factor; right? I'm not saying by itself
- 22 contribute to constructive knowledge, but a
- 23 small typo in somebody's name or anything else 24 could be something that enters into the analysis
- 25 of whether somebody is unauthorized; right?

39 (Pages 150 - 153)

Page 154 Page 156 A. It would enter into the analysis if You're familiar with that statute; 2 it's -- if it's spotted by the employer; but, 2 is that right? 3 again, I've seen case law where the misspelling A. Yes. 4 of a word -- because there's a bunch of -- on a Q. Okay. And what I wanted to do is I 5 Social Security card, there's like a paragraph 5 just wanted to have it available to you as a 6 of fine print, and I've seen ICE try to use that 6 reference because I think it's unfair to be 7 to establish, and it's typically not upheld or 7 asking you about statutory language without 8 sustained. 8 putting the statute in front of you. Q. Is the -- Is it true that there are A. Yeah. No, definitely. 10 several OCAHO cases that refer to filling out Q. Okay. Okay. And so what are the ways --11 all of Section 2 is the heart and most important 11 And so what, generally, does 8 U.S.C. 1324a make 12 part of the I-9 process? 12 illegal? A. That's accurate. And that's why I 13 A. Well, there's -- there's basically two 14 advise on that. Judge -- Judge Ellen Thomas has 14 components to it. So it's (a)(2) -- (a)(2) is 15 some decisions where she's -- she's said that, 15 the one I think you're asking me about, and 16 but she also -- she said it in the context of. 16 that's continuing employment. It basically 17 for example, if the issuing authority is missing 17 makes it illegal to hire an alien, so that's a 18 but the document is attached, that's like an extra 18 knowing hire, and to continue to employ the 19 layer of protection, so that's not necessarily 19 alien in the U.S. knowing the alien is 20 going to be a violation, but --20 unauthorized with respect to such employment. Q. And so --21 21 So it essentially prohibits the 22 A. Go ahead. 22 knowing hire or knowing continued employment of 23 Q. And so let's move on now to the legal 23 an alien knowing the alien is unauthorized for 24 standard, so the -- we've been talking about 24 work. 25 25 employers violating immigration law and Q. And so the title of 8 U.S.C. 1324a is Page 155 Page 157 1 specifically about, you know, wrongfully hiring 1 the "Unlawful employment of aliens"; right? 2 unauthorized workers. A. That's correct. 3 What is the statute that governs Q. And Subsection (a) is titled "Making 4 that? 4 Employment of Unauthorized Aliens Unlawful"; A. So I think what you're asking me is 5 right? 6 what -- what statute controls the review aspect? A. Correct. 6 Q. Well, what statute makes it illegal for Q. And it identifies three ways to violate 8 an employer to hire an unauthorized worker? 8 the statute. Is that fair? And maybe let me A. 1324a, I believe. break it down, and we can save some time here. 10 Q. Okay. Yeah. So it says there's three ways to 11 A. Off the top of my head. 11 violate Subsection (a), Making Employment of 12 O. And that's what --12 Unauthorized Aliens Unlawful. 13 A. Off the top of my head. 13 One way is to, essentially, hire 14 Q. Yeah, so 8 U.S.C. 1324a. 14 for employment in the United States an alien 15 A. That's right. 15 knowing the alien is unauthorized to work in the Q. Okay. And then let me do this. Because 16 United States; right? 17 I thought about this the other day. Let me give 17 A. Right. That's accurate. 18 you an exhibit that -- Okay. What I've done is --Q. And then a second way would be to --19 Let me show you what I've marked as Exhibit 92. 19 And I'm jumping down. That would be (a)(1)(A). A. Okay. 20 I'm jumping down to (a)(2). 21 Q. And, you know, you can review it; and 21 A second way would be to continue 22 I'm not asking you to, you know, validate it or 22 to employ an individual after learning that they 23 verify that, you know, this is a complete and 23 are unauthorized to work in the United States;

40 (Pages 154 - 157)

24 right?

A. That's accurate. That's -- That's

24 accurate copy of the U.S. Code; but what it is,

25 is a printout of 8 U.S.C. Section 1324a.

- 1 what's referred to as a knowing continued
- 2 employment versus a knowing hire. And then the
- 3 third -- the third way to violate this statute
- 4 is found at (B) -- (B)(i) and (i)(2). But
- 5 basically it's without complying with the
- 6 requirements. This is what -- This is where --
- 7 This section, this Section (B) here, is what ICE
- 8 uses for its paperwork violations.
- Q. Okay.
- 10 A. But it's unrelated to knowledge, that
- 11 component. Do you see what I'm saying? Because
- 12 this is just -- You can violate 1324a, (a)(B)
- 13 there, you can violate that with regard to U.S.
- 14 citizen workers. That's the paperwork element.
- 15 Okay? So this statute can actually be violated,
- 16 and that's what they use as their basis to lodge
- 17 the civil monetary fines.
- Q. And what that third way to violate the
- 19 statute is, is it's basically failing to comply
- 20 with the employment verification process that is
- 21 set out in the chapter; right?
- Without regard to knowledge of whether
- 23 the person is unauthorized or not. That is --
- 24 This is the paperwork element. This is the we,
- 25 you know, only got a List B document, I didn't

Page 160 1 the employment verification process; and as you

- 2 rightfully indicated, there's no, like,
- 3 knowledge component of that, but -- and so the
- 4 way the statute deals with that, it says, look,
- 5 if you comply in good faith with it, even if
- 6 you've made some mistakes, then you have a
- 7 defense, you haven't violated the statute;
- 8 right?

9

- A. With regard to Subsection (B), yes.
- 10 Q. Right. Right.
- And so, conversely, if somebody
- 12 is not complying with the I-9 process in good
- 13 faith, then you have violated that subsection;
- 14 correct?
- 15 A. Well, I mean, ICE would still have to
- 16 prove that, you know, meet their burden of
- 17 proof, but you don't have the safe harbor of the
- 18 good-faith defense. You would lose the safe
- 19 harbor of the good-faith defense.
- 20 Q. Right, and you would violate the
- 21 statute.
- 22 A. If ICE is able to establish its burden
- 23 of proof, yes.
- 24 Q. Right. 25
 - A. And if a judicial tribunal finds that

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- 1 get a List C. So that -- This part of the
- 2 statute is what ICE uses to lodge substantive
- 3 violations.
- Q. And the employment verification process
- 5 that it refers to, that's generally the I-9;
- 6 right?
- A. Right.
- Q. And so, however, for purposes of the
- 9 criminal statute at least, it says just making,
- 10 you know, a clerical error or something like that
- 11 isn't going to cause you to violate the criminal
- 12 statute; right?
- 13 A. That's correct. I mean, yeah.
- Q. But if you fail to comply with it in
- 15 good faith, then you have violated the criminal
- 16 statute; right?
- A. That's not -- That's not my understanding
- 18 of what it says. I think it's actually the
- 19 reverse. The good faith -- If you comply in good 19 the United States without complying with the I-9
- 20 faith, it's a defense.
- 21 Q. Right. And so I think we're saying the
- 22 same thing, but you've stated it much more
- 23 eloquently than I have.
- 24 It's essentially that, hey, you
- 25 violated (a)(1)(B) if you failed to comply with

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- 1 ICE established its burden of proof. I mean --
 - Q. Regardless is somebody can prove --
- A. ICE is not the judge --3
- 4 O. Right.
- A. ICE is not the judge and jury here.
- 6 Right? I mean, they can bring whatever
- 7 allegations they want as the enforcement agency
- 8 but ultimately there's an analysis that would
- need to be done by a judicial tribunal to find
- 10 that there was an actual violation of the
- 11 statute, but you're right --
- 12 O. Right.
- 13 A. -- in the way you're saying the statute
- 14 reads.
- Q. And let's kind of divorce for a second
- 16 how somebody is proven guilty of that, but it
- 17 would be if -- if the government proved that the
- 18 employer hired for employment an individual in
- 20 requirements, then --
 - A. We're talking -- Go ahead.
- 22 Q. -- then you have violated the statute
- 23 unless you can show that you have complied in
- 24 good faith with those requirements; right?
 - A. You would be subject to a violation of

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21

- 1 1324a, Subsection (B,) for that, for that, and
- 2 that for -- for substantive violations, and
- 3 that's -- that's where -- when ICE created its
- 4 guidance on this point, that's where they drew
- 5 the line, is that is there certain violations
- 6 that are considered technical that would not
- 7 fall within the ambit of this statute; but,
- 8 ultimately, ultimately, any allegation by ICE
- 9 that you're in proper compliance would be
- 10 subject to review. I just -- I just --
- 11 Q. I get that.
- 12 A. I can't emphasize that enough.
- 13 Q. And I know, and I think you've done a 14 good job.
- 15 A. Okay.
- 16 Q. I understand that there's got to be
- 17 some sort of due process to proving somebody
- 18 violated a statute, whether it's the, you know,
- 19 administrative process or the criminal process.
- 20 I get that, and I also understand that a lot of
- 21 these can be administrative violations, some
- 22 technical, some substantive, but I know we're --
- 23 we're burning a lot of time here, and I want to
- 24 make sure that we can try to get you out of here 25 by 4:00.

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- 1 A. Sure.
 - O. And so let me move on.
- The -- With respect to good faith, 3
- 4 one of the -- one of the ways the government
- 5 could prove that you do not -- you did not go
- 6 through the I-9 requirements of good faith is if
- 7 you have a pattern and practice of violations;
- 8 correct?

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- A. That's a different analysis, the pattern
- 10 and practice. I believe that's a completely
- 11 different analysis. I know what you're referring
- 12 to. That is an element. If you show like -- The
- 13 good-faith defense is not going to be available to
- 14 you if you have -- if you have, just in general,
- 15 a pattern and practice of poor compliance. I
- 16 agree with that aspect. I don't know that that
- 17 comes out of the statute, though.
- Q. And then with respect to knowledge that
- 19 the statute talks about, that knowledge can be
- 20 either actual or constructive; correct?
- A. The case law around -- around the
- 22 terminology of, yeah, 1324a(1)(A) and (A)(2) has
- 23 said it can be actual knowledge or constructive
- 24 knowledge. The constructive knowledge element
- 25 was significantly restricted, though, by -- by

1 case law.

- Q. And your report cites 8 CFR 274a and
- 3 states that knowledge includes not only actual
- 4 knowledge but also knowledge which may fairly be
- 5 inferred through notice of certain facts and
- 6 circumstances which lead a person through the
- 7 exercise of reasonable care to know about a
- 8 certain condition. Is that fair?
- A. That's right. That's accurate.
- 10 O. And so what is the exercise of reasonable
- 11 care?
- 12 A. Well, that's developed. I mean, that's
- 13 a -- that's a great question because that's
- 14 what's litigated, you know, on these cases. And
- 15 I would point you to Aramark because that's --
- 16 that's the case that really digs into that, that
- 17 standard and provides good analysis and cites to
- other cases that have addressed it and things.
- So, I mean, that's the -- that's
- 20 the million dollar question, is what is
- 21 reasonable care. Right? And that's what ICE --
- whenever ICE is bringing, you know, charges or
- 23 administrative fines on the basis, that's what
- 24 they're having to try to meet for their burden

25 of proof.

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- Q. And so it can be -- it can include the
- 2 duty to look further into something. Is that 3 fair?
- A. That is fair. I mean, yeah, that would
- 5 be an aspect of it, if the facts supported that,
- 6 right.
- 7 Q. So fair to say it is very fact-based?
- A. Oh, as I think I've said ten times
- 9 today, it's a fact-based inquiry.
- Q. And that can be -- you know, it could
- 11 be one single fact that establishes knowledge or
- 12 it could be multiple facts. Is that fair?
- A. That's fair. There are certain factors
- 14 that should not be considered, though. And then
- 15 you have to remember that it's not just what a
- 16 reasonable person, it's what a reasonable
- 17 employer would have discovered and against the
- 18 backdrop of that antidiscrimination clause and
- 19 provision.
- 20 Q. And so let me ask you about your base 21 of knowledge for this case in particular.
- First, I've got to ask you, have
- 23 you already been paid for this case?
- 24 A. No, I have not.
- O. And so --

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Page 168 Page 166 A. When you say "this case," you're 1 of audit you're doing. If you're auditing their 2 talking about your underlying litigation? 2 business practice surrounding I-9, then, yeah, O. Yeah. 3 it would be important to have that dialogue. If 4 A. No, I have not. 4 you're just doing a paperwork audit, all you Q. And so your report I think on page 5 5 need is the I-9s, and then you -- you know, but 6 spells out what you reviewed for this case; is 6 in general, yeah, you would. Q. What -- I noticed that you mentioned 7 that right? A. That's correct. 8 some miscellaneous exhibits introduced during 9 Q. And --9 depositions. 10 MR. BISS: Hey, Nick? 10 Do you remember what those were? 11 MR. KLINEFELDT: Yep. 11 A. Not specifically, but I think it was 12 MR. BISS: Nick, before we get 12 the -- I think I -- I think it was the -- like, 13 into that, before we get into the substance of -- I think the deposition 14 what he reviewed, I'm going to designate the 14 may have included some citations to statements 15 entire deposition transcript as counsels' eyes 15 that she made or some -- something like that. 16 only. Do you understand that, that I've made 16 That might have been why I included that. 17 that designation? Q. How were the documents that you reviewed 17 18 MR. KLINEFELDT: Yep. The --18 selected? 19 MR. BISS: Okay. Thank you. 19 A. They were provided to me by Mr. Biss. 20 Q. And so on page 5 of your report, you 20 Q. Did you ask in particular to review any 21 identify what you reviewed for this case; is 21 certain documents? 22 that correct? 22 A. No. I was primarily focused on the 23 A. That's correct. 23 expert reports of Arnold and Martin, so I wanted Q. Do you have -- Is your knowledge of 24 to see what they looked at, you know, so that I 25 this case based on anything besides those 25 could -- I mean, because the nature of my -- of Page 167 Page 169 1 my retention was essentially -- I mean, it wasn't 1 documents? A. No. It would be limited to this, these 2 to do an I-9 audit. It was to, you know, express 3 documents. And, you know, I primarily focused 3 some opinion on as to what the standards are 4 on the expert reports of Arnold and Martin. I 4 that are relevant to your case and to basically 5 did review the deposition transcripts, paid 5 analyze statements that were made by Mr. Arnold 6 particular attention to the -- to the I-9s that 6 and Mr. Martin in their reports, you know, against 7 what the law actually says. 7 were focused on by Mr. Arnold and, you know, also Q. Did you ask to review any specific 8 listened to the audiotapes of the interviews, 9 and my knowledge of the case would be limited to 9 documents? 10 that. A. Not that I recall. I felt like what I 11 received was sufficient for me to, you know, 11 Q. Did -- Have you ever talked to anyone 12 at NuStar? 12 perform the analysis. 13 A. No, I have not, other -- only their 13 Q. Did you review the SSN no-match letters 14 that NuStar received? 14 counsel. Q. Typically when you're doing an audit A. I did review some of those. I believe 16 for a client, would you talk to them? 16 that was in there. And, I mean, I'm generally A. Oh, absolutely. I would be -- I would --17 aware of what no-match letters are. I also saw --18 Yes, I would have to. 18 saw the references to those in the Arnold report. Q. And were you aware that NuStar received Q. And why is that? 20 a letter dated in December 2019 stating that 20 A. In order to obtain the I-9s, I would have 21 out of 27 of its employees for tax year 2018 did 21 to speak to the -- to the client. Q. And aside from actually just getting 22 not match? 23 23 the documents, would it be important to talk to A. That is referenced in the Arnold report, 24 the client? 24 to my recollection. A. Yeah. I mean, it depends on what type Q. And were you also aware that NuStar

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- 1 then again received a letter the next year,
- 2 December 2020, that 14 out of 19 employees, of
- 3 its employees for tax year 2019, did not match?
- A. Yes, I recall that being stated in the
- 5 Arnold report.
- Q. Were you aware of what NuStar's response
- 7 was to those letters?
- A. My under -- My understanding from
- 9 reviewing the Arnold report -- and, again, I
- 10 didn't make -- I didn't make a lot of inquiry
- 11 into that because my -- I'm very aware of what
- 12 an employer's obligations are in response to a
- 13 no match, so -- but I did see in the -- at least
- 14 the Arnold report seemed to indicate that there
- 15 was not -- that there was either little or no
- 16 action taken in response.
- Q. In fact, there was -- there was no action.
- 18 They did not follow up with any employees. Were
- 19 you aware of that?
- A. I was aware that that was stated. The --
- 21 You know, in general, the no match or employer
- 22 correction notices, there is a significant part
- 23 of the AILA bar that actually advises not to take
- 24 action in response to Social Security no-match
- 25 letters, and that's because it's so -- you know,

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- 1 so I just did not consider that really too much
- 2 of a relevant factor because --
- Q. Isn't it something that ICE considers?
- A. Right, and it's been -- as I've said
- 5 earlier, it's been subject to significant
- 6 challenge that they should consider that; and,
- 7 in fact, you know, there's been years and years
- 8 of litigation on that exact issue.
- Q. And isn't one of the purposes of the
- 10 SSA no-match letter to let the employer know
- 11 that the Social Security tax that the employer
- 12 is withholding from that employee's paycheck
- 13 isn't getting attributed for the benefit of the
- 14 employee?
- A. That is the sole -- That's the sole
- 16 purpose. It doesn't have anything to do with
- 17 employment verification. It's solely to alert
- 18 the employer that the W-2 -- the W-2 C, I
- 19 believe, is not -- it does not match and so
- 20 therefore withholdings may not be properly
- 21 accounted to the -- to that Social Security
- 22 account number or whatever.
- Q. So, in other words, Social Security is
- 24 telling you, whether you believe if I have this
- 25 right or wrong, Employer, I'm telling you that

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- 1 the Social Security benefits and money that's
- 2 supposed to go to your employee may not be going
- 3 to your employee?
- A. That -- Right.
 - MR. BISS: Object to the form.
- A. I mean, that's -- that, to my knowledge,
- 7 is the reason for the employer correction notice,
- 8 is so that the employer can, you know, check the
- 9 W-2 to make sure that it adequately reflects what
- 10 the employee gave them.
- If they do that, if they check
- 12 the W-2, you know, the inquiry is -- if there's
- 13 some sort of an error on that W-2, then that can
- 14 be corrected, but you're dead on to what the
- 15 purpose of that employer correction notice is.
- 16 It's to alert the --
- 17 Q. And aren't you supposed to tell the
- 18 employee?
- A. I don't -- I don't know that that's in
- 20 the -- that that's in their -- their FAQs. I
- 21 think it's more of a you need to check your
- 22 records type of an instruction.
- 23 Q. And so if you --
- A. You have to go -- The reality is, you
- 25 have to go access something called like the SBO

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- 1 business portal to actually even see the names,
- 2 and then you have to establish an account. A
- 3 lot of employers don't do that.
- Q. But fair to say if you cared about your
- 5 employees, you'd follow up and to make sure that
- 6 they were getting their Social Security benefits; 7 right?
- 8 MR. BISS: Object to the form.
- A. You're asking me personally if I cared?
- 10 Q. Yeah.
- A. I mean -- Right. I mean, I would say
- 12 that there would be -- And this is separate and
- 13 apart from the immigration issue. There would
- 14 be -- Yeah, I mean, I would say you would want
- 15 to alert your employee that potentially there's
- 16 an error to their Social Security number.
- Q. And that they're not getting -- they
- 18 might not be getting the Social Security benefits
- 19 they're entitled to; correct?
- A. Right. And the same thing holds true --
- 21 This is the big misconception in the United States,
- 22 right, is that unauthorized workforces are -- are
- 23 getting paid without paying taxes. It's actually
- 24 the inverse.
- Q. Right.

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- 1 A. Most -- Most unauthorized workers are 2 paying taxes and not getting returns.
- 3 Q. And so --
- 4 A. So it's --
- 5 Q. -- one reason --
- 6 A. That's one reason that they do that.
- Q. One reason you wouldn't follow up with
- 8 the employee is that if you knew that there's no
- 9 way to resolve that; isn't that fair?
- 10 MR. BISS: Object to the form.
- 11 A. In your -- In your hypothetical, one
- 12 reason an employer may not follow up would be --
- 13 Yeah, I mean, that's a plausible reason that
- 14 they would not follow up, would be that there
- 15 would be concern the employee would not be able
- 16 to resolve the no match.
- 17 Q. Is there any other reason why you
- 18 wouldn't?
- MR. BISS: Object to the form.
- 20 A. There's probably many reasons, but the --
- 21 you know, I think -- I think, in general, most of
- 22 those W-2 C's are corrected. And those no-match
- 23 letters can relate to a lot of different errors.
- 24 And so, you know, I'm not sure. I'm not sure if
- 25 there's other reasons.

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- 1 Q. Do you -- Are you aware that there was
- 2 a process in the course of this litigation
- 3 where through court order and discovery we, the
- 4 defendants, had plaintiffs identify their
- 5 employees and the information on their W-4s and
- 6 then had Social Security Administration verify
- 7 whether the names matched the Social Security
- 8 numbers?
- 9 A. Yeah, I did see a reference to that in --
- 10 in one of the reports, I believe, saw a reference
- 11 to that, and I recall that there was a significant
- 12 percentage that did not match.
- 13 You know, my report focuses on what
- 14 impact that has on the analysis of constructive
- 15 knowledge, and that's why I'm saying it does not.
- 16 Q. You're saying it wouldn't be a factor at
- 17 all?
- 18 A. That -- Well, first of all, that
- 19 information, my understanding, and correct me if
- 20 I'm wrong, but my understanding is that that
- 21 information was done after the litigation had
- 22 been filed. Is that accurate? So the employer
- 23 was not on notice of that issue during the
- 24 pendency of employment; correct?
- Q. You're correct in that that process was

Page 174 e 1 done after the date of the article, after the

- 2 date that the lawsuit was filed.
- 3 A. So that may be indicia. That would be
- 4 indicia of a potential issue with fraudulent
- 5 documents being used by employees, but what it
- 6 is not equated to is knowledge of that issue.
- 7 Do you see what I'm -- There's a difference.
- 8 Q. They would know it now, though, wouldn't 9 they?
- 10 A. Currently, after that information was
- 11 provided?
- 12 Q. Yeah.
- 13 A. That would -- That would be -- That
- 14 would be a red flag, yes.
- 15 Q. And then were you aware that there were
- 16 six employees who were employed at the time of
- 17 the article and are still employed at NuStar?
- 18 A. At the time of the article?
- 19 Q. Yeah. In other words, they were --
 - A. In what reference?
- 21 Q. They were hired before the article was
- 22 published in September of '18 and are still
- 23 employees there. Were you aware of that?
- A. I think I did see a reference to that.
 - Q. Did you know that they've been deposed?

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- 1 A. I have not reviewed their depositions,
- 2 so --

20

25

- 3 Q. Did you know that they were deposed?
- A. I think I did. I think I was informed
- 5 that there may have -- there may have been
- 6 depositions of them, but I don't know if that --
- 7 I did not -- did not review their transcripts
- 8 or -- no, I did not review their transcripts.
- Q. Were you aware that the court in this
- 10 case, the civil case, actually took the step of
- 11 appointing them criminal defense counsel? Did
- 12 you know that?
- 13 MR. BISS: Object to the form.
- 14 A. I did not know that, but that is very --
- 15 that's very typical in civil litigation that
- 16 involves things like this because a lot of --
- 17 because you're asking individuals to potentially
- 18 make statements against their own interest in
- 19 relation to alienage, manner of entry.
- And so, I mean, I've represented
- 21 companies where -- and that's just -- that's
- 22 fairly standard when you're going to be asking
- 23 employees about potentially incriminating
- 24 information.
 - 5 Q. And so were you aware that all six of

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Page 178 Page 180 1 those employees asserted their Fifth Amendment So I think that's very typical 2 privilege with respect to any questions regarding 2 that that advice would be given because here's 3 where they work or their documents or filling out 3 the other thing: Information that is elicited 4 I-9s? 4 from people in those circumstances can impact 5 A. On advice of their counsel? 5 their ability to obtain benefits based on the O. Correct. 6 date of their entry and things. 6 A. I wasn't aware of that; but, again, I'm That necessarily wouldn't fall 8 aware generally that that's a pretty common 8 under Fifth Amendment, but there's just a lot of reasons why there's a real protection of that 9 practice. 10 information. Because, for example, cancellation Q. What does that mean to you when somebody 11 asserts the Fifth Amendment through the advice of of removal, okay, cancellation of removal requires ten years of presence in the United States. 12 their counsel? A. I really don't draw any inference from So there's -- there's timing 14 it other than they're acting on the advice of 14 elements to a lot of benefits that are available 15 counsel. I mean, I don't know that you can draw 15 to workers; and so manner of entry, time of 16 a negative inference from that, but there's a 16 entry, and alienage in the immigration world are 17 lot of -- there are a lot of potential reasons 17 very much protected pieces of information, if 18 that a foreign-born worker would want to assert 18 that makes sense. 19 that in that type of a -- in that context. Q. Right, but not protected by the Fifth 20 20 Amendment. Q. What do you --21 A. Including protection of family members, 21 A. Not necessarily, unless there was some --22 22 including protection of -- I mean, there's just O. Not at all. 23 a lot of reasons why workers in that context 23 A. Right. 24 Q. Right? 24 would not want to speak much. 25 Q. Are you aware that you can only assert A. Right. Right. Page 179 Page 181 1 the Fifth Amendment privilege to protect Q. And so to advise a client to assert his 2 vourself? 2 Fifth Amendment privilege, you have to believe 3 that that client -- client's answer would tend A. Oh, absolutely, but what I'm just 4 saying, in general, there's a real -- in this --4 to expose them to a violation of criminal law. 5 in the population that works in, you know, ag, 5 Isn't that fair? 6 construction, there's a real -- anytime there's 6 A. I think --7 a legal proceeding there's a real, real sense of 7 MR. BISS: Object to the form. 8 insecurity. A. I think that would be fair. Q. And are you aware that you can only Q. And so I'm going to show you what's 10 assert the Fifth Amendment privilege if you 10 been marked as Exhibit 102, and this is the 11 believe the answer to the question would tend to 11 transcript of the deposition of 12 12 incriminate you? 13 A. I'm aware of that. 13 And I know, sir, that this is the 14 Q. And do you think it would be ethical 14 first time you've seen this, so I want to --15 for a lawyer, especially a criminal defense 15 take your time, as much time as you need and 16 lawyer, who presumably knows what they're doing, 16 review it. Okay? 17 to advise their client to assert the Fifth 17 A. I've reviewed it. It's pretty short. 18 Amendment privilege for any other reason? is represented 19 19 by an attorney named J.P. Greer here. Is that MR. BISS: Object to the form. A. You know, I would obviously be 20 fair? 21 speculating; but I would just say, in general, I 21 A. I see that. 22 think Padilla versus Kentucky advises criminal Q. And he is asserting his Fifth Amendment 23 defense attorneys to be real careful with making privilege with respect to pretty much every 24 question that relates to his employment. Is 24 sure they advise clients on immigration 25 consequences. 25 that fair?

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Page 182 Page 184 MR. BISS: Object to --A. It appears that way, yes. Q. For example, I asked him, "Do you have Q. -- other reason besides that --3 any identification?" He invokes his right to 3 MR. BISS: Object to the form, 4 remain silent. "Where do you work?" He invokes 4 asked and answered. 5 his right to remain silent. I asked him if he's Q. -- that he could be asserting his Fifth 6 Amendment privilege? 6 a citizen, and he invokes his right to remain A. No. I mean, I'm not comfortable 7 silent. 8 speculating as to why he invoked it, and he was 8 Likewise, "Are you legally operating under advice of counsel. 9 authorized to work in the United States?" 10 "I invoke my right to remain Q. And I can show you -- I will just give 11 silent." 11 to you for your reference, if you want to see 12 them, but I'll represent to you that the other 12 "Have you ever had a Social 13 Security card?" He invokes. Same for a green 13 five all had the same answers. 14 A. Okay. 14 card. 15 Q. And I'll give you copies in case on a 15 What could this possibly mean 16 break or something you want to see it. Okay? 16 other than is not legally 17 And they're going to be Exhibits 103, 104, 105, 17 authorized to work in the United States? 18 106, and 107. 18 A. I'm just --A. I have those. Thank you. 19 MR. BISS: Object to the form. 19 20 20 Q. Okay. Would knowing what these A. Yeah, I'm not sure -- I'm not sure what 21 transcripts say have affected your opinions in 21 the inference would be. It definitely means that 22 your report? 22 he felt like the answers could be incriminating. 23 Q. And are you aware of any situation where, 23 A. You know, not -- not likely in the -- and 24 for example, the question, "Are you legally 24 here's -- here's essentially why: I understand 25 authorized to work in the United States?" and he 25 that these were statements or depositions that Page 183 Page 185 1 asserts his Fifth Amendment privilege on the 1 were taken in the context of the litigation. I 2 advice of counsel, is there anything that can 2 mean, I would have needed -- for it to impact 3 any -- you know, any of my opinions -- and if 3 mean other than he is not authorized to work in 4 the United States and cannot answer that 4 you look at my opinions, they're in relation to 5 standards and, you know, some of the statements 5 question? 6 that were relied upon or data or documents that A. I'm -- I'm --6 7 MR. BISS: Object to the form. 7 were relied upon by Mr. Arnold and Mr. Martin. This, to me, statements by an A. Yeah, I'm not sure what the inference 9 employee under oath taking The Fifth and in the 9 would be legally, other than, you know, he did 10 context of a deposition, I would have needed to 10 not want to answer that question on advice of 11 know whether and when the employer, if at all, 11 counsel. I mean, that --12 became aware of those statements in order to 12 O. Right. 13 A. You know, I mean, I think the -- the --13 give an opinion as to whether that would raise 14 Q. Can you think of anything? 14 to the level of constructive knowledge. 15 15 MR. BISS: Object to the form. My -- You know, those are 16 elements of that, of that inquiry, right, is --16 A. That --Q. Can you think of anything other than 17 is when and how and if there was knowledge on 18 the part of the employer about those statements, 18 knowing what we know, what we've established 19 and that was not -- you know, that wasn't part 19 about what the Fifth Amendment protects and what 20 it doesn't protect and an attorney's obligation 20 of my report. 21 21 to advise his client, especially one who knows Q. And I'll represent to you, and it's 22 apparent on each transcript, Steve Biss was 22 what they're doing, can you think of any reason

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23 present at all those depositions, and you know

24 Mr. Biss to represent NuStar in this case; is

25 that correct?

23 other than the answer to that question would

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24 have been, "No, I'm not authorized to work in 25 the United States"? Can you think of any --

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- 1 A. That's my understanding, yes.
- 2 Q. In addition to Mr. Biss being present,
- 3 NuStar hired a separate translator to be there
- 4 and was present for all those depositions, and
- 5 she makes an appearance or identifies herself
- 6 for the record in each of those transcripts.
- 7 So, again, when we take a break, you can review
- 8 them.
- 9 And so -- And I'll come back and
- 10 ask you later, but one of the things I want to
- 11 ask you about is, could that have impacted the
- 12 opinions in your report?
- 13 A. I mean, not likely, because I'm
- 14 analyzing what -- you know, from an I-9
- 15 perspective what the employer had at the time.
- Now, where you're -- where that
- 17 could potentially become relevant to some of my
- 18 opinions is in relation to how deposition
- 19 testimony in the context of a litigation could
- 20 somehow be imputed to be constructive knowledge
- 21 to the employer.
- That's how it would have impacted,
- 23 you know, and likely I would have -- you know,
- 24 my opinion with regard to that would be that this
- 25 would be further -- further indicia of some of

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- 1 those factors that would be considered.
- Q. Did you review all of the I-9s and
- 3 employee documents in this case?
- 4 A. I reviewed most of them quickly. I
- 5 looked at -- You know, I paid particular attention
- 6 to the ones that were highlighted in the -- in the
- 7 defendants' experts' reports.
- 8 Q. And so did you look at each of them? I
- 9 mean, did you actually review each of the I-9s?
- 10 A. I did review them. I didn't review the
- 11 entirety of them. I reviewed the ones that were
- 12 particularly relied upon by Mr. Arnold.
- 13 Q. Okay. So you reviewed a subset of them.
- 14 Is that fair?

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- 15 A. Well, yeah, I quickly looked at
- 16 everything that I had as far as the I-9s go; but
- 17 those I looked at, you know, because I wanted to
- 18 see exactly why Mr. Arnold was drawing certain
- 19 conclusions and things, so I -- but, in general,
- 20 I reviewed enough to understand what the company's
- 21 compliance protocol was with regard to I-9s.
- Q. And so you didn't do the same procedure,
- 23 for example, if you were doing an audit for an
- 24 employer. You didn't do the same --
- 25 A. No, I did not do an I-9 audit here.

Page 186 1 Q. Okay. So switch gears a little bit.

- 2 How are you doing? Do you need a break or --
- 3 A. No, I'm fine.
- 4 Q. Okay. We'll keep going. We've got
- 5 about 25 minutes left of video here. We'll use
- 6 as much of that as we can and keep plugging along 7 here.
- 8 So the -- I want to talk to you
- 9 about NuStar in particular now. First, we already
- 10 talked about you reviewed Claude Arnold's report;
- 11 is that correct?
- 12 A. I did.
- 13 Q. Did you review our expert report,
- 14 Martin's report?
- 15 A. I did, though I focused, you know,
- 16 mainly on Mr. Arnold's report. Mr. Martin's
- 17 report seemed to rely on a lot of data, on
- 18 studies and was kind of industry-oriented, but I
- 19 did review both of them.
- Q. Okay. What I want to do is, I'll put
- 21 in front of you, to be fair, both of those,
- 22 okay, just so you have them.
- 23 A. Sure.
- Q. And so let me show you what's been
- 25 marked as Exhibit 98, which is the defense

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- 1 expert report of Philip Martin, and Exhibit 99,
- 2 which is defense expert report of Claude Arnold.
- 3 And then here's 98.
- 4 And so first I want to ask you
- 5 about the agriculture industry. We talked about
- 6 this, but I think both Mr. Arnold and Martin
- 7 reference that there's a -- you know, I think
- 8 the way Arnold describes it is a significant
- 9 percentage of employees in the agriculture
- 10 industry are not authorized to work in the
- 11 United States.
- Would you agree with that?
- 13 A. Can you repeat that?
- 14 Q. And this may be Martin, too, but would
- 15 you agree that a significant percentage of
- 16 employees in the agricultural industry are not
- 17 authorized to work in the United States?
- 18 A. I mean, I don't know how you --
 - MR. BISS: Object to the form.
 - A. I don't know how you would define
- 21 significant percentage. I'd probably disagree
- 22 with it to the extent you define it beyond 10
- 23 percent.
- The studies that I've seen
- 25 indicate that, you know, there's somewhere

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19

Page 190 1 between 10 and 13 percent of -- of the workforce, 2 you know, may have presented fraudulent documents

- 3 to obtain employment in agriculture or farming or
- 4 food or forestry.
- So, you know, I don't know what 6 significant would mean, but I would say -- I
- 7 will just say that in the reports that I've
- 8 reviewed on that, ag, farming, food, forestry
- 9 are typically at the higher end of the industry
- 10 spectrum.
- Q. So ag would be similar to crop farms
- 12 and things of that nature and that issue?
- A. Right.
- Q. And so I believe it's on page 5 of
- 15 Martin's report. Top of page 5, paragraph 2,
- 16 he states that the United States Department of
- 17 Labor's National Agricultural Worker Survey
- 18 finds that most of the hired workers on U.S.
- 19 crop farms were born abroad, usually in Mexico,
- 20 and that most foreign-born farm workers are not
- 21 authorized to work in the U.S. The share of
- 22 foreign-born workers on U.S. crop farms averaged
- 23 70 percent over the past decade, and 70 percent
- 24 of these foreign-born workers were unauthorized,
- 25 making 49 percent of all U.S. crop workers

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- 1 unauthorized. The survey covers only workers
- 2 employed on crop farms, but the characteristics
- 3 of workers employed on livestock farms are
- 4 similar.
- 5 Would you have any reason to
- 6 disagree with Martin's statement there?
- MR. BISS: Object to the form.
- A. As to a recitation of what -- what that
- 9 survey says, I wouldn't have any -- any reason
- 10 to think that he misstated what the survey says.
- 11 I'm -- Just having practiced in this area for,
- 12 you know, 15 years, the -- the data -- the data
- 13 is only worth the veracity of what you're getting.
- 14 And so there's -- I've seen -- I
- 15 mean, I've literally seen studies that have said
- 16 that it's 7 percent and -- you know, or 11 percent.
- 17 I've seen 13 percent.
- In general, I will agree that the
- 19 agriculture industry is usually at the highest end
- 20 of the spectrum when it comes to unauthorized
- 21 workers, or more so the use of fraudulent documents
- 22 to obtain employment.
- Q. It's an issue to be aware of; right?
- 24 A. Oh, absolutely.

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Q. And you're aware -- And, of course,

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- 1 NuStar is in the agriculture industry; right?
- 2 It's a dairy farm?
- A. That is correct.
- 4 O. And you're aware that NuStar did not
- 5 use E-Verify; is that correct?
- A. I am.
- Q. Did you review the deposition of Anthony
- 8 Nunes, III?
- 9 A. I did briefly review that.
- 10 Q. Were you able to, you know, review every
- 11 page of it and read all of it?
- A. I mean, I don't have it memorized, but
- 13 I did -- I did actually get through it. I think
- 14 it was, you know, 423 pages or something, but I
- 15 did -- I did review it.
- 16 Q. And so I will -- I'll show you that
- 17 deposition, just so you have it, because I'm
- 18 going to ask you about certain pages.
- And so let me show you what's
- 20 been marked as Defense Exhibit 96, which is the
- 21 30(b)(6) deposition of NuStar, specifically,
- 22 Anthony Nunes, III.
- 23 And so are you -- and are you
- 24 aware that in his deposition Mr. Nunes described
- 25 the protocol for what NuStar does with respect

- 1 to filling out I-9 forms?
- A. Yeah, I recall reviewing that.
- Q. And that he, Mr. Nunes, was the one who
- 4 reviewed the IDs?
- A. I do recall that.
- Q. Do you recall what -- how he described
- 7 his -- what NuStar's protocol was for reviewing
- 8 IDs and filling out I-9 forms?
- A. I recall that -- And you can point me
- 10 to it in here if you'd like, but I recall that
- 11 he essentially said that he reviewed documents
- 12 and would either think to himself or say, yep,
- 13 that's what I -- that's what I needed or that's
- 14 what we need; and then that information would be
- 15 passed, I believe, on to Lori, Lori Nunes.
- And, you know, as noted in -- as
- 17 noted in my report, there are -- there are I-9
- 18 compliance issues with that protocol, so -- and
- 19 as I also cited, poor I-9 compliance does not
- 20 equate to knowledge.
- So, you know, in general, I think
- 22 that there were significant I-9 compliance issues,
- 23 and I -- and that was kind of what I gathered from
- 24 reading this deposition transcript.

Q. And so fair to say, then, that he,

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CONFIDENTIAL - ATTORNEYS' EYES ONLY Page 194 Page 196 1 Mr. Nunes, does not have an adequate protocol 1 PACER research? 2 for filling out the I-9 forms or reviewing IDs. 2 That's just not the requirement. 3 Is that fair? 3 The requirement is you look at the document. If A. Well, no, the --4 it appears on its face to be genuine and relate 5 MR. BISS: Object to the form. 5 to the employee, you fill in the information and 6 A. I mean, the actual review part didn't --6 you move on. That's what employers do all 7 didn't necessarily concern me. It was more the -7 through the -- all throughout the United States. 8 I was concerned that Ms. Nunes, I believe, was I just -- I guess what I'm not 9 signing Section 2 and without indicating she was getting is -- what I'm not understanding is if 10 you're asking -- if you're asking that there 10 signing on his behalf or something like that. 11 The individual who reviews the 11 should be additional steps taken as part of the 12 documents should be the individual that is 12 review, I don't think there is. 13 signing the certification in Section 2, so that Q. What do you think the chances are that a 14 was the concern. 14 dairy farm in northwest Iowa over the last dozen 15 The level of review was typical 15 or more years has never ever been presented with 16 of what the level of review is in employers all 16 a fake ID? 17 over the United States, so that part -- his 17 A. Oh, I think --18 testimony kind of concerning that part didn't --18 MR. BISS: Object to the form. 19 didn't necessarily concern me. A. I mean, if I was to speculate, I would 20 The review of the documents and 20 say there's minimal chances, if not zero, that 21 the -- you know, that part was, I think, pretty 21 they wouldn't have at least at some point been 22 typical. I mean, I think if you deposed 100 HR 22 presented with that. 23 professionals, they would probably say we look 23 Now, whether the employer would 24 at it, it's a driver's license, it's a Social 24 know that it was fraudulent or fake, that's a 25 Security card, we input the information, and 25 completely different inquiry. Whether --Page 195 Page 197 1 we're done with the I-9. That's -- That's the 1 Whether it happened and they were indeed 2 review. 2 presented that, that I would say is --3 Q. Right, but that doesn't mean that that Q. What do you think the chances are that 4 makes it compliant; correct? 4 over the last dozen years NuStar was never A. No, I think it does. As long as you --5 presented with a fake ID that they should have 6 known was fake? 6 as long as you -- as long as you make the 7 determination that the documents are genuine and 7 A. The only --8 reasonably appear to relate to the employee named 8 MR. BISS: Object to the form. 9 in front of you, then -- then the review segment THE WITNESS: Sorry. 10 10 of that I think is compliant. Now, the actual A. The only way I can answer that question 11 completion of the I-9 they had real issues with. 11 is to look at the documents that Mr. Arnold, in Q. Right. But I just want to be clear 12 his report, seemed to think stood out as -- as 13 because I think we talked about two different 13 the brightest examples of fake documents. 14 things. 14 And I don't think -- I don't 15 Just looking at the document to 15 think he -- I think he is failing to understand 16 say, yeah, that's the driver's license, that's 16 the inquiry that employers are required to make, 17 the Social Security number and writing it down, and it's a reasonable employer in the situation

50 (Pages 194 - 197)

18 of a dairy farmer. They're not -- They're not

21 that's a very tough question to answer. I

22 think -- Because it's so fact-based. The I-9s

23 that I saw that Mr. Arnold relied on, particularly

25 nature, that to me is not an inquiry that employers

24 where he called out the fonts and things of that

And so, you know, it's just --

19 federal agents.

20

22 be genuine?

21

18 that does not constitute the review that is

A. It does. No, I disagree. It does.

24 that employers should be bending it, getting

25 black lights out, doing Google research, doing

Q. You don't have to see if it appears to

A. In what way? Are you -- Are you saying

19 required; is that correct?

CONFIDENTIAL - ATTORNEYS' EYES ONLY Page 200 Page 198 1 are required to make as far as a judging fonts MR. BISS: Object to the form. 2 against other fonts and things of that nature. A. I answered that, and I said I don't 3 I think that's a dangerous slope for employers 3 think it is odd nor do I think it's atypical of 4 to go down. 4 business owners or HR departments to reject IDs. Q. Let me -- Let me ask a question. They're looking for two things. 6 A. Sure. 6 Is this a -- Is this on the list of acceptable Q. Were you aware that Mr. Nunes testified 7 documents? Yes. Is there anything about it 8 that he has never rejected an applicant based on 8 that is glaringly or blatant -- blatantly not 9 a review of their ID? genuine? If they can -- If they cross that 10 threshold, then they're not going to reject. A. I think -- I did see that, and I saw 11 that in something else, I think, maybe Q. And so the attestation actually says 12 Mr. Arnold's report. 12 examination; right? You're supposed to examine 13 I would like to tell you that's 13 the ID? 14 atypical, but in this area it's just not atypical 14 A. It is an examination, which --15 because employers are so frightened of coming 15 Q. Right. 16 afoul or running afoul of that antidiscrimination 16 A. And that's actually --17 standpoint, that unless they're rejecting based 17 Q. And what does that constitute, though? 18 18 on E-Verify, most employers do not reject. A. A physical examination is what the law Q. And you think that's all they're 19 says on that. 20 concerned with? I mean, come on, you've been \$20 Q. Right. 21 government attorney. You think that's all 21 A. Because what you can't do is you can't 22 they're concerned with? 22 look at them via Skype or FaceTime. The 23 A. Oh, no, I think --23 examination component relates to a physical, 24 MR. BISS: Object to the form. 24 tactile review of the document. 25 25 A. I absolutely think there's different Q. For --Page 199 Page 201 A. Now, that's --1 elements, including the ability to find workers. 1 2 Q. For what purpose? 2 I think that's -- And this isn't specific to A. To determine the authenticity, the 3 NuStar. This is specific to all employers. I 4 authenticity, the genuine nature of it, the --4 think there's an incentive to be able to hire 5 for sure because of, you know, labor shortages 5 and that's actually -- just so we're clear, that's 6 changed a little bit. In the post-COVID rule, 6 and things of that nature. So, yeah, I think --7 they're -- they are allowing some electronic Q. Right. A. -- there's other factors. 8 review of I-9s now. Q. You can ask somebody if you're authorized Q. I know, but, I mean, you've mentioned a 10 to work in the United States; correct? 10 few times that, well, you know, other employers A. Yes, that's a permissible inquiry. 11 do this, other employers do that. 12 Fair to say that there's employers 12 I mean, by presenting them the I-9, you're 13 out there who knowingly hire undocumented workers? 13 effectively asking them that. 14 Q. Right. A. Oh, yeah. I mean, I think those -- those A. By making them complete the I-9, that's 15 charges have been established against a lot of 16 employers. 16 the inquiry. 17 Q. Right. And then -- And you saw I also Q. Right. And so that is one factor for 18 asked all the -- all the six employees, anyway, 18 some employers, that they don't scrutinize IDs 19 if they were authorized to work in the United 19 because they want to be able to hire somebody 20 States, right, and they asserted their Fifth 20 who is undocumented.

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21 Amendment privilege?

A. I saw that. I saw that question outside

MR. KLINEFELDT: Okay. So let's --

23 the context of their application for employment.

24 I saw it in the context of a deposition, correct.

25 fake?

A. That's a factor. Absolutely.

Q. And doesn't it seem a little odd that

23 Mr. Nunes has been reviewing IDs for 12 years and 24 has never come across one that he thought was

CONFIDENTIAL - ATTORNEYS' EYES ONLY Page 204 Page 202 1 that would be substantive violations on 289 of 1 Well, we've got about eight minutes here. I'm 2 going to move to asking you about Claude Arnold's 2 them? 3 report. A. Well, again, potentially. I mean, 4 you're -- what you're -- what you're wading into 4 THE WITNESS: Okay. 5 is retention period and breadth or scope of audit. MR. KLINEFELDT: But why don't we So, in general, failure to properly 6 take a break here because we've got eight 7 or timely complete Section 2 is a substantive 7 minutes of video, and we'll take five minutes. 8 violation. 8 Is that okay? Q. And so -- And I understand there may be THE WITNESS: That's fine. 10 MR. KLINEFELDT: Okay. 10 an issue with -- I'm assuming when ICE goes to 11 THE VIDEOGRAPHER: We are going 11 conduct an audit, they don't go back to every 12 record you ever kept; right? 12 off the record. This is the end of Media Unit 3. 13 A. They can't. There's a retention period. 13 The time is 1:57. Q. And so I understand that there's 14 (A recess was taken.) 15 probably a difference between what ICE would 15 THE VIDEOGRAPHER: We are back on 16 actually do in terms of assessing fines and what 16 the record. This is the beginning of Media Unit 17 a substantive violation may be. 17 Number 4. The time is 2:05. 18 In other words, you can commit a Q. Mr. Samson, I think when we left off, 19 we were talking about NuStar's protocol for 19 substantive violation but not be held responsible 20 for it because it's outside of the period of 20 reviewing IDs and filling out I-9s, and I believe 21 you said that you've clearly reviewed our expert's 21 review. Is that fair? 22 A. That's fair. And -- That's fair. 22 report, Claude Arnold's report; is that correct? 23 23 A. I have, yes. Q. And so aside from the retention period Q. And I want to draw your attention to 24 and that we're looking back -- further back than 25 Mr. Arnold's review of some of the documents in 25 ICE would actually look, but 289 out of the 309 Page 203 1 this case. 1 I-9 forms provided by NuStar did not fully and 2 So in his report he states that 2 timely complete Section 2 and therefore would 3 he has reviewed the I-9s and that he determined 3 have committed substantive violations with 4 that out of 309 I-9 forms provided by NuStar, 4 respect to all of those? 5 that NuStar did not complete Section 2 on 289 of A. That's -- I mean, yeah, that's accurate, 6 them. 6 that those would be substantive violations, and 7 Do you agree with that assessment? 7 that's -- where you see the same mistake being 8 made over and over on I-9s, we see that a lot in

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A. I think the issue isn't that they didn't 9 complete Section 2. They didn't fully complete 10 Section 2. And, also, I think there was an issue 11 with timeliness. 12 So in that regard I believe 13 Section 2 was -- was completed at a later date. 14 Is that -- That was my -- my understanding, so 15 you would be looking at -- so the company would 16 be -- you know, essentially, if there was an

17 untimely completion of Section 2, that would be

A. Or a partial completion, that would be

Q. -- Mr. Arnold's report. And so fair to 25 say, then, that that would be -- out of 309 forms,

Q. And so I'm at page 17 of --

18 a substantive violation.

21 a substantive violation.

Q. And --

A. Okay.

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19

2.2.

23

12 compliance issue. 13 And so, you know, ICE sees that a 14 lot, I see it a lot in my practice where the same 15 mistake. So at some point, you know, NuStar was 16 under the impression that all they had to do was 17 collect the documents. And so, yeah, I mean, 18 that error that Mr. Arnold notes is a substantive 19 violation that repeated itself, it appears, for 20 many employees. 21 Q. And Mr. Arnold also notes that 208 out 22 of these 309 I-9 forms provided by NuStar are 23 I-9s where NuStar also did not sign and/or date

Do you agree with that?

24 the certification in Section 2.

9 this -- in this area because employee -- employers

10 are not going to correct a compliance issue until

11 it's been brought to their attention that it's a

52 (Pages 202 - 205)

CONFIDENTIAL - ATTORNEYS' EYES ONLY Page 208 Page 206 A. Yeah. Failure to sign and date 1 realm here. 2 Section 2 is a substantive violation that has Q. Would you have any reason to dispute 3 been deemed to be a serious violation by OCAHO. 3 that only four out of 309 were accurate and 4 4 timely? Again, we're in the context of 5 that paperwork violation realm by -- which is 5 A. Were perfectly completed on time? 6 what, you know, Mr. -- Mr. Arnold is identifying Q. I'm not even saying perfectly. I'm 7 paperwork violations, substantive paperwork 7 just saying that were -- that complied with the 8 violations. 8 regulations. Q. But you would agree with his conclusion A. No. And, again, I know -- I understand 10 that 208 of those I-9s NuStar did not sign and/or 10 those numbers seem atypical to you. They're 11 date the certification in Section 2? 11 just -- they're not in this world. In the world 12 A. What page are you looking at? 12 of I-9 compliance, most employers have significant 13 Q. Still page 17. It's kind of the --13 errors, including basic oversight, missing I-9s. A. Yeah, and I don't have any reason to O. And so as a former federal prosecutor, 15 dispute that. 15 I'll tell you something that I noticed and I 16 Q. Okay. 16 want to ask you about. 17 17 A. That he did that math. I just want to --If you can kind of get your I-9 Q. But do you agree with his math? 18 18 out again, you've told me multiple times that, A. Yeah, I don't have any reason to disagree 19 look, failing to sign this as an employer is an 20 with his number calculation. 20 administrative violation. 21 Q. And based on your review, how many of the A. It's a serious substantive violation. 22 22 309 I-9s were completed timely and correctly? O. But administrative violation. It could A. Well, again, I didn't complete a full 23 result in a fine; right? 24 I-9 audit on it. What I did was I looked at the 24 A. Yes. 25 25 I-9s to get a feeling or a sense of their general Q. Signing it, what I know not to be true, Page 207 Page 209 1 compliance protocol, which I have noted in my 1 is a felony; right? 2 report had, you know, serious flaws in the sense A. Right. Signing it -- Signing it when 3 that they weren't -- they were not -- like many 3 you know it not to be true would be -- would 4 employers, they were, in spirit, attempting to 4 probably carry with it greater consequence. 5 comply with the verification requirement. In Q. And so if you knew that what you were 6 reality, they were not fully completing the I-9s. 6 doing was hiring unauthorized workers, wouldn't Q. How many -- Of the 309 I-9s, any idea 7 it make sense that you take the risk of an 8 how many were correct? 8 administrative fine over a felony conviction? A. Were perfect? A. I -- I mean, I --10 Q. Well, I'm not saying -- they were MR. BISS: Object to the form. 11 accurate and timely as the law requires. 11 A. I have -- I mean, I can't speculate as A. I -- I mean, I didn't -- like, again, I 12 to how you would ever know that motivation 13 didn't do a full I-9 audit, but I -- from 13 because all I can tell you is that the thousands 14 Mr. Arnold's report and from the I-9s that I 14 and thousands of I-9s that I've reviewed and 15 specifically looked at, a very small percentage 15 audited, the failure to sign is one of the most 16 were perfect or completely compliant. 16 prevalent. 17 So in the reality, if ICE were to 17 It's a serious violation, but I 18 have initiated an audit, which it didn't, okay, 18 can't tell you that just because an employer 19 but had it issued an audit, ICE would have likely 19 fails to sign Section 2, they're intentionally

53 (Pages 206 - 209)

20 committing immigration fraud or paperwork fraud

A. Not for purposes of knowledge. I don't

Q. But it's a factor. It's a factor.

A. I don't think it is.

22

23

24

21 or hiring fraud.

Q. Really?

20 noted these protocol failures and served them with

21 a -- with a NIF that would have said, you know,

22 these are your substantive paperwork violations,

23 and then -- and so that's -- quite obviously that's

24 a completely different animal from a knowing hire

25 or knowing -- knowing -- we're in the paperwork

CONFIDENTIAL - ATTORNEYS' EYES ONLY Page 210 Page 212 1 think poor I-9 compliance is a factor when it 1 The failure to sign Section 2 to me is not 2 evidence of a knowing hire in any way. 2 comes to establishing knowledge of an unauthorized 3 worker. O. It doesn't help -- It's completely 4 irrelevant, wouldn't be admissible in court 4 It may be a factor in the totality 5 of what you're -- what you're describing, but when 5 because it's not relevant and it doesn't help to 6 you're tasked with supporting a single violation 6 establish in any way a material fact? 7 of knowingly continued employment, it is not A. It may be --8 part of the inquiry as to what their violation MR. BISS: Asked and answered. 9 percentage is. That's a completely different A. It may be considered by a court in the 10 animal as ICE considers it. 10 totality of a -- of a picture, you know, of Q. Right. And I think maybe we're 11 evidence, including I-213s that show all of that 12 conflating multiple things. All I'm talking 12 stuff that would actually be relevant, the fact --13 about is, as you're looking for clues, factors, 13 that might be like a small factor that would be 14 indicia of whether somebody is knowingly hiring 14 considered; but, in general, there's just no 15 unauthorized workers, are you really telling me 15 correlation between a failure to sign Section 2 16 it wouldn't be relevant to you that they, as a 16 and a knowing -- a knowing hire. 17 pattern and practice, did not sign the attestation? 17 There's just -- There's no A. I'm really telling you that. 18 correlation to it that's ever been established. 19 MR. BISS: Object to the form. 19 You couldn't do that. If you would do that, 20 A. I'm telling you it's -- it's -- it's --20 you would be imputing knowledge of unauthorized Q. Wouldn't be relevant at all? 21 21 status to every employer in America because if A. For -- For -- No, I didn't say it wouldn't 22 you went into the drawer of every employer in 23 be relevant, but it's not a -- it's not part of the 23 America and went through their I-9s, I guarantee 24 indicia that would establish a knowledge. 24 you you're going to find some unsigned I-9s. 25 25 It's part of an indicia that Q. Right. Page 211 Page 213 1 would establish a very poor compliance violation A. So I don't think you can make that 2 logical leap to say that just because it's an 2 percentage; but is a court going to say because 3 unsigned I-9 that employer has knowledge. 3 a company committed the same paperwork violation Q. Right. And there again I think we're 4 over and over and over, that it had knowledge 5 that the corresponding individual associated 5 talking past each other. I am in no way saying 6 that just because they didn't sign that 6 with that I-9 was unauthorized, no. attestation, that therefore they have knowledge. And that's entirely speculative What I'm saying is, it's got to 8 because there are probably a large percentage of 9 be one of the factors you would consider in 9 I-9s that have not been signed in the country establishing whether they had knowledge or not, 10 that relate to completely authorized work, so I 11 whether they knowingly and intentionally hired 11 don't think you can make that connection 12 undocumented workers. 12 logically. 13 Q. Right. And I think -- I think, again, 13 A. I'll give you that it may be --14 we've gotten out of step with one another. 14 MR. BISS: Asked and answered. 15 A. It may be part of the totality of the 15 I'm not saying that by itself it 16 analysis. I'll give you that. 16 establishes anything. What I'm saying is, it

54 (Pages 210 - 213)

Q. Okay. And we've talked about Claude 18 Arnold's analysis. Let's go over now some of the

examples that he looked at NuStar prevented --

Okay. The first example I'm

20 or presented and we looked at. And so what I'm

21 going to do is, I'm going to show you a series

Q. And give me one minute here.

22 of examples and talk about those.

A. Okay.

17

23

24

25

21

22.

23

24

17 would have to be something that you would take

19 employee -- an employer is hiring undocumented

MR. BISS: Asked and answered.

A. And I'm answering your question again.

18 into your analysis in terms of whether an

20 employees, wouldn't it?

Q. Correct.

A. Knowingly?

A. Knowingly hiring?

- 2 Defendants' Exhibit 20, and this is I-9
- 3 information that was presented to us for a

1 going to show you is what's been marked as

. Take your time to

- 5 look at it.
- A. Okay. I've looked at it.
- 7 Q. Okay. Have you seen this I-9 before?
- A. I looked -- I did look at this one.
- Q. And so what do you -- And I'm not -- I'm
- 10 not trying to play gotcha, but what to you appears
- 11 inaccurate about this, if anything?
- A. Well, there's various paperwork errors
- 13 on this. First of all, it appears to have been
- 14 untimely prepared, okay, based on the date of
- 15 hire listed in the Section 2 certification.
- 16 The employee -- I'm sorry, the
- 17 employer did not fill in List A. He's got a
- 18 List A document attached, which is the permanent
- 19 resident card. So, again, it's kind of a gray
- 20 area as to if you attach the card, whether you
- 21 actually have to complete the -- filling in the
- 22 information, but I know ICE would prefer that
- 23 you do.
- The documents that are attached
- 25 are both acceptable. It's a List A, and then

- 1 United States box; right?
 - A. I mean, it definitely appears like that

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- 3 was what he intended to do; but, again --
- Q. And then he presents a permanent
- 5 resident card.
- A. Right.
- Q. Saying that he was -- he was born in
- 8 Mexico.
- 9 A. He's a permanent resident.
- 10 Q. Right?
- 11 A. Right.
- 12 Q. And so that's --
- 13 A. So there's some ambiguity.
- 14 Q. That's internally inconsistent; right?
- 15 A. There's some ambiguity between the
- 16 attestation and the documents that are attached.
- 17 That's not atypical because a lot of -- a lot
- 18 of employees do not know the difference between
- 19 a noncitizen national and a lawful permanent
- 20 resident. They don't know the difference
- 21 between --
- 22 O. But it says permanent resident card,
- 23 and the box he could have checked was lawful
- 24 permanent resident.
 - A. Right. These are -- These are issues

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- 1 it's a List C, but you wouldn't need the Social 1 that appear clear to you and me; but if this
- 2 Security card because you've got a List A
- 3 document. So a permanent resident card is a
- 4 List A document.
- And then you obviously have the
- 6 employee who checked the noncitizen national
- 7 box. You know, I mean, the check mark is
- 8 somewhere near the lawful permanent resident
- 9 box. There's -- There's a whole breadth of
- 10 regulatory law on the ambiguous attestations.
- 11 So, you know, I don't --
- 12 Q. You think that's ambiguous?
- A. I mean, personally, the majority of the
- 14 check mark is within the box; but these are
- 15 things that auditors -- that ICE auditors are
- 16 tasked with doing.
- 17 When they decide whether they're
- 18 going to bring a violation or treat it as a --
- 19 as a substantive violation, they have to make
- 20 sure that there's not an argument to the counter
- 21 that that's -- that that's within the third --
- 22 you know, intended to be within the third box.
- 23 You know, these -- this is just part of the
- 24 analysis. The --
- O. He marks the noncitizen national of the

- Page 217
- 2 form is in English and, you know, you're being
- 3 presented with this form on your first date of
- 4 employment and --
- Q. Well --
- A. You know, there's just -- there's lots
- 7 of things that go into completing these. I
- 8 don't see -- I don't make any connection between
- 9 the noncitizen box. It's -- It's -- It's indicia.
- 10 It's indicia of a potential issue with that
- 11 List A document; but when you look at it from a
- 12 reasonable employer, he was -- the employer was
- 13 presented with a List A document, which satisfies
- 14 both identity and work authorization.
- 15 O. And --
- 16 A. But there's -- there's --
- 17 Q. Did you see --
- 18 A. -- paperwork errors.
- Q. -- that he initially gets his Social 19
- 20 Security number wrong by eight digits --
- 21 A. Yeah. So any --
- 22 O. -- and crosses it out?
- 23 A. Anytime there's corrections made on the
- 24 face of the I-9, I always recommend that employees

25 or employers initial and date that correction so

55 (Pages 214 - 217)

1 that you can tell when it was made.

- 2 Q. Do they issue Social Security numbers 3 that begin in 9?
- A. I don't know that a -- that an employer
- 5 is required to know that.
- Q. Do you know it?
- 7 A. I believe they've went up to 8. I
- 8 don't know it off the top of my head.
- Q. And so there are no Social --
- A. An employer definitely is not required 10
- 12 Q. Right. And I'm just asking you what 13 you know.
- 14 That would not be a correct
- 15 Social Security number that appears to be
- 16 initially written down; is that correct?
- 17 MR. BISS: Object to the form.
- 18 A. That -- To me, the Social Security
- 19 number and the digitized -- the digits that are
- 20 used for that, that's -- employers are not
- 21 required to know that, nor are they required to
- 22 keep up to that. They're just required to
- 23 accept documents that appear genuine on their
- 24 face.

8 provided.

14 would know --

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A. Sure.

15

16

18

20

21

25

Now, in reality, this is one that

2 handed this over and then ICE went back to their

3 headquarters and ran the data through, ICE would

4 then probably list this individual on what's

5 called a Notice of Suspect doc letter and say

6 we were unable to verify the authorization of

10 play out by the time you get to the conclusion

11 that the person is not authorized.

7 this employee based on the documents that were

That's how it would typically

Q. And you had mentioned before, and I'm

Mr. Arnold says that these IDs

MR. BISS: Object to the form.

A. There's indicia of that, but it's just

24 these for ICE, these would -- these would stand

25 out as potentially modified documents that would

22 really impossible to know. I mean, there are

23 issues that, to me, having reviewed a lot of

13 asking what you know and not what an employer

Q. -- that you can, based on your

17 experience, pretty easily spot fake IDs.

19 are fake. What's your opinion?

Page 220 Page 218 1 like -- like I said earlier, that would likely

- 2 result in a Notice of Suspect doc letter, but
- 3 it's just --
 - Q. Well, Mr. Arnold says that both
 - permanent resident card and his
 - 6 Social Security cards had a font that's
 - 7 different than genuine cards.
 - Do you agree with that?
 - A. I agree. I agree, but I can only agree
- 10 with that based on my own knowledge. It's not
- 11 the standard that --
- 12 Q. And, again, I understand.
- 13 A. It's not the standard that an employer
- 14 would have the ability to know. I mean, I
- 15 think there's issues with the font on the Social
- 16 Security card, but the -- you know, it's -- I
- 17 mean, Mr. Arnold also went on PACER for this --
- 18 for this individual and did a search on PACER.
- 19 That's not what employers are required to do.
- 20 Q. And again --
- 21 A. That's a true --
- 22 O. -- I want to be clear. I want to be
- 23 clear. I'm asking you what you know.
- 24 A. Sure.
- 25 Q. Let's shelve what an employer should

Page 219

- 1 if ICE came in and did an audit and the employer 1 know, and we'll get back to that. Okay? I'm
 - 2 asking you your opinion; and, in your opinion,
 - 3 do you believe that these two documents are
 - 4 genuine?
 - A. I have significant questions with regard
 - 6 to the Social Security card based -- based on the
 - 7 font, but there's only -- I mean, I can't sit here
 - 8 and say that with 100 percent certainty because I
 - 9 don't have access to Homeland Security's databases 10 and things.
 - Q. And so what about the permanent resident
 - 12 card? What about that to you appears suspect?
 - A. Potentially the category for adjustment
 - 14 that led to his green card. I'm not sure of a
 - 15 W26 category.
 - 16 It's just difficult because it's
 - 17 a photocopy as well, but the "Card Expires" font
 - 18 might be different from the resident card, you
 - 19 know, a typical resident card.
 - 20 O. And so --
 - 21 A. I mean, as they come, as I've seen
 - 22 them, this permanent resident card is actually,
 - you know, even difficult for me to --
 - 24 Q. And, again, I'm just asking what you
 - 25 know.

56 (Pages 218 - 221)

Page 221

- 1 A. But here's the other thing: The back
- 2 of that permanent resident card is very much
- 3 consistent with a -- with a permanent resident
- 4 card, so if you look at the back of it. So that
- 5 one is -- That one is closer. I think the Social
- 6 Security card --
- 7 Q. Let me -- Let me ask you --
- 8 A. You know, based on my -- based on --
- 9 Q. We're getting far afoot here. Let me --
- 10 A. Yeah. Sure.
- 11 Q. Let me interrupt you here.
- The back of that card says United
- 13 States Department of Justice. Do permanent
- 14 resident cards say Department of Justice?
- 15 A. No, they don't, but what I'm saying is,
- 16 like, in reality, when you're looking at the
- 17 card itself, it's -- it's pretty consistent with
- 18 what the back of a permanent resident card looks 18
- 19 like. I don't -- I'm not aware of anything that
- 20 would require an employer to know what actual
- 21 sub agency issues the cards, but --
- Q. Right. And, again, we keep -- I know
- 23 we're going to go way past 4 o'clock now.
- 24 A. Well, no, let's stay here. Let's stay
- 25 here because you asked me about it, so --

25

- 1 Q. Right.
- A. You know, INS was actually part of DOJ
- 3 before 9/11, so Homeland Security was created --
- 4 This card was issued in about '99. Okay?
- 5 That's when it says. It says a resident since
- 6 '99. So INS was a different part -- There was
- 7 no Homeland Security until post-9/11. Homeland
- 8 Security was created as a result of 9/11, so --
- 9 Q. But it says it expires in 2018.
- 10 A. Right, but you see it says resident
- 11 since --
- 12 Q. Right.
- 13 A. -- '99.
- 14 Q. Does that make any sense to you that it
- 15 had been issued in '99 and expired in '18?
- 16 A. Well, they're typically -- the "Resident
- 17 Since," okay, that is when you became a lawful
- 18 permanent resident. Okay? The length of time a
- 19 green card is -- is -- varies. You can get
- 20 ten-year ones. You can get -- I think there's
- 21 two-year ones.
- 22 So it depends on how much -- So
- 23 they -- They reissue, but if -- If -- Even in
- 24 2020, if I get a permanent resident card, it's
- 25 going to show "Resident Since."

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- 1 Q. But this expires in '18, so it would 2 have been -- had to have been issued -- if it
- 3 was legitimate and it really expired in '18, it
- 4 would have been issued in 2008; right?
- 5 A. You know, that's an issue that -- I see
- 6 that a lot. I believe that there may have used
- 7 to be 20-year cards, but I don't know that for a
- 8 fact, but I believe that generally they're
- 9 ten-year cards.
- The fact of the matter is, the
- 11 analysis, the inquiry we're having right now is
- 12 far above --
- 13 Q. Right. I know.
- 14 A. -- what an employer would ever have to
- 15 delve into, so I don't know how it's relevant.
- 16 Q. Right.
- 17 A. But I'm --
 - Q. And so let's shelve what an employer
- 19 would know --
- A. No, I got that.
- 21 Q. -- and just talk about what you, as an
- 22 expert, know. Okay?
- 23 A. Sure.
- 24 O. And so --
 - A. I would say, in general, there's a high

Page 225

- 1 probability that -- that these cards would be
- 2 flagged by ICE, in the event of an audit, as
- 3 fraudulent.
- O. And that's because this card would have
- 5 had to have been issued in 2008, and there was
- 6 no INS in 2008, was there?
- 7 A. Unless there were 20-year cards back in
- 8 '99. I don't know that for fact; but, I mean, I
- 9 think the font on the "Card Expires" to me looks --
- 10 looks off. So, yeah, I don't -- and I don't think
- 11 that that would -- you know, I think it's -- it's
- 12 suspect. It would be listed as a Notice of Suspect.
- 13 It would be listed in a Notice of Suspect document
- 14 letter.
- Q. Would you have any reason to dispute if
- $16\,$ we told you that there were never any 20-year
- 17 cards?
- 18 A. No. You know, I may have -- I wouldn't
- 19 dispute that. I'd have to look at that. The
- 20 cards go back, you know, to the 1930s and things,
- 21 so I don't know that for a fact that there were
- 22 20-year cards.
- 23 Q. And so --
- A. That would be something that I would
- 25 notice, if there was a 20-year gap between a --

57 (Pages 222 - 225)

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Page 226 Page 228 1 Take your time to look at that. 1 but, again --2 Is this one you had reviewed Q. Can you think of any reason why 3 somebody who was legally authorized to work in 3 before? 4 the United States would present to his employer A. Yeah, I've seen this one. 5 fake documents? Q. What strikes you as being problematic MR. BISS: Object to the form. 6 with this one? 7 A. The -- No. No. What I think -- No, I A. And you're just -- you're asking me for 8 my -- for my -- based on my knowledge. I would 8 can't, really. 9 say the font. If we're just looking at the Q. And so if these are fake, then isn't the 10 only conclusion that could reasonably be drawn is 10 documents, I'd say the font on the Social is not authorized to work 11 Security card is -- is atypical and doesn't --12 doesn't match the fonts that I've typically 12 in the United States? 13 seen. 13 MR. BISS: Object to the form. 14 A. I mean, unless his status has changed Q. And now from an employer perspective, 15 if the employer is, like NuStar, keeping copies 15 since the time of this. I mean, if -- if --16 of everyone's Social Security card, that's 16 which is a possibility. I mean, people's 17 something that they could easily identify; is 17 statuses can change at any time, and that's --18 that correct? 18 you know, so it's hard to really answer that. 19 Q. And are you aware that I deposed 19 A. Yeah, but --20 20 MR. BISS: Object to the form. A. -- they're not required to do that. 21 21 A. I did -- I think I did make that 22 They're not required to go cross-check fonts 22 connection. 23 O. And I asked him if he was authorized to 23 among other employees' cards. I mean, that --24 work in the United States, and he asserted his 24 would they do that if you were -- if you were --25 would you expect an employer to do that if you 25 Fifth Amendment privilege. Page 227 Page 229 1 Do you remember seeing that? 1 presented them with a card? No. Right? A. I saw that was one of the transcripts 2 Because that would be discriminatory in the 3 you handed me. 3 sense if they -- if -- if -- an employer is not Q. And so based on all of that, what is 4 required to go dig into their drawer of I-9s and 5 your opinion about whether is 5 do a font comparison. It's just -- There's 6 authorized to work in the United States? 6 nothing that requires them to do that in the 7 A. And you're just asking --7 law, you know. Q. Well, let's go through this one, and 8 MR. BISS: Object to the form. 9 Q. I'm just asking --9 then we'll come back to that. 10 MR. BISS: Object to the form. 10 A. Sure. A. You're just asking me whether I think 11 Q. Okay? 11 12 he's authorized based on the totality of what 12 A. Sure. 13 I've reviewed. 13 Q. And so this -- he signed it 14 I think it's very likely he's 14 in 2016; right? 15 not, other than the fact his status could have A. Yeah. It's untimely, untimely completed 16 changed and he may actually be authorized, which 16 because it looks like his employment began in '08. 17 is why you would need a 213 to really do that. 17 So it's untimely completed, which is a substantive 18 You'd have to run checks on him to see if he's got 19 19 pending applications in CIS or claims databases. Q. And then we have another noncitizen 20 So I'm not being difficult, but it's 20 national of the United States; right? 21 hard for me to say with 100 percent certainty he's 21 A. Which that's -- Right. That wouldn't 22 unauthorized. 22 characterize that as a violation because the 23 violation would be had there not been an Q. Now let's talk about the next one. I'm 24 going to show you what's been marked as Defense 24 attestation, so there's actual -- I mean, the 25 Exhibit 15, which is the I-9 for 25 employer has no control over what the employee

58 (Pages 226 - 229)

CONFIDENTIAL - ATTORNEYS' EYES ONLY Page 232 Page 230 1 attests to, so that wouldn't be a violation. 1 employer to look into something if facts warrant 2 it; right? 2 The main issue is the timeliness here. And then 3 you've got a List B and a List C, which --3 A. Right, if facts warrant it, yes. Q. But they didn't -- they didn't fill out O. And so --5 the information --A. And if you're comfortable as an employer A. It comports --6 that doing so, that you would also do so for Q. -- fill it out; right? someone of a different national origin or --A. Right. And we've talked about how that's O. Absolutely. 9 9 a gray area when the documents are attached; but, And so this says that 10 started working at NuStar in 2016; is that correct? 10 yeah. No, that would be an issue. And then you've 11 got, you know, potentially this individual would A. No. It says he started working there --12 also show up on a Notice of Suspect doc, you know, 12 Q. I'm sorry. 13 13 based on the -- based on the font in the Social A. -- in 2008. Q. 2008. And that, you know, 2016 is when 14 Security card. 15 Q. You've got a Social Security number that 15 he signed it, right, and so he had been working 16 ends in the 900s; right? 16 there at least since 2016, but it looks like 17 A. Uh-huh. probably since 2008; is that correct? 18 Q. Is that right? That's not -- I'm sorry, A. That's -- That's what Section 2 says. 19 begins with a 9, and those don't exist; right? 19 Q. Okay. And, then, were you aware of 20 where A. Yeah, not that I'm aware of. I'm not lives? 21 sure what those have went up to. I actually 21 A. I mean, I recall in the report and, I 22 researched that issue recently in another matter. 22 mean, he even says it in the Section 1 here, 23 Q. How long do you think it would take you 23 that he lives in Sibley, Iowa, and I recall in 24 on Google to figure that out? 24 the report that this individual may have been 25 A. Well, one, I would --25 living in some employee-provided housing. Is Page 231 Page 233 1 MR. BISS: Object to the form. 1 that --A. I would never advise an employer to do O. Yeah. A. Is that consistent? 3 that, to start Google-referencing because, again, 4 would you do that for every employee? Would you Q. Housing owned by a member of the Nunes 5 do that for your -- for your employee that, you 5 family and/or NuStar. And the reason why I 6 point that out is, he's providing a California 6 know, speaks perfect English and went to, you 7 know, the local school down -- you just -- once 7 ID that was issued 2018. 8 you go down that path as an employer, it's a --And so wouldn't it a reasonable for 9 you're committing discrimination. So, no, I 9 that to cause an employer to say, wait a minute, 10 would not. you're providing me an ID issued in 2018, right, 11 that, you know, I reviewed in 2016, which is kind A Google search of the Social 12 Security numbers would probably take you about 12 of a trick, and then on top of that --13 ten minutes, though, to answer your question. 13 MR. BISS: Nick, is there a Q. You think it would take ten minutes to 14 question coming up? 15 figure out that Social Security numbers don't Q. -- you're saying you live in California, 16 start with a 9? 16 but you actually live in my house? I mean, 17 A. Yeah. There's a --17 don't you think that would put an employer on

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18 reasonable notice that you need to follow up?

21 close, and I -- and I agree with you that that

24 that; and Aramark, I think, actually addresses a

25 situation where an employer knew the person lived

22 issue caused me a lot of pause.

MR. BISS: Object to the form.

I looked at the Aramark case on

A. You know, that -- that one gets really

19

23

18

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MR. BISS: Object to the form.

A. There's a site on it that talks about

20 the history of Social Security numbers and where 21 they've used it. So, I don't know, maybe less.

Q. And so I think we talked about before

23 that you can't view anything in isolation;

24 right? Everything has got to be fact-based,

25 and you have a reasonable duty of care as an

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Page 234 Page 236 1 in the -- in the town or whatever and presented 1 you know, maybe let me look at the font of that 2 a card, an ID card, from a different state. And 2 Social Security number. I've got other I-9s 3 I believe Aramark said that did not impute to 3 right here. Geez, you know, let me see if 4 constructive knowledge. 4 Social Security numbers actually start with 9. But I agree with you that that's 5 You know what, let me Google that address that 6 the type of inquiry -- inquiry and that's the 6 he says he lives at in California and --7 type of situation that ICE would likely levy --A. I would --8 you know, in the event of an audit, ICE would O. -- find out that that address doesn't 9 perhaps levy, you know, some sort of violation, 9 exist. 10 and then that would be hammered out in litigation, A. Yeah, I would never advise an employer 11 with an ALJ making the ultimate determination as 11 to Google. I think -- I think that's dangerous. 12 to whether there's constructive knowledge. 12 But what I would advise is for them to have a --Q. Right. And let's put aside what ICE 13 in this situation, if I got called on this one 14 would do for now. I'm asking what an employer 14 and they said this is what -- this is what we 15 had a duty to do. 15 see, I would advise them to do a person-to-person 16 And how did this employer review 16 inquiry with the employee and say -- and have them ID? I mean, it looks like maybe 17 explain to me, as the employer, you know, about 17 18 the ID card, and then I would advise that they 18 a reverification, but there's no original --19 A. No, I -attach a memo that includes the explanation. 20 Q. -- ID. 20 So I would never ever advise 21 A. I --21 that you go to outside sources to investigate 22 Q. But do you see there's like a 22 document -- documents that are presented by 23 reverification, 2018? 23 employees. A. Yeah, but I noticed that in quite a few Q. And I'm glad you say that because I 25 did. I deposed 25 of the I-9s. I think Mr. Nunes signed in the . He's a very, very Page 235 Page 237 1 wrong line on a lot of them, where he was 1 nice gentleman. But when I asked him if he was 2 authorized to work in the United States, he 2 signing the Section 3 line. So there was no 3 reverification done here. 3 asserted his Fifth Amendment privilege. Q. So he's saying he reviewed -- he's A. Yeah, I saw that. 5 attesting under the penalty of perjury that he Q. Based on all of that, and let me first 6 start with you, aside from what an employer 6 reviewed the IDs in --7 should or shouldn't know --A. Right. He does that --A. Sure. O. -- in 2016. Q. -- do you really think A. Right. He does that on --10 authorized to work in the United States? 10 Q. And this ID --MR. BISS: Object to the form. 11 A. -- January 20. Q. -- was issued in 2018, so how is that --12 A. Same answer as the last one. Unless his 12 A. Yeah, this looks like -- this looks like 13 status for some reason has changed, I would say 14 there may have been -- yeah, I mean, this I-9 is 14 there's a high percentage of likelihood that --15 replete with errors. 15 that he is not authorized. Q. And wouldn't you think that an employer Q. And so -- And then if you had a reasonable 17 duty of care to say, hey, wait a minute, that should know that is not authorized 18 to work in the United States --18 doesn't make sense, right, and I'm not saying that 19 A. I wouldn't go as --19 that alone amounts to constructive knowledge, you 20 20 know, I think it does, but put aside that for now, O. -- based on this? 21 21 doesn't it at least cause a reasonable employer to MR. BISS: Object to the form. 22 A. I wouldn't go as --22 have a duty of care to investigate a little bit 23 further? 23 MR. BISS: Object to the form. A. -- go as far as saying that. I would 24 24 A. I would agree with that. Q. And that's when you could say, well, 25 say this would put them on -- that, you know,

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Page 240 Page 238 1 based on what we've looked at, I would advise MR. BISS: Object to the form. 2 that employer to -- follow up with the employer 2 A. Me personally? 3 to -- to inquire about all these issues that 3 O. You personally. 4 you've -- that you've brought up. A. No, I don't think that's a legitimate Q. Same question for 5 Social Security card. 6 that we talked about before. Shouldn't an Q. And you have to have a Social Security 7 employer have known that he's not authorized to 7 number to work in the United States; correct? 8 work in the United States? A. No, that's not correct. 9 MR. BISS: Object to the form. Q. An employer doesn't have to have a 10 Social Security number for an employee to employ 10 A. I don't believe that an employer would 11 be held to that level for purposes of employment 11 them --12 verification. And I say that against the backdrop 12 A. I don't believe that's correct. 13 of case law and, you know, regulatory decisions 13 Q. -- and pay them? 14 and things of that nature. A. I don't believe that's correct. Q. Let me show you what's been marked as 15 15 Q. Would there be any reason you can think 16 Defendants' Exhibit 21, which is the I-9 for 16 of that would present a fake 17 . Take your time 17 Social Security card other than he is not legally 18 to review that. authorized to work in the United States? 19 A. Okay. 19 MR. BISS: Object to the form. 20 Q. What jumps out at you from this one as 20 THE WITNESS: Can you read that 21 being problematic? 21 question? 22 A. It appears to me that the alien 22 (Requested portion of the record 23 registration number in Section 1 does not match 23 was read.) 24 the lawful permanent resident card. I'm not A. No. I mean, I think he presented the 25 sure where he pulled -- I'm not sure where the 25 Social Security card in order to meet the Page 239 Page 241 1 employee pulled that number from. It's another 1 requirement of producing a List C document. Q. Right. Which if the permanent resident 2 untimely completed Section 2. The Social Security 3 card is real, he actually wouldn't have to do; 3 card, the digits on the Social Security card are 4 misplaced from where they would typically be. 4 right? 5 Q. What about the logo being off-center? A. Right, because that --MR. BISS: Object to the form. A. Yeah, that -- Yeah, I mean, that whole 6 A. That's a List A. But you see that a 7 thing looks disjointed. The font looks --Q. Even to a -- Even to an employer, 8 lot. You see employees that just kind of dump --9 you know, like, present everything they have in 9 that's -- that's got to be suspect; right? 10 10 their wallet. And so, yeah, but you're correct MR. BISS: Object to the form. 11 that the List A is there as well. 11 A. You want me to speak on behalf of all Q. And so what do you think a reasonable 12 employers in the United States or what do you --13 you want me to -- I mean, to me --13 employer should have done when they saw that 14 Social Security card? Q. You've been talking about the standard --A. It's -- I mean, I agree the Social 15 A. Yeah. 16 Security card is very discombobulated and is so Q. -- for what a reasonable employer would 17 know, and so I'm asking you what you think a 17 on its face, and so I'm not -- the issue is that 18 you've also got a List A document here that 18 reasonable employer should think about this 19 corresponds to what the employee attested to. 19 Social Security card. 20 Okay? So --A. This card to me -- and it's hard -- it's 21 21 hard for me to -- to speak on behalf of employers, Q. Does it? 22 22 but this card to me would raise -- raise question, A. Well, I mean, it corresponds to the 23 status. He checked a lawful permanent resident,

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25 there's some correlation there.

24 and he presented a permanent resident card, so

23 you know, based on a review of it.

25 legitimate?

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Q. Do you think there's any way that's

CONFIDENTIAL - ATTORNEYS' EYES ONLY Page 242 Page 244 Q. But the A numbers are wrong. 1 suspect, as an employer, wouldn't I be on notice A. Right, but what I'm saying is that --2 to say, hey, look, this guy is presenting me 3 I'm saying there's a correlation between the 3 with something that clearly appears to be a fake 4 status selected and the card presented. 4 ID, that's a red flag, and I have -- as a Q. And so --5 reasonable employer, have a duty to look a A. And so what I'm saying is, I -- you 6 little further into this; right? Is that fair? 7 know, would a reasonable employer reject a A. Based on the Social Security card, I --8 Social Security card? You know, perhaps. I O. Yeah. 9 mean, but it's pretty obvious to me, and I think A. I would think a reasonable employer 10 it would be to most HR departments and hiring 10 would have asked more -- you know, perhaps asked 11 officials. 11 questions; but, again, the red herring here is 12 The permanent resident card would 12 that permanent resident card. I don't think a 13 give you further pause as an employer because, 13 reasonable employer would identify that permanent 14 you know, you're looking at it and you're like, 14 resident card as being -- as being fake. 15 well, but that's a List A. So, you know, it's Q. Right, but they've already seen that 16 you've presented one fake ID, so now it's different 16 just --Q. What are the problems with the permanent 17 than somebody just presenting a permanent resident 17 18 resident card? I'll start by he's been a resident 18 card; right? 19 since 2004; right? 19 A. Agree. 20 20 A. Uh-huh. MR. BISS: Object. 21 21 Q. Why does it say INS A number then? A. Agree. 22 A. Yeah, INS would not have existed as of MR. BISS: Object to the -- Hold 23 2004. So, yeah, I mean, that's a discrepancy on 23 on. Object to the form. 24 its face. A. Agree. All of those are fact-based; 2.5 25 right? Do you know -- I mean, I don't Page 243 Page 245 1 think employers are required to know when 1 O. Yeah. 2 agencies were established and abolished and A. Isn't that a fact-based --3 things of that nature. I just don't -- You Q. And so -- And here's what I'm getting 4 know, again, I don't think -- We're talking 4 at, is then you look at the permanent resident 5 about a lot of things. 5 card and then say, well, look, let me really look Mr. Arnold is a very experienced 6 at this, and the first thing you notice is that 7 law enforcement officer that -- that did a lot 7 the A number he provides is not the A number he 8 of work in this. He's -- He's pinpointed a lot 8 provides on the I-9; right? 9 of issues that -- that I would also pinpoint if A. Yeah. I mean, the -- the digits on the 10 I was doing, you know, an analysis; but, in 10 Section 1 don't correspond to a typical A number. 11 general, would a reasonable employer have hired 11 O. And --12 this person, probably, because he presented a 12 A. But, I mean, again, I don't --13 List A document. Q. And so even any employer could say, hey, 14 Q. But --14 look, man, I don't even know how many digits an A. He's established work authorization 15 A number has, but I can tell you those two are 16 through the List A document. I mean, it's -- it's

18 employer is supposed to reject documents.

17 really tough to draw that line where -- where an

19 Q. Well, and let's talk about this one a

20 little bit more because it seems to me --

21 A. Okay.

22 Q. -- this one goes way past it.

23

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24 Q. And so if we walk through the analysis

25 and say, okay, the social security card is

16 different numbers; right? Is that fair?

17 A. Right.

Q. And then to say, well, wait a minute,

19 I'm not an immigration lawyer, but I do know

20 that at some point INS stopped existing, right,

21 and because I --

2.2. MR. BISS: Object to the form.

23 Q. You know, this employer is dealing with

multiple employees a year. Okay? Wouldn't it

25 be reasonable for them to then look at the

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Page 248 Page 246 1 don't know any of the background as to why a 1 "Resident Since" and wonder why the number 2 List B document wasn't provided; but, you know, 2 that's not correct on it is an INS number when 3 INS didn't exist in 2004? 3 if you -- if you don't -- if you don't get a 4 List B and a List C, then you'd be required to 4 MR. BISS: Object to the form. 5 ask the employee to present that. A. And, again, I think at this point Q. And --6 you're asking me to speak would it be reasonable 7 for an employer. A. Because this -- this -- this would be a 8 substantive violation for failure to provide a I don't think with regard to the 9 List B document. 9 permanent resident card, no, because I don't 10 think an employer would be required to say when 10 Q. And, again, we see a Social Security 11 INS went out of -- that's not the typical level 11 number here beginning in a 9; right? 12 A. Yeah. The Social Security card looks 12 of review that would be required. 13 suspect to me based on the fonts. Q. But you know, not an employer, but you Q. And that's what I was noticing. I was 14 know that those cards are fake; right? 15 just looking -- Just the three we've been looking A. I would -- I mean, I would have a strong 16 at here, the last three, the Social Security 16 suspicion they are. Even ICE doesn't flat out 17 cards all have different fonts and different 17 come out and say that they know. ICE issues 18 what's called a Notice of Suspect doc letter, 18 logos in the center. 19 so -- and that's even running them against their 19 MR. BISS: Object to the form. 20 Q. Is that fair to say? When you look at 20 own databases, so --21 all these three, I mean --Q. And so --22 22 A. One I can't -- It's the copy. You A. Yeah, I mean, I would say very likely. Q. And then you know he was one of the 23 can't see the logo. One the logo is kind of 24 people we deposed and asserted his Fifth 24 off-centered. This, the logo looks fairly 25 accurate to what a regular Social Security 25 Amendment privilege when I asked him whether he Page 247 Page 249 1 was authorized to work in the United States; 1 card's logo would be, but I think the font is --2 right? O. And the font is different on all of A. Yes, I saw he was in that list. 3 them; right? Q. Let's quickly go through the next three 4 A. Correct. 5 who are still there. 5 MR. BISS: Object to the form. The next one was Q. Wouldn't that be kind of a clue to an 7 which is Exhibit 17 and 18. Here is 17, and here employer that maybe somebody is submitting false 8 is 18. Review it when you have a chance. Let me Social Security cards to me? 9 know what strikes you as being problematic with MR. BISS: Object to the form. 10 this one. 10 A. Do I think an employer would be able to A. I see a -- I see a -- This would be a 11 11 look at that document and know with certainty 12 missing List B document, which would be a 12 that it should be rejected because it's not --13 substantive violation. 13 Q. That's not my question at all, no. 14 Q. And so Mr. -didn't even A. What's your question? 15 bother submitting two fake cards. He just Q. My question is, don't you think a 16 submitted one card. Right? 16 reasonable employer would be able to look at 17 MR. BISS: Object to the form. 17 these Social Security cards and understand that A. Yeah, based on this I-9 record, there's 18 somebody could be presenting him with fake Social 19 no List B document attached. 19 Security cards? 20 20 Q. And so what would a reasonable employer A. I think if you --21 do there? 21 MR. BISS: Object to the form. 2.2. A. So --22 A. If you did a comparison, you would 23 MR. BISS: Object to the form. 23 think that somebody could be presenting fake A. -- a missing List B or a List C 24 24 Social Security cards.

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Q. And, in fact, that would, under the

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25 document would be a substantive violation. I

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Page 252 Page 250 1 standard, create a duty to investigate a little 1 employer, think that it crosses the threshold, 2 bit further? 2 you would be required to -- you know, crosses MR. BISS: Object to the form. 3 the threshold of not being genuine. Okay? A. Perhaps if not viewed in isolation, but Q. And so NuStar was not supposed to --5 if you're -- if you're viewing what the standard 5 based on the information it was presented from 6 is at the time of hire, when they're looking at they were not supposed to hire him; 7 one presentation of documents from one employee, 7 is that correct? 8 it's a different -- again, an employer is not 8 A. They --9 9 required to go pull out its other I-9s and do a MR. BISS: Object to the form. 10 side-by-side comparison. Employers aren't 10 A. They have a paperwork error here. They 11 required to do that. 11 have a missing document. I don't know -- So, Q. But employers can consider and, in 12 yeah, I mean, you're correct that without a 13 fact, should consider other factors that they're 13 List B and a List C, that person should not have 14 aware of besides just the documents that have 14 been hired. Okay? That's -- That's an accurate 15 been put in front of them; isn't that true? 15 statement. Without a List B and a List C, that 16 A. Outside of the documents in front of 16 person should not have been allowed to begin in 17 them? 17 their employ. Q. Correct. 18 Q. And you're aware that I deposed A. Only if there's a -- the totality of 19 and he asserted his Fifth Amendment privilege 20 circumstances would require that level of 20 with respect to the question whether he was 21 diligence. 21 authorized to work in the United States; right? Q. And so if, for example, you hired 20 22 A. I saw that he was one of the deposition 23 people in a year and the first 19 all had a 23 transcripts, yeah. 24 Social Security card that looked exactly the The -- Now, just to give some 25 same and the twentieth person comes in and you 25 context on missing documents, in every audit I've Page 251 Page 253 1 look at it and say, boy, that's different than 1 ever done for every company, there's missing 2 the other 19? 2 documents like this, so this wouldn't be -- this A. I think in that hypothetical, if you 3 is not evidence of a knowing violation. This is 4 had a consistent -- and you had the same person 4 just evidence of a missing List B document. 5 reviewing the documents and you -- and you had Q. Let me ask you about that. 6 19 that looked identical and one that looked A. Okay. 7 completely different, then I think that you 7 Q. Are you aware that still 8 could do a follow-up inquiry with that employee 8 works there? 9 and say this seems suspect to me, can you, A. I'm not. 10 you know, provide other indicia of your work Q. Are you aware that all these people 11 authorization. 11 I've been asking you about still work there? 12 Now, you'll recall that at the 12 A. I believe you said that earlier today, 13 top of the I-9 and the regs say that an employer 13 yeah. 14 cannot specify which documents an employee must Q. If NuStar was your client, what would 15 present. 15 you tell them to do with respect to these 16 Q. Right, but --16 employees? A. So the employee gets to choose which 17 MR. BISS: Object to the form. 18 documents they present. If one is -- on its A. I would likely instruct them to meet with 19 face does not appear genuine, then, yeah, you 19 the employees to inquire about their status based 20 can go back to the employee and say we either 20 on the totality of the information that has been 21 need another document or we're not going to be 21 presented to me as the employer. 22 able to employ you. 22 You don't jump and just automatically Q. Not only can you, but you're legally 23 terminate. You would give the employee a reasonable 24 required to; isn't that true? 24 opportunity to either explain the situation or A. If you think -- If you, as a reasonable 25 establish their work authorization. CSI allows

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CONFIDENTIAL - ATTORNEYS' EYES ONLY Page 254 Page 256 1 an employee to present new documentation to 1 likely advise the same thing I said earlier, 2 establish work authorization. 2 have the inquiry, give a reasonable period of So that's -- that's what I would 3 time, and advise to terminate if they do not 4 advise, is that they have a sit-down with the 4 meet the requirement at that point. Because I 5 employees and that they say, you know, we have 5 think at that point you've crossed the -- you've 6 reason to believe, based on the totality of 6 likely crossed the threshold to where you can 7 everything we've learned during the course of 7 have that inquiry with the employee. Q. Let me show you what's been marked as 8 this litigation, that you're -- you may not be 9 authorized for employment, we're going to give Defendants' Exhibit 6, which is the I-9 for 10 you a reasonable period of time to present those 10 11 documents, you know, and that's -- that's what I 11 A. Okay. 12 would advise. I mean, I --12 Q. What strikes you as being off about Q. And what if the employer didn't provide 13 this one? 14 them? I'm sorry, what if the employee didn't A. With regard to the cards? Is that what 15 provide them? 15 you would like me to look at? A. Within a reasonable period of time, then, 16 Q. The I-9. 17 you know, my advice would likely be to terminate A. I believe this is a -- not the correct 18 the employee at that point, after you've provided 18 version of the I-9 for '07. Maybe it is, though. 19 a reasonable period of time. 19 You can't see the version. The -- Beyond that, Q. And what would you say if we subpoenaed 20 the I-9 on its face is missing the description 21 of the documents. The documents themselves is a 21 all six of these individuals to present current 22 work authorization documents and none of them 22 resident alien card, an older one. 23 did? 23 O. Could it have been -- have a valid 24 MR. BISS: Object to the form. 24 expiration date of '09? 25 A. I would probably say I don't think that --A. The expiration date itself, yeah, I Page 255 Page 257 1 I don't know if you want me to go into this, but 1 mean, that's suspect. The --2 the -- I don't know that the subpoena would be Q. Because that can't be right; right? It 3 valid in the sense I don't know that you would 3 would have to expire by '07? 4 have a right to compel production of an identity A. Yeah, perhaps. And I think, I mean, 5 and an authorization document. Perhaps you would 5 there's another issue with the class of admission, 6 be, but I think there would be questions about 6 I think; but, again, these -- with the class of 7 admission. Again, these are issues that I'm 7 the enforceability of such a subpoena. I'm not --8 I'm not entirely --8 aware of, of when these resident alien cards Q. Let me stop you there. were issued for this class. 10 10 A. Yeah. Sure. The Social Security card font I 11 Q. So I'll give you more information. 11 think looks different. The number is higher 12 A. Sure. 12 than it normally is on the logo. So, yeah, I Q. So we did go to the court, and the 13 mean, there's -- there's indicia of a fake card, 14 judge did enforce that subpoena with respect to 14 fake cards here. 15 all six, and they were subpoenaed to not only be O. And so is somebody 16 deposed to present -- but to present current work 16 who is still employed, and I deposed him last 17 authorization documents as well as any current 17 month with the other individuals, and he asserted

A. Okay. I've reviewed it.

18 his Fifth Amendment privilege with respect to any

Q. Let me show you one last one, and we'll

19 questions about documents or work status.

A. Yes, I saw those transcripts.

which is Exhibit 109.

23 take a break here. It's

Are you aware of that?

20

21

22

24

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18 IDs they have, and none of them did, and so --

O. -- with that information, I'm asking

21 you, what's the -- what should NuStar do with

22 respect to those employees?

A. If -- If it was --

MR. BISS: Object to the form.

MR. BISS: Object to the form. A. If I was -- If I was advising, I would

19

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- 1 Q. In the first page we got another
- 2 noncitizen national of the United States; is
- 3 that right?
- 4 MR. BISS: Object to the form.
- 5 A. Yeah. I don't know that that's relevant,
- 6 though, that they -- that he checked -- he checked
- 7 that box. I mean, it's relevant because it's
- 8 likely incorrect, but it's not relevant as to the
- 9 employer's compliance.
- 10 Q. And then the employer filled out the
- 11 certification, it looks like, two years after
- 12 the employee's first day of employment; is that
- 13 right?
- 14 A. Yeah, it looks -- it looks to be about
- 15 two years untimely, which would be a substantive
- 16 violation.
- 17 O. And then didn't fill out the ID
- 18 information; is that right?
- 19 A. Correct.
- 20 Q. And you're going to love this one,
- 21 being a Cornhusker fan. Take a look at that
- 22 Nebraska ID.
- 23 Do you notice anything about that
- 24 address?
- 25 A. I reviewed it.

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- Well, I mean, I know that in
- 2 Lincoln it's Vine -- it's Vine Street that I'm
- 3 aware of, but is that what you're referencing?
- Q. Yeah.
- 5 A. Yeah. I mean, I don't -- Again, I
- 6 don't know that an employer is supposed to know
- 7 the difference between avenues and streets. In
- 8 fact, I know they're not.
- 9 If there's anything questionable
- 10 about the documents here, it's likely the Social
- 11 Security card, based on the placement of the
- 12 number.
- 13 Q. That's right by the Cornhusker football
- 14 stadium; right?
- 15 A. Vine Street?
- 16 Q. Yeah.
- 17 A. It is very near there, yep.
- 18 Q. And it looks like they're trying to say
- 19 on this ID that it's avenue instead of street;
- 20 right?

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- 21 MR. BISS: Object to the form.
- 22 A. Yes, it appears that way.
- 23 Q. And that's clearly a typo, right, because
- 24 avenue is not abbreviated AV; right?
- MR. BISS: Object to the form.

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- 1 A. Right. Within the DMV system, I would 2 assume that it would be abbreviated Ave.; but,
- 3 again, these are not inquiries that an employer
- 4 would need to make.
- Q. And have you ever -- have you ever seen
- 6 an ID that abbreviated avenue as AV?
- A. I don't know that I have.
- Q. Are you familiar with a Vine AV in
- 9 Lincoln, Nebraska?
- 10 A. No, I am not.
- 11 Q. What about the Social Security card?
- 12 A. I spoke to that already. I said I
- 13 think that the number is -- is too high there.
- 14 I think the number and the name are reversed.
- 15 Maybe not, though. It's --
 - Q. It doesn't look right, does it?
- 17 A. There's an issue with the font, I
- 18 think, you know, just based on seeing a lot of
- 19 Social Security cards.
- 20 Q. And, again, these, like the other five,
- is still an employee there. Are
- 22 you aware of that?
- 23 A. I was not until today, but the -- you
- 24 did, I think -- was he one that was deposed?
 - Q. And he was the sixth one that was --

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- 1 A. I thought so, yeah.
 - Q. -- deposed and asserted his Fifth
- 3 Amendment privilege, like the others did, to all
- 4 questions relating to work authorization or
- 5 documents.
- 6 MR. KLINEFELDT: And so why don't
- 7 we take a break right there and then do our best
- 8 to finish up. Is that okay?
- 9 THE WITNESS: Sure.
- 10 THE VIDEOGRAPHER: We are going
- 11 off the record. This is the end of Media Unit
- 12 Number 4. The time is 3:22.
- 13 (A recess was taken.)
- 14 THE VIDEOGRAPHER: We are back on
- 15 the record. This is the beginning of Media Unit
- 16 Number 5. The time is 3:36.
- 17 Q. Okay. Mr. Samson, when we left off, we
- 18 had just reviewed the I-9s of six employees who
- 19 were employed at the time the article in question
- 20 was published, and they're still employed at
- 21 NuStar.
- Now I'm going to ask you just about
- 23 a few examples of employees who worked there prior
- 24 to the article but no longer work there. Okay?
- 25 A. Okay.

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Q. And the first one I'm going to show you 2 is a gentleman by the name of

which is Defense Exhibit 31.

- When you get an opportunity, take 5 a look at that and tell me if you notice anything 6 wrong about that document.
- A. Okay. I've looked at it.
- Q. Do you notice any -- any errors or causes
- 9 for concern with this one?
- A. Well, Section 2 on the I-9 is not
- 11 completed or signed, so that would be a substantive
- 12 violation.
- 13 O. And so there's no certification that the
- 14 employer reviewed the documents at all; is that
- 15 correct?
- A. That's correct. So a failure to -- to 16
- 17 sign and date and complete that would be a
- 18 substantive violation.
- O. And then he marks down a noncitizen
- 20 national; right?

5 the employee.

12 nature.

13

21

23

- 21 A. I see that, yes.
- 22 Q. And probably not correct. Fair to say?
- 23 A. Probably an incorrect attestation. Well,
- 24 very likely an incorrect attestation by the
- 25 employee, given -- given the Guatemalan consular

1 ID seems to establish he's from Guatemala, so

3 noncitizen nationals. So, yeah, I would agree

4 that that's likely an incorrect attestation by

2 Guatemalans are not -- would not be considered

Q. What about the Social Security card? A. Yeah, I would -- I mean, based on my

8 experience in reviewing, you know, valid Social

9 Security cards, that -- the font appears different

11 you can't see based on the logo, things of that

14 valid List B document. I'd actually have to

16 there's -- there's paperwork violations and, you

17 know, potentially a fake -- you know, a fake

18 Social Security card or a manipulated Social 19 Security card that would get flagged in the

Q. And I'll refer you to the instructions

Does that list out what is a

24 valid -- and then also on the blank I-9 form I

25 handed you, it lists out acceptable List B

20 event of an ICE audit.

22 for Form I-9.

15 check the list for that, but the -- so, yeah,

10 from the typical Social Security card. The number

I'm not sure a consular ID is a

1 documents, and it appears to me that an ID card

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- 2 from a foreign country like the one that was
- 3 presented is not an acceptable ID.
- A. That's accurate. So that's an -- that's
- 5 a violation that's called an improper List B
- 6 document. I agree that the consular ID would not
- 7 be an acceptable List B document. So that I-9
- 8 would -- In the event of an ICE audit, that I-9
- 9 would have subjected the employer to a potential
- 10 fine.

13

- 11 Q. Let me show you a second one real quick.
- 12 It is Defense Exhibit 37, which is
- 14 So there's no employer review and
- 15 verification section filled out at all; correct?
- A. That's correct. So you're missing 17 a Section 2 certification on this, which
- 18 we've discussed earlier that that would be a
- 19 substantive violation.
- Q. And then what do you make of the fact
- 21 that his name is , first name, spelled
- and we know that because he filled
- 23 out Section 1, presumably, and then on his
- 24 resident alien card he puts forth, that's the
- 25 way he signs it, but the resident alien card has

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1 the government misspelling his first name.

What do you make of that?

3 A. Yeah. I mean, it --

- MR. BISS: Object to the form.
- A. This -- This is a -- This is an -- This
- 6 is an example of where, you know, further --
- 7 further diligence may have been required of the
- 8 employer in light of the misspelling on the name
- 9 by the employee in Section 1 and then the name
- 10 as it appears on the -- on the cards.
- You know, as the -- the leading --
- 12 the leading case on point is the Aramark. I
- 13 believe there was a similar situation in that
- 14 case; and the court analyzed whether, you know,
- 15 misspellings in names or missing -- missing
- 16 consonants in names and things or inconsistencies,
- 17 whether an employer is required to -- to catch
- 18 that.
- 19 And there's actually case law on
- 20 both sides of that issue that I'm aware of, so
- 21 it's indicia. It's indicia, and had they caught
- 22 it, it would have required them to do a follow-up
- 23 inquiry, I think, with the employee; but, you
- 24 know, clearly they didn't catch it.
- You know, we don't know what

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Page 268 Page 266 1 happened because this -- these -- the important 1 hey, you know, maybe that resident alien card 2 thing to remember is these Form I-9s are created 2 doesn't look like what it's supposed to, on its 3 at the time of hire, so it's like a snapshot at 3 face do you see not only his first name is 4 the time of hire, and it's usually a one- to 4 misspelled but also it's expired. 5 two-minute situation where the employee presents MR. BISS: Object to the form. 6 the documents, the form is completed. 6 O. Right? And so courts that have analyzed A. Right. I will -- you know, on that --8 on that point, I -- and maybe we're going to get 8 whether -- whether there's, you know, constructive 9 knowledge of unauthorized employment or of a --9 to this, and I think I pointed it out in my 10 or of a nongenuine document have analyzed these 10 report, but there was -- Mr. Arnold, in his 11 exact issues that we're going through. report, toward the end, focused a lot on LPR cards that expired during -- during the time of Q. And he actually -- We have -- Well, he 13 marks down a citizen or national of the United 13 employment and claimed that those were violations 14 States. I thought for a second we had somebody 14 for failure to reverify. 15 who didn't mark down a noncitizen national; but 15 And just to be clear, lawful 16 it looks like this form, when you check the box, 16 permanent resident cards are not required to be 17 it's either you're saying you're a citizen or 17 reverified in Section 3, even if they expire 18 national -during the course of employment. 19 A. It used to be that --19 Now, this situation, in the 20 20 I-9, the card was -- was Q. -- of the U.S.; right? A. -- on these older forms. On these 21 expired at the time of hire, so it should not 22 older forms, they used to put those together, 22 have been accepted, so it's an improper List A 23 and then they separated it out on the newer 23 document. Q. Right. Another person who shouldn't 24 versions. 25 Q. Okay. Let me show you one last one here 25 have been hired, based on what you see? Page 267 Page 269 1 real quick. Oh, I forgot about that. Let me go MR. BISS: Object to the form. 2 back to that one. A. It's a situation -- It's a compliance 3 So it looks like he starts in, 3 error in the sense that it should not have been 4 what, '06? He signs it in '06, right, the I-9? 4 accepted. The document should not have been A. I see that, yes. 5 accepted. It's a compliance error. Q. And it's first day of employment earlier, Is this coming to me? 7 so he's starting no later than '06, and the card Q. This is Exhibit 29, which is 8 expires in '05. He may be related to the other individual A. Well, we can't -- we can't tell that. I showed you, I don't know, but they have --10 Q. Why not? 10 MR. BISS: Object to the form. A. I mean, the '05 is listed under alien 11 11 O. -- a similar last name. And so what I wanted to ask you 12 number. Oh, I see where you're -- I see what 12 13 you're saying. Okay. 13 about on this one is, it appears that Q. Yeah. Well, I mean, it's clearly a 14 fills out both Section 1 and 2 and certifies it. 15 fake. I mean, it's -- Do you think that's a 15 Is that the way you read it? 16 real card? 16 A. Yeah, that appears right. I think this A. You're -- I mean, very, very --17 17 is a situation where the employer failed to ensure 18 MR. BISS: Object to the form. 18 the employee properly completed Section 1 and 19 A. Very unlikely. 19 Section 2. Section 2 does seem to contain the 20 MR. BISS: Object to the form. 20 same handwriting throughout the entire document, 21 A. Very unlikely. The -- Correct. The 21 so I think that's clearly an error. 22 card appears expired on its face; and that's a Q. And so he dates it 7-20-07, both Section 1 23 violation, to accept an expired card. That's a 23 and 2; correct? As it appears when he fills out 24 substantive violation. 24 the form is 7-20-07?

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A. Correct. I see that, yep.

Q. Right. So even if you didn't catch,

Page 270 1 saying you don't think a jury would say that Q. And then his resident alien card would 2 this employer knew that they were hiring an 2 have already been expired; right? A. Right. This is another example of a 3 undocumented worker? 4 A. If the jury --4 violation for an improper List A document. 5 Q. Does that resident alien card appear to MR. BISS: Object to the form. 6 A. If the jury is properly instructed on 6 be genuine to you? 7 antidiscrimination statutes, on the case law MR. BISS: Object to the form. 8 that exists with regard to what an employer is A. Based on my experience, you know, and 9 required to do as far as diligence is concerned, 9 not a reasonable employer's perspective, but 10 based on my experience, I would -- you know, I 10 you know, I think they would have a difficult 11 would suspect that this is a fake document, 11 time finding that a reasonable employer in the --12 although it is very -- it very much looks like 12 in the ag industry has knowledge that these are, 13 indeed, unauthorized. 13 the resident alien cards that existed at that --14 I would also argue that there's 14 during that time frame. 15 zero evidence that they are. Indeed -- Well, I 15 But, you know, there's -- there's 16 shouldn't say zero evidence. There's zero 16 some indicia that, with regard to fonts and 17 things and placement of the picture, that would conclusive evidence that they're unauthorized in 18 put somebody with my background and knowledge of 18 the sense we don't have I-213s, we don't have 19 would cause somebody with my background and any document from the federal government that 20 establishes that they're unauthorized. 20 knowledge and Mr. Arnold's background to suspect 21 I understand there's -- there's 21 that's not likely a valid card, same with the 22 significant indicia of it that you've raised; 22 Social Security card on that one; but, again, 23 you know --23 but, you know, I can't -- I can't say with 24 certainty that a reasonable employer would have Q. What about --25 25 rejected these documents, especially in my A. -- different standard for employers. Page 271 Page 273 Q. Section 2, which he completes himself, 1 background of doing audits and seeing -- and 2 seeing what employers do all throughout the 2 he lists the document title as Mexico, the 3 country. 3 issuing authority as Omaha, and has a document These are very typical issues. 4 number there that, as near as I can tell, doesn't 5 These are very typical I-9 compliance issues 5 relate to anything. 6 that employers deal with throughout the country. A. I mean, I think this is an example of 7 It's very difficult to equate compliance issues 7 an employee that was asked to fill out a form with knowledge of unauthorized status. 8 and given no instruction whatsoever as to how to Q. Isn't that the purpose of the I-9 form, 9 do it. And what you've seen here is, you know, 10 is to make sure --10 just a noncompliant Form I-9, which in the event 11 11 of an audit would have been flagged for these MR. BISS: Objection. 12 MR. KLINEFELDT: Hold on, Steve. 12 substantive violations. 13 I don't believe that, based on 13 Q. -- is to make sure that you are not 14 hiring unauthorized workers? 14 the review of the documents, that, you know, a 15 reasonable employer -- that constructive A. That's -- That was the intended purpose 16 at the beginning, back --16 knowledge of unauthorized status would be imputed 17 to a reasonable employer with regard to these, 17 Q. That's not the purpose now? 18 A. That's the intended purpose. That's 18 but clearly the List A document was -- should not 19 not the -- the reality of where the -- how the 19 have been accepted at the time of hire because it 20 was expired, so that would be -- that would be a 20 law has evolved in this area is that the use of 21 substantive violation. 21 fraudulent documents and things of that nature Q. And that's what I wanted to ask you. 22 have got to the point where -- where they're

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23 better, they're -- they're more prevalent.

And so as a result, you've got

25 the law has evolved to where -- and especially

24

23 With respect to -- I've shown you nine of these.

24 Are you -- Are you really telling me that if I

25 was in front of a jury with these and -- you're

- 1 on the antidiscrimination side, that you now have
- 2 a body of law that says exactly what a -- what
- 3 an employer should do at the time.
- 4 So the I-9 itself is still our
- 5 best shield for confirming authorization of
- 6 employment, but it's -- and its purpose was to
- 7 do that, but it does not mean that an employer
- 8 is required to be a document expert. Right?
- 9 They're not required to spot fake or fraudulent
- 10 documents. They're just -- That's not what
- 11 they're required. They can't bury their head in
- 12 the sand, obviously.
- 13 Q. Right.
- A. But they can -- they definitely are not
- 15 required to be document forensic experts, so to
- 16 speak.
- Q. Let me ask you this way: Do you think
- 18 any of the nine people that I've showed you
- 19 here today are authorized to work in the United
- 20 States?
- 21 MR. BISS: Object to the form.
- 22 A. The ones that we just went through? I
- 23 mean, again, if I was looking at it in a -- in
- 24 a time warp, you know, I would say no, but I --
- 25 I can't speculate as to whether statuses have

1 changed or whether they're authorized for

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- 1 unauthorized; but without that enforcement action,
- 2 we don't know that.
- So I'm answering your question,
- 4 but I'm being careful in the speculation aspect
- 5 of it because I really think it's important that
- 6 setting aside the knowledge component and knowing
- 7 what we know about -- about the ag industry
- 8 and things of that nature, yes, I think it's --
- 9 I think it's likely that a portion of their
- 10 workforce presented fraudulent documents to
- 11 establish work authorization.
- Q. Do you think NuStar should have known
- 13 with respect to at least some of these individuals
- 14 that it was likely they were hiring an
- 15 unauthorized worker?
- A. I would --16
- 17 MR. BISS: Object to the form,
- 18 asked and answered.
- A. I would say that applying the standards
- 20 that have been established, there are certain
- examples where there was -- there was indicia
- that perhaps would have required the employer to
- 23 inquire further.
- But, in general, I don't think
- 25 that, as you look at these I-9s in isolation,

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- 2 employment now. That happens quite often. But,
- 3 yeah, I mean, they're high -- the documents are
- 4 highly suspect. So is their authorization
- 5 status.
- Q. And so do you think -- is it fair to say,
- 7 then, that NuStar hired undocumented workers?

A. No. And that's in my report. They're

- 8 MR. BISS: Object to the form.
- 10 documented. They're documented, and that's --
- Q. Here's what I mean. Is -- Is -- I mean
- 12 unauthorized to work in the United States. And
- 13 so what I'm asking you is, before we talk about
- 14 knowledge or whether they knew they did or not,
- 15 as you sit here today, do you think NuStar hired
- 16 individuals who are not authorized to work in the
- 17 United States?

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- A. Setting aside the knowledge, setting
- 19 aside the knowledge component, I think it's very
- 20 highly likely that a portion of their workforce,
- 21 based on what I've reviewed, presented
- 22 fraudulent documents in order to establish work
- 23 authorization, which in the event of an ICE
- 24 audit or in the event of some other enforcement
- 25 action would have revealed that they were

- 1 that there's anything that establishes knowledge 2 or a should have knowledge on the part of the
- 3 employer.
 - Q. And so you don't think, for example,
- 5 with respect to , who submitted
- 6 only a Social Security card that doesn't even
- 7 look right, you don't think that they should
- 8 have known that he was likely unauthorized to 9 work in the United States?
- 10 A. I think --
- 11 MR. BISS: Object to -- Object to
- 12 the form, mischaracterizes the evidence.
- A. I think that, to answer that question,
- 14 the missing List B document is a compliance error.
- 15 It's not a -- It doesn't establish a knowledge
- 16 component without --
- 17 Q. Well, the paperwork here --
- 18 A. Without --
- 19 Q. Because we're just talking about paperwork;
- 20 right?
- 21 A. Without further -- without further
- 22 indicia, right, that would -- that would -- that
- 23 would connect -- for example, if you had -- if
- 24 you had a sworn statement where the employee said,

25 yeah, I said I didn't have a List B document, and

70 (Pages 274 - 277)

- 1 the employer said, that's okay, we'll just take
- 2 your List C, if you had a sworn statement or
- 3 something to that sort, then now you've got a
- 4 knowing hire. Okay? Without those -- Without
- 5 that level of evidence, you just have a paperwork 6 violation.
- 7 Q. What about if they're advised by their
- 8 attorney to assert the Fifth Amendment privilege
- 9 and they do so?
- 10 A. We've -- We've talked about that. I
- 11 don't know --
- MR. BISS: Object to the form.
- 13 A. I don't -- And now what you're asking --
- 14 Well, let me -- Why don't you finish your question
- 15 in that regard.
- 16 Q. Yeah. So my question is, are you telling
- 17 me that you'd be willing to say that you don't
- 18 believe NuStar knowingly hired even a single
- 19 unauthorized worker?
- 20 A. Knowingly hired. I have not reviewed
- 21 evidence that they knowingly hired an unauthorized
- 22 worker. I have not seen evidence that would say
- 23 they knowingly hired.
- 24 With regard to -- With regard to
- 25 the individuals that, you know, you produced the

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- 1 likely reject it and advise to only -- to only --
- 2 in the event of like an audit or something, I
- 3 would likely advise, you know, we should only
- 4 bring substantive violations or finable
- 5 violations for the paperwork errors because I
- 6 just don't think here that there's enough
- 7 evidence to cross into the knowing territory.
- 8 Q. Have you ever seen I-9s more ridiculous 9 than the nine I showed you here?
- 10 A. Oh, absolutely.
- 11 MR. BISS: Object to the form.
- 12 Q. And so do you think that this is filling
- 13 out the I-9 in good faith?
- 4 A. I think that it is compliant with the
- 15 regulations in the sense they're accepting the
- 16 right documents for the most part, with a few
- 17 limited examples.
- 18 I think that there is compliance
- 19 issues with this employer in the sense that they
- 20 should be, you know, completing the I-9s; but as
- 21 far as the presentation of documents and things,
- 22 I think you would be surprised at how regular
- 23 that this -- these type of documents are being
- 24 produced to employers throughout the entire
- 25 United States.

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- 1 deposition transcript and there was other indicia,
- 2 now what you're wading into is knowing continued
- 3 employment, and I believe I answered that and said
- 4 in those circumstances I would advise the employer
- 5 to give the employee a reasonable period of time
- 6 to produce documentation; and if they don't,
- 7 then I would advise termination on the basis that
- 8 you've likely crossed that threshold. That's in
- 9 the knowing continued employment arena. Okay?
- 10 Q. And so --
- 11 A. The knowing hire, I have -- I -- I can
- 12 affirmatively answer I do not think that there's
- 13 evidence of a knowing hire here.
- 14 Q. And that's because you don't think that
- 15 there is enough in any of these situations or
- 16 even reviewed all together that would cause an
- 17 employer to believe that the applicant was
- 18 unauthorized to work in the United States?
- 19 A. Correct. I think that a reasonable
- 20 employer may have missed a lot of the indicia
- 21 that we've went through and that Mr. Arnold
- 22 pointed out and that -- and so if you're talking
- 23 about knowing hires, I would not -- if I was
- 24 reviewing a sufficiency on whether to bring an 25 allegation or a violation for knowing hire, I'd

- Q. And there's a lot of employers who --
 - 2 who hire undocumented or unauthorized workers.
 - 3 Is that fair to say?
 - 4 A. Right, but what we're --
 - 5 MR. BISS: Object to the form.
 - 6 A. What we're talking about is that
 - 7 knowledge component. Okay?
 - 8 Q. And that would be for a jury, right,
 - 9 is --
 - 10 A. It's a fact -- Exactly. It's a fact
 - 11 inquiry.
 - 12 Q. It's a fact question whether there's
 - 13 enough for constructive knowledge; right?
 - 14 A. I -- I completely believe that.
 - 15 Q. And --
 - 16 A. And I've said that throughout today's
 - 17 deposition.
 - 8 Q. You had stated on page 16 of your report,
 - 19 second -- or first full paragraph, middle of that
 - 20 paragraph, quote, "With some limited exception,
 - 21 the documents that were presented by NuStar
 - 22 employees reasonably appeared on their face to
 - 23 be genuine."
 - 24 A. What page? I'm sorry.
 - Q. It's page 16 of your report, first full

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1 paragraph, middle of the paragraph.

- 2 A. And are you asking me a question about
- 3 that statement?
- 4 Q. Yeah. I just wanted to draw your
- 5 attention to it and ask you if you still believe
- 6 that's correct.
- 7 A. Where are we at? I'm sorry. Can you 8 point me to it?
- 9 Q. It's page 16, middle of the first
- 10 paragraph.
- 11 A. The first full paragraph?
- 12 Q. Yeah.

2

10 correct?

17

23

- 13 A. Yeah. And what I'm -- I'm comfortable
- 14 with that statement in the sense that what
- 15 I'm saying there or I'm -- that's as from the
- 16 perspective of a reasonable employer.
- 17 I think the limited exception,
- 18 when I reference the limited exception, I'm
- 19 referencing the I-9s that we just went through.
- I think that there is some indicia
- 21 that those were not genuine cards that could have
- 22 been caught by the employer at the time of hire;
- 23 but, in general, having looked through, you know,
- 24 some of the other I-9s and things, it's very --
- 24 some of the other 1-98 and things, it's very --
- 25 it's very difficult to say that an employer should

1 have determined those were fake documents.

A. And fake is the opposite of genuine.

4 So that's what we're talking about, is what's an

Q. But you still stand by the statement

8 by NuStar employees that were -- that did not

9 reasonably appear on their face to be genuine;

12 and, you know, I included that clause in -- that 13 opening clause in that sentence with relation

14 to some of these examples that we went through

15 where -- you know, for example, the misspelled

18 should have required additional follow-up by

20 reasonableness issue. So that's really not for

21 me to determine. That would be for a jury to

Q. Right, but you make a statement about

A. I say NuStar was required to accept

19 the employer, you know, but, again, it's a

16 name and things of those -- that nature.

7 that there are some documents that were presented

A. And I think we just went through those;

Those, as I said earlier, probably

5 employer required to determine.

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- 1 reasonably genuine documents, which is completely
- 2 accurate, so --
- 3 Q. Right, but with some limited exception,
- 4 the documents that were presented by NuStar
- 5 employees reasonably appeared on their face to
- 6 be genuine; right?
 - A. Yeah. And that introductory clause is
- 8 because there were a few examples, which I think
- 9 we went through, where I thought the employer
- 10 should have, you know, conducted at least a
- 11 follow-up inquiry with the employee or asked for
- 12 a different document or something like that in
- 12 d different document of something like that I
- 13 the sense that, you know, that -- that's why I
- 14 included that introductory clause.
- 15 Q. What does the law say about an employer
- 16 who doesn't take action to follow up with
- 17 documents in that instance?
 - 8 A. It's a reasonableness standard. It's --
- 19 What we're talking about is whether a judge
- 20 or a jury would determine that the employer
- 21 has constructive knowledge and failed to act
- 22 reasonably.
- So that's -- I mean, that's what
- 24 we're talking about. So for the most part, you
- 25 know, from what I saw, most employers in the

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1 United States would have accepted the documents,

- O. But -- 2 and that -- and so that reasonable -- what a
 - 3 reasonable employer would have done in those
 - 4 circumstances is the standard.
 - 5 Q. So let me ask you about a -- I'm going
 - 6 to continue to ask you about your report, so if
 - 7 you want to keep that out.
 - 8 On page 14 of your report, you
 - 9 state in the first full paragraph, second
 - 10 sentence, "However, it is my opinion there is
 - 11 nothing to suggest or establish that NuStar was
 - 12 on constructive knowledge that any of its
 - 13 employees were unauthorized for employment."
 - Do you still believe that?
 - 5 A. I do, as that term "constructive
 - 16 knowledge" has evolved under the law. And if
 - 17 you read the follow-up sentence to that, I say
 - 18 this is particularly true given the fact that
 - 19 ICE would bear the burden to establish both
 - 1) ICL would bear the burden to establish both
 - 20 constructive knowledge and that the employees
 - 21 were indeed unauthorized, so -- and then I say,
 - 22 put differently, you do not even get to the --
 - 23 to the knowledge component if there is not
 - 24 some -- first some official confirmation of the
 - 25 worker's alienage and manner of entry.

72 (Pages 282 - 285)

22 determine.

24 it here, right, and --

Page 286 1 And here's an example. Because here's what's So if somebody is going to say 2 the employer was on constructive knowledge, 2 missing, all right, because I think this would 3 okay, and if ICE was -- if ICE decided they were 3 be helpful. Here's what's missing. In a lot of 4 going to bring a charge for knowing continued 4 constructive knowledge cases, there is some 5 confirmation from the government that the 5 employment, they would have to first establish 6 the unauthorized status of the individual. They 6 individuals are not authorized for work. 7 would also then have to establish the constructive So your typical scenario is this: 8 ICE does an audit. ICE sends you a Notice of 8 knowledge component. 9 Suspect doc letter. An employer gets that It's a difficult burden, it 10 letter from ICE and does nothing in response, 10 really is, which is why you don't see a lot of 11 these cases. 11 continues to employ. 12 That's your typical, you know, Q. But juries deal with knowledge 13 slam-dunk constructive knowledge. You got --13 requirements all the time, right, criminal 14 You had confirmation from the government, and 14 cases, civil cases? They have to distinguish 15 you did nothing in response, from the -- from 15 between knowledge, constructive knowledge, 16 actual knowledge all the time; right? 16 the -- from ICE or INS. That's what the case 17 law says. So that's a slam-dunk constructive A. Agree. I agree with that. 17 Q. What I want to ask you about there is, 18 knowledge case. 18 19 let's talk about the establishing actual alienage, 19 This is speculative. You know, 20 it's -- but there's significant indicia, 20 and if we can put that aside for a second. In 21 especially with the nine that we went through. 21 other words, if I were to ask you to assume that, 22 I agree with that. It's a closer call. It's 22 you know, somehow we knew definitively the nine 23 people we were -- we talked about this afternoon 23 definitely a closer call. 24 were, in fact, not authorized, right, if they Q. And so your opinion is not that there's 25 no evidence that would go towards constructive 25 were here and they said, Mr. Samson, I'm telling Page 287 Page 289 1 you I'm not authorized to work here, okay, would 1 knowledge. It's just that it doesn't meet the 2 that change your opinion at all about the statement 2 burden of establishing constructive knowledge? 3 you made in this paragraph? A. In my opinion, yes, that's accurate. MR. BISS: Object to the form. Q. And so, but there are ways to meet the A. And then -- then what we're left with --5 constructive knowledge element without getting 6 if you take that element out, what we're left with 6 notice from the government, aren't there? In 7 other words, the law is not that the only way an 7 is was there indicia, was there enough indicia of 8 evidence to cross the threshold where you've got --8 employer can be held liable under the constructive 9 where you have constructive knowledge, and that's 9 knowledge standard is to first get confirmation 10 the -- that's the fact-based inquiry. 10 from the government that its employees are So based on the law that I'm 11 unauthorized; right? 12 aware of and what I've reviewed, although, you 12 A. I agree with that, that there is -- there 13 know, to -- to, you know, lawyers and other 13 is some law out there that -- where there's enough 14 people that look at this in a vacuum and they're 14 blatant evidence that you can get there without 15 looking at these nine I-9s as examples in a some sort of official confirmation. There is 16 vacuum, you may think this is so obvious these some support for that in different circuits and 17 are fake cards, you're not looking at it from 17 things. 18 the context of a reasonable employer that's 18 It's tough. It's very -- It's a 19 very high threshold. That's why I said it's a 19 reviewing these documents against the backdrop of 20 making sure they're not committing discriminatory 20 slam dunk if you have nonaction in response to 21 hiring practices, making sure that they're treating 21 an ICE letter or an INS letter. That's what --22 employees consistently. 22 the cases support that; but when you start talking

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23 about this area, it gets really fact-intensive.

Q. What about situations like this, where

25 you have an employer who is committing substantive

24

And I'm not talking specific to

24 NuStar. That's just the standard that's been

25 laid out. Aramark talks about it in great detail.

23

CONFIDENTIAL - ATTORNEYS' EYES ONLY Page 290 1 with I think what the case law calls the heart 1 violations on their I-9s in almost all of them, 2 some of which ridiculously slow -- ridiculously 2 of the I-9, Section 2, the noncompliance in 3 so in the sense that --3 their specific cases, documents that appear to 4 be fake and then these guys asserting the Fifth 4 MR. BISS: Object to the -- Object 5 Amendment, couldn't a reasonable jury on a 5 to the form. 6 preponderance of the evidence standard find that Q. -- you have an employee filling out 7 NuStar had constructive knowledge that it was 7 Section 2, or in a lot of cases just not filling 8 it out at all, combined with documents that 8 hiring unauthorized workers? 9 9 either are missing or appear on their face to be MR. BISS: Object to the form, 10 not accurate or at least cause the need for 10 asked and answered. 11 further follow-up, and then you know that they A. I mean, yes, I think -- I think a 12 reasonable jury could conclude that. It would 12 are unauthorized because they assert their Fifth 13 be -- It would be a close call; and it would, 13 Amendment in the deposition? You're telling me 14 you know, be up to the lawyers to make sure the 14 these cases, you don't think meet the constructive 15 jurors are educated on the proper standards and 15 knowledge standard? 16 MR. BISS: Object to the form, 16 things; but, yeah, I mean, it's -- it's a fact 17 asked and answered. 17 inquiry. A. With regard to the ones that have been 18 Q. In -- What about -- Well, we covered

19 continued to employ, I think it's a very close

20 call. I mean, with regard to that specific 21 subset that you went through, it's close. It's

22 a -- It wouldn't be up to us to decide that, but

23 it's close. And if you're asking my opinion as

24 to whether it meets it, I mean, I'm looking at --

25 Let me give you an example. Okay?

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21 your report, excuse me.

A. Page 14?

20

22

23

25 16.

There's a case called Associated 2 Painters. It's an OCAHO decision. ICE sends a 3 letter to the employer that lists these three 4 employees out and says that they're not --

5 they're not authorized. There's a suspect 6 document. Employer terminates. Then employer

7 rehires them on the same documents a year later

8 or six months later. Okay?

The ALJ said that that was not --10 that they did not have constructive notice of 11 that -- of unauthorized employment by virtue of

12 the prior letter they got from ICE.

13 That's what I'm telling you. The 14 standard and the law has evolved that constructive 15 knowledge is so dangerous that it's essentially

16 being pushed out of the law. 17

It's so dangerous to say that 18 employer had constructive knowledge of something,

19 of unauthorized employment, that -- and there's

20 so much emphasis on avoiding discriminatory acts

21 that that part of the law is being squeezed out,

22 if that makes sense.

Q. But wouldn't it at least be fair to say 24 with respect to the six employees who were

25 deposed, based on NuStar's repeated noncompliance

Based on the fact that I think

2 we've all agreed that 289 of the 309 I-9s that

3 NuStar submitted have substantive violations.

19 that. I want to talk to you about good faith.

Q. Do I have that right? I believe --

24 Where is that? There we go. I'm sorry, page

On page 14 of your exhibit -- of

4 some of which, as we've talked about now, and we

5 could probably talk about until midnight, you

6 know, had instances where the employer is not

7 filling out the attestation at all, we saw one 8 where the employee did it, and things of that

9 nature, do you think that NuStar complied with

10 the I-9 requirements in good faith?

A. So that -- that statement is -- I want

12 us -- I want to read you because when I put that 13 in my report, I did it -- I did it carefully in

14 the sense that I'm not talking about whether --15 I'm not saying that NuStar would be able to take

16 advantage of the affirmative defense of good

17 faith as that.

There's a whole separate idea of

good faith in this area. Okay? And there are --20 when ICE comes in and levies a fine, they have --

21 they can enhance that fine based on a lack of

22 good faith.

23 There's a whole bunch of case

24 law, OCAHO decisions about what a lack of good

25 faith looks like, separate and apart from the

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Page 294 Page 296 1 affirmative against in 1324. Okay? 1 continue to employ them; right? 2 When I say that they generally --A. Right. If something puts you on 3 when they -- when I say they complied in good 3 constructive notice or actual notice during the 4 faith with the requirements, they have real 4 course of employment, that subjects you to a --5 compliance issues. I say NuStar displayed an 5 that's what we've been talking about, is it's 6 imperfect but regular and consistent attempt. 6 not necessarily -- the typical example of that At the end of the day NuStar has 7 is, if you get a letter from ICE that says these 8 documents from the large majority of -- they 8 individuals are not authorized for employment or 9 have List B and List C documents from a large 9 they've presented you with suspect documents. 10 majority of their workforce. That cannot be 10 If you continue to employ after you receive that 11 refuted. I mean, they received documents, and 11 letter from ICE, then you've committed a continued 12 that's the spirit of the I-9 requirement itself. 12 employment. Q. And so couldn't a reasonable jury conclude 13 Do they have a whole host of 14 paperwork errors and compliance issues? 14 under a preponderance of the evidence standard that 15 Absolutely. But in good faith they did request 15 NuStar continued to employ at least these six 16 documents and require documents from employees. 16 workers that we've talked about after obtaining In the cases where I've seen bad 17 constructive knowledge that they were unauthorized 17 18 faith or culpable conduct found, that's where 18 to work in the United States? 19 there's a complete disregard for the I-9 19 A. I think it's a very close --20 requirement. There's missing documents. There's 20 MR. BISS: Object to the form. 21 missing I-9s. There's -- You know, we've got --21 A. I think I've answered that question a 22 They would -- If ICE had done an audit, a 22 few times, but I think it's a very close call, 23 paperwork audit on NuStar, they likely would 23 and -- and I think I've already answered in the 24 have been hit with a pretty significant fine 24 affirmative that, yes, a jury could conclude, 25 because so many were untimely completed, and 25 but a jury could also conclude the opposite. Page 295 Page 297 1 that would have been a -- probably a large fine; And so, you know, it's a very 2 but when it comes to this good-faith analysis 2 high burden to establish that, particularly when 3 there's not evidence in the form of a confirmation 3 for purposes of enhancement and mitigation of 4 fines, that's what I'm saying there in that 4 from ICE or DHS. 5 point. So I should clarify that here. That's Q. And so I just want to quickly run 6 through the rest of your opinions, starting on 6 what I'm saying. I don't know and, frankly, I 7 page 7. 8 don't think they could take advantage of the The first one was that NuStar 9 affirmative defense in 1324 for good faith; but, 9 had adequate protocols and Form I-9 procedures 10 in general, do I think in good faith they 10 in place between '07 and present to reasonably 11 complied with the -- with the requirement to --11 conclude that its employees were legally 12 to get documents that are, you know, acceptable 12 authorized for employment in the United States. 13 documents and things, I'm comfortable saying 13 After all that we've gone through 14 that, yes. 14 today, do you still think that's the case? A. I do, and what I'm saying is that they Q. And then with respect to whether NuStar 16 continued to employ an individual that it became 16 had the adequate process in place. They were --17 aware of was unauthorized, right, and so we've They were collecting documents from the employees. 18 talked about that, where, you know, it's one 18 They had adequate procedures in place. 19 19 thing to hire somebody you know was unauthorized. The problem is, they were not 20 That's a violation of law. 20 completing the I-9 correctly, but they had the 2.1 21 general idea and protocol that you collect A. At the time of hire, correct. Q. But it's also a violation of the law 22 the documents at the time of hire to establish 23 identity and work authorization. 23 if -- even though you didn't know at the time

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We don't have a large chunk of

25 missing documents or missing I-9s. I think

24

24 you hired the person, if you subsequently become

25 aware that they are unauthorized, you can't

CONFIDENTIAL - ATTORNEYS' EYES ONLY Page 298 1 there was maybe three out of -- out of -- or So what I'm saying is they had a 2 maybe there were 17 at one point but three 2 large -- they had a large percentage of documents 3 within the scope of retention period. 3 for their employees that were given to them at 4 the time of hire. All right? But what I say is 4 So you don't have a situation 5 where there was just a complete negligent 5 failure to prepare I-9s for employees are 6 attempt at this. You did have protocols and 6 considered serious substantive violations, but 7 procedures in place. 7 missing I-9s alone are not sufficient to 8 establish knowledge of an unauthorized worker. Now, they would have benefited So they had compliance issues, 9 from an immigration attorney, you know, 10 but were they substantially complying with the 10 informing them about the proper way to complete 11 the I-9s, collect the documents and review the 11 regulation, yeah, because they were collecting 12 the documents. They were doing -- They were --12 documents; but, in general, I do think that they 13 had adequate protocols in place. 13 They were collecting the correct documents, Q. But there were a lot of instances where 14 okay, but they were not filling out the form, so 15 they were not -- well, in almost all the instances 15 it's -- to me, the OCAHO law says poor compliance 16 they were not filling out the heart of the I-9 16 is not evidence of anything other than poor 17 form. 17 compliance with --18 Q. Right. 18 A. I agree with that. 19 Q. And in some cases not getting the correct 19 A. -- with the I-9 requirement. 20 Q. And we're just talking about, you know,

20 IDs; right?

21 A. In limited cases.

O. And in many cases not attesting that

23 they had done any review whatsoever; right? In

24 209 out of 309 cases they don't even, you know,

25 sign and date the attestation that they had done

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Page 300

Q. -- they are doing -- when they are in 2 almost all instances not filling out the heart

3 of the I-9 form? How could that still be

23 with federal law, and I'm just asking how can

21 their -- I think you put it their business 22 policies and practices substantially complied

24 that possibly be the case when --A. And I -- Sure.

4 substantial compliance?

A. You keep referencing that, and I'm

6 telling --

7 MR. BISS: Object to the form,

8 asked and answered. A. I'm telling you, the retention and

10 collection of the documents is the heart of the 11 I-9 requirement. Okay? The documents are

12 there. And that's what I'm saying.

13 They did not complete the I-9s 14 correctly on a lot of them, but they did the --

15 the heart of the work is getting the documents

16 from the employee.

17 So they had the evidence of

18 identity and work authorization for the large 19 majority of the employees, with the -- with the,

20 you know, limited exception of a few missing

21 I-9s.

Q. So you can say, hey, look, you know, I 23 collected -- I made photocopies of documents

24 that are clearly not genuine; I avoided, some

25 might say purposefully, filling out an

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1 any review.

A. Right, which is a substantive violation,

3 but what I'm saying when I say they have adequate

4 protocols in place, they were -- they were

5 collecting the documents at the time of hire.

6 That was established in the deposition testimony.

7 The compliance side of it, the filling out the

8 form part of it was poor.

Q. They didn't do that right.

10 A. No, but as far as protocols for collecting

11 the documents, yes.

Q. And then the second opinion that you

13 have is that NuStar's business policies and

14 practices substantially complied with federal

15 law.

16 A. Yeah. And if you look at the footnote --

17 Q. What do you mean by that?

A. The same thing we've just discussed.

19 What I'm saying is, poor compliance, extremely

20 poor compliance would be -- would be -- there's

21 a significant amount of companies out there that

22 are operating. They don't have I-9s for any

23 employees. Okay? ICE -- ICE sees that. They

24 go out. You know, that's not unheard of. In

25 fact, it's somewhat typical.

76 (Pages 298 - 301)

- 1 attestation; and that's still complying with
- 2 the, you know, heart of the requirement?
- 3 A. That is not what I'm saying.
- 4 MR. BISS: Object to the form,
- 5 argumentative, asked and answered.
- A. That's not what I'm saying, and I don't
- 7 agree with the first part of the question. If
- 8 the first part of the question were -- were
- 9 accurate, then I would say they did not comply
- 10 with the requirement, but the first part of the
- 11 question is very much not accurate, and it's
- 12 very much subject to the standards that are laid
- 13 out by years and years of case law in this area
- 14 that cannot be ignored as to what an employer is
- 15 required to do.
- 16 Q. But you would agree with me that many,
- 17 if not most, of the documents that you saw in
- 18 these I-9s do not appear to be genuine? And I
- 19 mean from your perspective as an immigration
- 20 lawyer, not an employer's perspective.
- 21 A. The ones that we've looked at today, I
- 22 would agree from my perspective, as somebody
- 23 who's looked at thousands and thousands of these
- 24 and had training at ICE facilities and things of
- 25 that nature, I would agree.

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- Q. And so -- And those are representative
- 2 of the other, you know, 300 some odd I-9s in
- 3 here; right?
- 4 MR. BISS: Object to the form,
- 5 mischaracterizes testimony --
- 6 A. They're --
- 7 MR. BISS: -- and the documents.
- 8 A. They're a segment. You know, I looked
- 9 through the other ones. Some of those -- Some
- 10 of these same issues are seen in other documents;
- 11 but, again, we're not talking about -- the
- 12 inquiry isn't what -- what I know. It's what a
- 13 reasonable employer would know.
- 14 Q. Right. And what I'm getting at, though,
- 15 is how can we say that they have a sufficient
- 16 system set up and are substantially complying
- 17 with the law if they're collecting a bunch of
- 18 fake documents?
- 19 A. Because they're doing -- They're --
- 20 MR. BISS: Object to the form.
- 21 A. We don't know that they're collecting a
- 22 bunch of fake documents until ICE or DHS tells
- 23 us that; but even assuming that's correct, the
- 24 employer is doing what the law requires, which
- 25 is collecting the documents from the employees,

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- 1 conducting a review at the time of hire and, you
- 2 know, now completing the I-9s.
- 3 So that's how we can say that, is
- 4 that they're doing what is required of employers.
- 5 Okay? There's -- And what you're talking about,
- 6 again, is -- is wading into are they burying
- 7 their head in the sand on a -- on a document
- 8 fraud issue. There's no evidence. There's no
- 9 evidence that I reviewed that that is occurring.
- 10 Okay?
- 11 O. No evidence?
- 12 A. There's -- That that -- That they're
- 13 knowingly burying their head in the sand on --
- 14 on fake documents, there's no corroborating
- 15 evidence that would say that they're doing that
- 16 intentionally or knowingly.
- 17 So what I'm saying is, the -- a
- 18 reasonable employer, reasonable employers all
- 19 throughout the United States, are doing the
- 20 exact same process.
- 21 And you know what, those
- 22 documents may look different in different
- 23 industries, but in general they're doing what
- 24 the law requires them to do.
- This entity is doing what the law

- 1 requires them to do, which is receive the 2 documents from the employees, conduct a review.
- 3 If they're genuine on their face and they appear
- 5 if they be genuine on their face and they ap
- 4 to relate to the employee in front of them,
- 5 they're moving -- they're moving on. They're
- 6 hiring the individual. That's what employers
- 7 are doing all throughout the United States.
- 8 That's what they're tasked to do.
- Q. It doesn't mean that that's all they're
- 10 required to do. It means what they're doing;
- 11 right?
- 12 A. No, that's what they're required to do.
- 13 Now, there's a -- there's a level of -- there's
- 14 a level of diligence that they -- they have to
- 15 conduct; and that's what we've been talking
- 16 about, this fact -- you take each one on a
- 17 case-by-case basis, the level of inquiry that's
- 18 required.
- 19 Q. On page 8, kind of halfway down, you
- 20 state that the only truly way to establish21 someone is illegal or unauthorized is through a
- 22 sworn statement from the individual or a Form
- 23 I-213.
- A. Yeah. We talked about that early this morning, that that's the way the government

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Page 308 Page 306 1 establishes that somebody is unauthorized or 1 of halfway through you make the point that, 2 unlawful -- unlawfully in the country is through 2 you know, look, there's never been a legal 3 that document. 3 determination made by a court, ALJ, or Q. But isn't the case law clear that you 4 enforcement agency that NuStar knowingly hired 5 can do it without a sworn statement or a 213? 5 or continued to employ an unauthorized employee. A. You can do --How do you know that? Q. You can establish somebody is here A. I mean, I know it through the absence 8 illegally without a 213 or a sworn statement 8 of any evidence that was shown to me that would 9 from that individual; is that right? establish that. A. By making a negative inference. They're If there was some evidence to the 11 contrary, then I presume that would have been 11 very rare. You'd have to have an insurmountable 12 amount of evidence. You could not deport that provided to me. The -- And what I'm saying is 13 person on that basis. That's what I'm saying. 13 if someone is going to say that an employer has 14 relied -- knowingly relied on unauthorized O. Right. 15 A. You cannot remove an individual from 15 workers, someone is going to say that, an actual 16 this country without first establishing they're 16 determination through a final order or through a 17 here unlawfully. The way you establish that is 17 court in which they were found guilty of doing 18 through an I-213 or a sworn statement or some 18 that or responsible for doing that would be 19 finding of an immigration judge or ALJ that that the only legitimate evidence to support such a 20 person is removable based on the evidence that 20 claim. 21 21 was presented at a hearing. You cannot look at To my knowledge they've never 22 been subjected to an ICE enforcement action or 22 a person and say that they're unauthorized. issued a final order or had any court or ALJ Q. Right. And so what I'm talking about is 24 not a removal proceeding, but just establishing to 24 deem them to have violated 1324. 25 a reasonable jury that somebody is not authorized Q. And that doesn't mean that they aren't Page 307 Page 309 1 to work in the United States, and I'm saying that 1 violating 1324. That just means that it hasn't 2 been enforced against them; right? 2 there is nothing in the law that says I would have A. There has been no finding that they 3 to have a sworn statement from that individual 4 or a Form 213; is that correct? 4 are. There's been no legitimate finding that 5 MR. BISS: Object to the form, 5 they have. Q. Right. And what I'm saying is that 6 asked and answered. 7 just because the statute hasn't been enforced A. Again, I characterized -- said the only 8 against them yet doesn't mean they haven't 8 way to truly establish it, right, is through an 9 violated it; correct? 9 I-213 or a sworn statement. 10 A. I mean, you'd have to get into that, There is some support in some cases 11 right? You'd have to get into what the word 11 out there that you can establish an individual is "violated" means in that sense, you know, but I 12 unauthorized for employment through other evidence, 13 right, and I'm not fighting you on that at all. 13 agree that you can -- you can -- you can commit 14 Q. Okay. 14 an act without being found guilty of the act or 15 there being a formal finding of an act. Yes, I 15 A. There is support for that. 16 agree with that. 16 Q. It would be nice to have a 213 or a sworn 17 statement, though; right? Q. Okay. And so, put differently, there 18 are likely a lot of employers out there who have A. It would be --19 violated 1324a and never had any enforcement 19 Q. That's what you look for. 20 A. That is what you would --20 action against them. Isn't that fair? 21 A. That's fair.

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22

23

O. Yeah.

23 moving forward with that.

A. That's where you would feel comfortable

Q. I totally get that. I totally get that.

The next page, page 9, kind

21

24 25

MR. BISS: Object to form.

24 just about done. Can we have just two minutes

25 off the record? I want to consult with my

MR. KLINEFELDT: I think I am

Page 310 Page 312 1 colleague here, and then we'll jump right back 1 have words on a piece of paper. 2 on. Okay, Steve? Q. And I know you didn't have the 3 MR. BISS: Thank you, Nick. 3 opportunity to do a full I-9 audit here, but if 4 THE VIDEOGRAPHER: We are going 4 it was the case that NuStar actually was not 5 off the record. The time is 4:41. 5 collecting all the documents at the time of hire 6 (A recess was taken.) 6 in a significant number of cases, would that 7 THE VIDEOGRAPHER: We are on the change your opinion? 8 record. The time is 4:45. A. That would likely --9 MR. BISS: Object to the form. Q. Mr. Samson, I just had a couple of 10 clarifications I wanted to ask you about. 10 A. That would -- That would change my 11 One is, at one point we talked 11 opinion in the sense that if you told me there 12 about, and I think you agreed with me, that the 12 was, you know, a large percentage of time where 13 case law states that the heart of I-9 compliance 13 they weren't or, you know, that the timeliness 14 is the completion of Section 2. 14 was -- was a real, you know, issue and things of 15 Do you agree with me on that? 15 that nature, then, yeah. 16 16 A. Yes, I do agree it is, in the sense that In those, then, yeah, that would 17 be a -- that would be a harder statement to 17 that is the part of the process that includes the 18 collection of documents and the review of the 18 protect or to back up; but the fact of the 19 document. 19 matter is, from the -- you know, I reviewed the 20 The case law that's discussing 20 deposition testimony. I saw -- I reviewed, you 21 that involves that, and then it also discusses 21 know, a significant amount of the I-9s; and, in 22 why it's important that the employer certifies 22 general, what I used as the basis for that is 23 or attests to that review. That is essentially 23 that they were collecting the documents from the 24 the heart of the I-9 requirement. I agree with 24 employees, they had List B and List C documents 25 that. I agree that there's case law out there 25 or List A documents, which is to me the meat of Page 311 Page 313 1 that says that. 1 the requirement. Q. And so it's not really the -- just the They in no means, and not even 3 collecting of documents that's the heart of the 3 close, were they -- were they compliant on just 4 I-9 compliance, it's really the completion of 4 an I-9 sense; but with regard to the other 5 Section 2 that's the heart of the I-9 compliance; 5 requirements of this area, you know, I found 6 that they were compliant and had protocols in 6 right? A. In conjunction -- If you look at the -place that, had they been executed better, it 8 If you look at the language from those decisions, 8 would -- you know, it would have been completely 9 it's in conjunction with the receipt and review of compliant. 10 10 the documents. MR. KLINEFELDT: Okay. I have no Q. And I believe you had testified that 11 further questions. 12 12 the reason that you concluded that NuStar was Mr. Biss, do you have any questions? 13 substantially compliant with the law here was the 13 MR. BISS: Sure. 14 fact that it was at least properly collecting 14 **CROSS-EXAMINATION** 15 the documents. Is that fair? 15 BY MR. BISS: A. That was the basis for me making that 16 Q. Mr. Samson, I have just one question, 17 statement. That's what -- I find that to be the 17 and it might be -- might morph into two. 18 most -- In my experience, that's the most We have been going for a number 19 important element of the I-9 requirement, is 19 of hours today, and counsel had asked you a 20 that the employees are -- or is that the 20 number of questions. 21 employer is requiring the employees to present 21 Have any of the questions that 22 that, those documents, at the time of hire. 22 counsel has asked you, in any way have they That's -- To me that is the meat 23 changed -- have they caused you to change the 24 of the -- of the whole process. Without that 24 opinions stated in your expert report? 25 part of the process, you don't even -- you just MR. KLINEFELDT: Objection, form.

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| Page 314 | Page 316 |
| 1 A. No. I think any any of the | 1 with the protective order attestations, and I |
| 2 statements I made in my report were properly | 2 believe Mr. Wright has now, like me, entered an |
| 3 limited in their scope to in the sense of | 3 appearance in this case. |
| 4 what I was, you know, referring to. So, no, I | 4 MR. BISS: Yeah. I think I saw |
| 5 would answer no. | 5 the text order come in today he's been he's |
| 6 Q. All right, sir. And as a result of any | 6 been admitted. |
| 7 of the questions that counsel asked you today, | 7 And the court reporter signed a |
| 8 in other words, in light of in light of or in | 8 witness assurance declaration? |
| 9 the face of the questions that you were asked | 9 MR. KLINEFELDT: Yeah. Both the |
| 10 today, do you stand behind the opinions stated | 10 court reporter and the videographer were the |
| 11 in your report? | 11 same as you that were here before when you |
| 12 A. I do. | 12 were here, Steve. They've been in this case |
| | 13 before. |
| | |
| | MR. BISS: Okay. I appreciate |
| 15 have any other questions. | 15 it. Just, once again, I'm going to mark and |
| MR. KLINEFELDT: All right. I | 16 designate the entire deposition counsels' eyes |
| 17 think that's it. We can go off the record. | 17 only, so I just wanted to be extra cautious with |
| MR. BISS: Okay. Hold on. Before | 18 this, with this deposition. Thank you, guys. |
| 19 we go off the record, I need to make sure of one | MR. KLINEFELDT: Yep. Thanks, |
| 20 thing. I don't know who is in the room there | 20 Steve. |
| 21 other than Mr. Samson. Nick, I know you're | THE VIDEOGRAPHER: Ready to go |
| 22 there and the court reporter is there. | 22 off the record? |
| 23 MR. KLINEFELDT: Yep. And we | 23 MR. KLINEFELDT: Yes. |
| 24 have | 24 THE VIDEOGRAPHER: Okay. We are |
| 25 MR. BISS: In light of In | 25 off the record at 4:52 p m., and this concludes |
| 1 light of In light of the some of the 2 things that have happened recently in this case, 3 I want to make sure that I understand who is in 4 the room other than than counsel, and I want 5 to make sure that anybody in the room has signed 6 the witness assurance declaration that was 7 attached to the protective order. 8 I want to make sure that under no 9 circumstances are the contents of the deposition, 10 including the contents of any of the exhibits 11 that were referred to today, leaked to the press 12 or to the public. 13 So can we just do a roll call and 14 make sure that we identify on the record who is 15 present during the deposition? 16 MR. KLINEFELDT: Yeah. And it's 17 the 18 MR. BISS: Or can you just tell me, 19 Nick, put it on the record? | 1 today's testimony given by Clete Samson. The 2 total number of media units used was five and 3 will be retained by Veritext Legal Solutions. 4 (Deposition concluded at 4:52 p.m.) 5 6 7 8 9 10 11 12 13 14 15 16 17 18 |
| MR. KLINEFELDT: It's the same as | 20 |
| 21 been here all day and that we announced at the | 21 |
| 22 beginning of the deposition. | 22 |
| 23 It's been myself, Nick Klinefeldt, | 23 |
| 24 and my partner, Scott Wright, both from the | 24 |
| 25 Faegre Drinker Law Firm, and we've complied | 25 |
| | |

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| 1 | Page 318 CERTIFICATE | |
| 2 | I, the undersigned, a Registered | |
| | Professional Shorthand Reporter and Notary | |
| 3 | Public, do hereby certify that I acted as the | |
| 4 | Registered Professional Reporter in the foregoing matter at the time and place indicated | |
| _ | herein; that I took in shorthand the proceedings | |
| 5 | had at said time and place; that said shorthand | |
| _ | notes were reduced to typewriting under my | |
| 0 | supervision and direction, and that the foregoing pages are a full and correct | |
| 7 | transcript of the shorthand notes so taken; that | |
| | said transcript was not submitted for review | |
| 8 | *** | |
| 0 | I further certify that I am neither attorney nor counsel for, or related to | |
| | or employed by any of the parties in the | |
| 10 | foregoing matter, and further that I am not a | |
| | relative or employee of any attorney or counsel | |
| 11 | employed by the parties hereto, or financially interested in the action | |
| 12 | meresco in the action | |
| | IN WITNESS WHEREOF, I have | |
| 13 | hereunto set my hand and seal this 10th day of | |
| 14 | September 2021 | |
| 15 | James My David | |
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